



NORTH CAROLINA
Environmental Quality

ROY COOPER
Governor

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Secretary

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CRC-21-01

February 2, 2021

MEMORANDUM

TO: Coastal Resources Commission

FROM: Mike Lopazanski

SUBJECT: Proposed Amendments to Ocean Hazard AEC - Beach Management Plans

At the November 2020 CRC meeting, Staff outlined for the Commission a strategy for the development of local and subregional Beach Management Plans to replace both the Development Line and the Static Line Exception. Also outlined were additional provisions for regulatory relief associated with CRC-approved beach management plans and suggestions for further streamlining and simplifying the Ocean Hazard AEC rules.

The strategy was based on Commission discussion of the recommendations of the Subcommittee on Development Line Implementation and Division staff. The proposed rule amendments incorporate the Commission's guidance to:

- Retain State oversight in areas where beach nourishment projects are installed;
- Reflect increased regulatory flexibility for construction setbacks where beach communities demonstrate a local commitment to maintaining beach nourishment projects;
- Prevent beach nourishment projects from becoming a stimulus for new development in unsuitable areas;
- Minimize seaward encroachment of new or expanded structures;
- Utilize the landward-most adjacent neighbor rule to limit seaward encroachment provided that there is flexibility to address unique circumstances (curved shorelines, development around cul-de-sacs, or peculiar lot configurations) utilizing a sight-line or average line of construction approach.

Below is a summary of the more significant proposed amendments.



Beach Management Plans

15A NCAC 7H .1200 & .1202 Beach Management Plan Approval Procedures

- Replaces/improves Static Line Exception Process
- Eligible for approval after initial beach fill project
- Covers all pre-project vegetation lines within jurisdiction of plan
- Provides Commission with a summary of past and future beach nourishment plans
- Historic & projected volumetric losses from erosion/storms (NEW)
- Anticipated maintenance triggers (NEW)
- Long-term volumetric sand needs (NEW)
- Annual monitoring protocols (NEW)
- Additional identification of financial resources specifics (NEW)
- Opportunity for public input on plan at local level, for consideration by CRC (NEW)

15A NCAC 7J .1202 Review of Beach Management Plan Approval Request

- Petitioner to provide a summary of the beach management plan to CRC (NEW)
- DCM will provide the CRC a review and recommendation to grant or deny the request (NEW)

15A NCAC 7J .1203 Procedures for Approving A Beach Management Plan

- Remove provision for third parties to provide written/oral comments on the request at the CRC meeting (NEW)

15A NCAC 7J .1204 Review of Beach Management Plans

- Same provision for five-year review and reauthorization of beach management plans as Static Line Exception.
- The five-year progress report is prepared and presented to CRC by the local government (NEW)
- DCM will review and provide CRC with a recommendation on the reauthorization request (NEW)
- Remove provision for third parties to written/oral comments on the request at the CRC meeting (NEW)

15A NCAC 7J .1205 Revocation and Expiration of Beach Management Plan Approval

- No significant changes

15A NCAC 7J .1206 Local Govts and Communities with Approved Beach Management Plans

- No significant changes

Enhanced Exceptions

15A NCAC 7J .0306 General Use Standards for Ocean Hazard Areas

- Structures 10,000 square feet or greater require a minimum setback of 120 feet or 60 times the erosion rate. (Already a benefit of Static Line Exception)
- Replacement of all structures 10,000 square feet or less require minimum setback of 30 times the erosion rate, with conditions (NEW)

- Replacement of structures 10,000 sf or less (with conditions) now allowed for structures built after 2009 in communities with a CRC-approved beach management plan (NEW)
- Under CRC-approved beach plan, an exception for small structures would be allowed where proposed structures cannot meet graduated setback from the Vegetation Line.

Other Proposed Changes

15A NCAC 7H .0104 Application of Erosion Rate Setback Factors

- Proposed for **repeal** as the provision (addressing lots created prior to 1979) are effectively the same as those in 15A NCAC 7H .0309(b) which allow for similar development of a structure no greater than 2,000 square feet.
- Repeal will remove provisions allowing for the use of erosion rates at the time the lot was platted in determining setbacks. While seldom used, this language has caused confusion for Staff and Local Permitting Officers.

15A NCAC 7H .0304 AECs Within Ocean Hazard Areas

- “First Line of Stable and Natural Vegetation” changed to “Vegetation Line”

15A NCAC 7H .0305 Definition and Description of Landforms

- “Static Vegetation Line” changed to “Pre-Project Vegetation Line”

15A NCAC 7H .0306(a)(6)

- Clarifying and simplify rule language related to the siting of structures in relation to primary and frontal dunes.

15A NCAC 7H .0306(b)

- Consolidating rules (moved) related to dune alteration in 15A NCAC 7H .0308(b)(1).

15A NCAC 7H .0306(k)

- Amending the required permit condition that requires structures to be relocated or removed within two years of becoming imminently threatened to eight years. This change mirrors provisions for the management of temporary erosion control structures (sandbags).

15A NCAC 7H .0308 Specific Use Standards for Ocean Hazard Areas

- “First Line of Stable and Natural Vegetation” changed to “Vegetation Line”
- Relocated 15A NCAC 7H .0306(b)

15A NCAC 7H .0309 Use Standards for Ocean Hazard Areas: Exceptions

- Allow existing decks greater than 500 square feet to be replaced for safety reason. Per previous CRC approval.
- Allow fill not associated with dune creation per previous CRAC discussion and CRC approval.
- Allow application of pre-1979 lot provisions for small structure exceptions to apply in Inlet Hazard and Unvegetated Beach AECs (15A NCAC 07H.0309(b))
- “Static Vegetation Line” changed to “Pre-Project Vegetation Line”

15A NCAC 7H .0310 Use Standards for Inlet Hazard Areas

- “First Line of Stable and Natural Vegetation” changed to “Vegetation Line”

15A NCAC 7J .1300 Development Line Procedures

- Repeal

I look forward to discussing these proposed changes and receiving further guidance as Staff continue to develop these rules.

1 **15A NCAC 07H .0104 — APPLICATION OF EROSION RATE SETBACK FACTORS**

2 ~~(a) Development on lots created on or after June 1, 1979 shall utilize the current erosion rate setback factor in the~~
3 ~~calculation of the development setback pursuant to 15A NCAC 07H .0304. If application of the current erosion rate~~
4 ~~setback factor in the calculation of the development setback would preclude the placement of permanent buildings,~~
5 ~~then the erosion rate in effect at the time that the lot was created may be utilized in the calculation of the development~~
6 ~~setback, provided that the development:~~

7 ~~(1) shall comply with the current erosion rate setback factor to the maximum extent possible;~~

8 ~~(2) is located at the landward most position of the lot without violating local zoning requirements;~~

9 ~~(3) shall extend no further oceanward than the landward most adjacent building; and~~

10 ~~(4) shall be no more than 2,000 square feet in total floor area.~~

11 ~~(b) Development on lots created prior to June 1, 1979 shall comply with the provisions of 15A NCAC 07H .0309(b)~~
12 ~~and (c).~~

13
14 *History Note: Authority G.S. 113A-107; 113A-113; 113A-124;*

15 *Eff. September 15, 1979;*

16 *Amended Eff. August 1, 2010; April 1, 2004; April 1, 1997; April 1, 1995; May 1, 1990; November*
17 *1, 1988; September 1, 1988;*

18 *Readopted Eff. July 1, 2020.*

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1 **15A NCAC 07H .0304 AECs WITHIN OCEAN HAZARD AREAS**

2 The ocean hazard AECs contain all of the following areas:

3 (1) Ocean Erodeable Area. This is the area where there exists a substantial possibility of excessive erosion
4 and significant shoreline fluctuation. The oceanward boundary of this area is the mean low water
5 line. The landward extent of this area is the distance landward from the **first line of stable and natural**
6 **vegetation line** as defined in 15A NCAC 07H .0305(a)(5) to the recession line established by
7 multiplying the long-term annual erosion rate times 90; provided that, where there has been no
8 long-term erosion or the rate is less than two feet per year, this distance shall be set at 180 feet
9 landward from the first line of stable and natural vegetation. For the purposes of this Rule, the
10 erosion rates are the long-term average based on available historical data. The current long-term
11 average erosion rate data for each segment of the North Carolina coast is depicted on maps entitled
12 "North Carolina 2019 Oceanfront Setback Factors & Long-Term Average Annual Erosion Rate
13 Update Study" and approved by the Coastal Resources Commission on February 28, 2019 (except
14 as such rates may be varied in individual contested cases or in declaratory or interpretive rulings).
15 In all cases, the rate of shoreline change shall be no less than two feet of erosion per year. The maps
16 are available without cost from any Local Permit Officer or the Division of Coastal Management on
17 the internet at <http://www.nccoastalmanagement.net>.

18 (2) Inlet Hazard Area. The inlet hazard areas are natural-hazard areas that are especially vulnerable to
19 erosion, flooding, and other adverse effects of sand, wind, and water because of their proximity to
20 dynamic ocean inlets. This area extends landward from the mean low water line a distance
21 encompassing that area within which the inlet migrates, based on statistical analysis, and shall
22 consider such factors as previous inlet territory, structurally weak areas near the inlet, and external
23 influences such as jetties, terminal groins, and channelization. The areas on the maps identified as
24 Inlet Hazard Areas included in the report entitled INLET HAZARD AREAS, The Final Report and
25 Recommendations to the Coastal Resources Commission, 1978, as amended in 1981, by Loie J.
26 Priddy and Rick Carraway are incorporated by reference and are hereby designated as Inlet Hazard
27 Areas, except for:

- 28 (a) the location of a former inlet which has been closed for at least 15 years;
- 29 (b) inlets that due to shoreline migration, no longer include the current location of the inlet;
30 and
- 31 (c) inlets providing access to a State Port via a channel maintained by the United States Army
32 Corps of Engineers.

33 In all cases, the Inlet Hazard Area shall be an extension of the adjacent ocean erodible areas
34 and in no case shall the width of the inlet hazard area be less than the width of the adjacent
35 ocean erodible area. This report is available for inspection at the Department of
36 Environmental Quality, Division of Coastal Management, 400 Commerce Avenue,
37 Morehead City, North Carolina or at the website referenced in Item (1) of this Rule.

1 (3) Unvegetated Beach Area. Beach areas within the Ocean Hazard Area where no stable and natural
2 vegetation is present may be designated as Unvegetated Beach Areas on either a permanent or
3 temporary basis as follows:

4 (a) An area appropriate for permanent designation as an Unvegetated Beach Area is a dynamic
5 area that is subject to rapid unpredictable landform change due to wind and wave action.
6 The areas in this category shall be designated following studies by the Division of Coastal
7 Management. These areas shall be designated on maps approved by the Coastal Resources
8 Commission and available without cost from any Local Permit Officer or the Division of
9 Coastal Management on the internet at the website referenced in Item (1) of this Rule.

10 (b) An area that is unvegetated as a result of a hurricane or other major storm event may be
11 designated by the Coastal Resources Commission as an Unvegetated Beach Area for a
12 specific period of time, or until the vegetation has re-established in accordance with 15A
13 NCAC 07H .0305(a)(5). At the expiration of the time specified or the re-establishment of
14 the vegetation, the area shall return to its pre-storm designation.

15 The Commission designates as temporary unvegetated beach areas those oceanfront areas of Surf
16 City and North Topsail Beach in which the vegetation line as shown on the United States National
17 Oceanic and Atmospheric Administration imagery dated September 17, 2018 was destroyed as a
18 result of Hurricane Florence in September 2018. The designation AEC boundaries can be found on
19 the Division's website at
20 https://files.nc.gov/ncdeq/Coastal%20Management/GIS/unvegetated_beach_aec.pdf. This
21 designation shall continue until such time as the stable and natural vegetation has reestablished, or
22 until the area is permanently designated as an unvegetated beach area pursuant to Sub-Item (3)(a)
23 of this Rule.

24 (4) State Ports Inlet Management Area. These are areas adjacent to and within Beaufort Inlet and the
25 mouth of the Cape Fear River, providing access to a State Port via a channel maintained by the
26 United States Army Corps of Engineers. These areas are unique due to the influence of federally-
27 maintained channels, and the critical nature of maintaining shipping access to North Carolina's State
28 Ports. These areas may require specific management strategies not warranted at other inlets to
29 address erosion and shoreline stabilization. State Ports Inlet Management Areas shall extend from
30 the mean low water line landward as designated on maps approved by the Coastal Resources
31 Commission and available without cost from the Division of Coastal Management, and on the
32 internet at the website at
33 https://files.nc.gov/ncdeq/Coastal%20Management/GIS/state_port_aec.pdf.

34
35 *History Note: Authority G.S. 113A-107; 113A-107.1; 113A-113; 113A-124;*
36 *Eff. September 9, 1977;*
37 *Amended Eff. December 1, 1993; November 1, 1988; September 1, 1986; December 1, 1985;*

1 *Temporary Amendment Eff. October 10, 1996;*
2 *Amended Eff. April 1, 1997;*
3 *Temporary Amendment Eff. October 10, 1996 Expired on July 29, 1997;*
4 *Temporary Amendment Eff. October 22, 1997;*
5 *Amended Eff. April 1, 2020; July 1, 2016; September 1, 2015; May 1, 2014; February 1, 2013;*
6 *January 1, 2010; February 1, 2006; October 1, 2004; April 1, 2004; August 1, 1998.*

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1 **15A NCAC 07H .0305** ~~GENERAL IDENTIFICATION~~ DEFINITION **AND DESCRIPTION OF**
2 **LANDFORMS**

3 (a) This Paragraph describes natural and man-made features that are found within the ocean hazard area of
4 environmental concern.

5 (1) Ocean Beaches. Ocean beaches are lands consisting of unconsolidated soil materials that extend
6 from the mean low water line landward to a point where either:

7 (A) the growth of vegetation occurs; or

8 (B) a distinct change in slope or elevation alters the configuration of the landform, whichever
9 is farther landward.

10 (2) Nearshore. The nearshore is the portion of the beach seaward of mean low water that is characterized
11 by dynamic changes both in space and time as a result of storms.

12 (3) Primary Dunes. Primary dunes are the first mounds of sand located landward of the ocean beaches
13 having an elevation equal to the mean flood level (in a storm having a one percent chance of being
14 equaled or exceeded in any given year) for the area plus six feet. Primary dunes extend landward to
15 the lowest elevation in the depression behind that same mound of sand commonly referred to as the
16 "dune trough".

17 (4) Frontal Dunes. The frontal dune is the first mound of sand located landward of ocean beaches that
18 has stable and natural vegetation present.

19 (5) Vegetation Line. The vegetation line refers to the first line of stable and natural vegetation, which
20 shall be used as the reference point for measuring oceanfront setbacks. This line represents the
21 boundary between the normal dry-sand beach, which is subject to constant flux due to waves, tides,
22 storms and wind, and the more stable upland areas. The vegetation line is generally located at or
23 immediately oceanward of the seaward toe of the frontal dune or erosion escarpment. The Division
24 of Coastal Management or Local Permit Officer shall determine the location of the stable and natural
25 vegetation line based on visual observations of plant composition and density. If the vegetation has
26 been planted, it may be considered stable when the majority of the plant stems are from continuous
27 rhizomes rather than planted individual rooted sets. Planted vegetation may be considered natural
28 when the majority of the plants are mature and additional species native to the region have been
29 recruited, providing stem and rhizome densities that are similar to adjacent areas that are naturally
30 occurring. In areas where there is no stable and natural vegetation present, this line may be
31 established by interpolation between the nearest adjacent stable natural vegetation by on-ground
32 observations or by aerial photographic interpretation.

33 (6) ~~Static Vegetation~~ Pre-project Vegetation Line. In areas within the boundaries of a large-scale beach
34 fill project, the vegetation line that existed within one year prior to the onset of project construction
35 shall be defined as the "static vegetation line", "pre-project vegetation line". The "onset of project
36 construction" shall be defined as the date sediment placement begins, with the exception of projects
37 completed prior to the original effective date of this Rule, in which case the award of the contract

1 date will be considered the onset of construction. A ~~static~~ pre-project vegetation line shall be
2 established in coordination with the Division of Coastal Management using on-ground observation
3 and survey or aerial imagery for all areas of oceanfront that undergo a large-scale beach fill project.
4 Once a ~~static~~ pre-project vegetation line is established, and after the onset of project construction,
5 this line shall be used as the reference point for measuring oceanfront setbacks in all locations where
6 it is landward of the vegetation line. In all locations where the vegetation line as defined in this Rule
7 is landward of the ~~static~~ pre-project vegetation line, the vegetation line shall be used as the reference
8 point for measuring oceanfront setbacks. A ~~static~~ pre-project vegetation line shall not be established
9 where a ~~static~~ pre-project vegetation line is already in place, including those established by the
10 Division of Coastal Management prior to the effective date of this Rule. A record of all ~~static~~ pre-
11 project vegetation lines, including those established by the Division of Coastal Management prior
12 to the effective date of this Rule, shall be maintained by the Division of Coastal Management for
13 determining development standards as set forth in Rule .0306 of this Section. Because the impact of
14 Hurricane Floyd in September 1999 caused significant portions of the vegetation line in the Town
15 of Oak Island and the Town of Ocean Isle Beach to be relocated landward of its pre-storm position,
16 the ~~static~~ pre-project line for areas landward of the beach fill construction in the Town of Oak Island
17 and the Town of Ocean Isle Beach, the onset of which occurred in 2000, shall be defined by the
18 general trend of the vegetation line established by the Division of Coastal Management from June
19 1998 aerial orthophotography.

- 20 (7) Beach Fill. Beach fill refers to the placement of sediment along the oceanfront shoreline. Sediment
21 used solely to establish or strengthen dunes shall not be considered a beach fill project under this
22 Rule. A "large-scale beach fill project" shall be defined as any volume of sediment greater than
23 300,000 cubic yards or any storm protection project constructed by the U.S. Army Corps of
24 Engineers.
- 25 (8) Erosion Escarpment. The normal vertical drop in the beach profile caused from high tide or storm
26 tide erosion.
- 27 (9) Measurement Line. The line from which the ocean hazard setback as described in Rule .0306(a) of
28 this Section is measured in the unvegetated beach area of environmental concern as described in
29 Rule .0304(3) of this Section. In areas designated pursuant to Rule .0304(3)(b) of this Section, the
30 Division of Coastal Management shall establish a measurement line by:
- 31 (A) determining the average distance the pre-storm vegetation line receded at the closest
32 vegetated site adjacent to the area designated by the Commission as the unvegetated beach
33 AEC; and
- 34 (B) mapping a line equal to the average recession determination in Part (A) of this
35 Subparagraph, measured in a landward direction from the first line of stable and natural
36 vegetation line on the most recent pre-storm aerial photography in the area designated as
37 an unvegetated beach AEC.

1 ~~(10) — Development Line. The line established in accordance with 15A NCAC 07J .1300 by local~~
2 ~~governments representing the seaward most allowable location of oceanfront development. In areas~~
3 ~~that have development lines approved by the CRC, the vegetation line or measurement line shall be~~
4 ~~used as the reference point for measuring oceanfront setbacks instead of the static vegetation line,~~
5 ~~subject to the provisions of Rule .0306(a)(2) of this Section.~~

6 ~~(b) For the purpose of public and administrative notice and convenience, each designated minor development permit~~
7 ~~letting agency with ocean hazard areas may designate, subject to CRC approval in accordance with the local~~
8 ~~implementation and enforcement plan as defined in 15A NCAC 07I .0500, an identifiable land area within which the~~
9 ~~ocean hazard areas occur. This designated notice area shall include all of the land areas defined in Rule .0304 of this~~
10 ~~Section. Natural or man-made landmarks may be considered in delineating this area.~~

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12 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*
13 *Eff. September 9, 1977;*
14 *Amended Eff. December 1, 1992; September 1, 1986; December 1, 1985; February 2, 1981;*
15 *Temporary Amendment Eff. October 10, 1996;*
16 *Amended Eff. January 1, 1997;*
17 *Temporary Amendment Eff. October 10, 1996 Expired on July 29, 1997;*
18 *Temporary Amendment Eff. October 22, 1997;*
19 *Amended Eff. April 1, 2020; April 1, 2016; April 1, 2008; August 1, 2002; August 1, 1998.*
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1 **15A NCAC 07H .0306 GENERAL USE STANDARDS FOR OCEAN HAZARD AREAS**

2 (a) In order to protect life and property, all development not otherwise specifically exempted or allowed by law or
3 elsewhere in the Coastal Resources Commission's rules shall be located according to whichever of the following is
4 applicable:

5 (1) The ocean hazard setback for development shall be measured in a landward direction from the
6 vegetation line, the ~~static~~ ~~pre-project~~ vegetation line, or the measurement line, whichever is
7 applicable.

8 (2) ~~In areas with a development line, the ocean hazard setback shall be set in accordance with~~
9 ~~Subparagraphs (a)(3) through (9) of this Rule. In no case shall new development be sited seaward~~
10 ~~of the development line.~~

11 (3) ~~In no case shall a development line be created or established on state owned lands or oceanward of~~
12 ~~the mean high water line or perpetual property easement line, whichever is more restrictive.~~

13 (4) The ocean hazard setback shall be determined by both the size of development and the shoreline
14 long term erosion rate as defined in Rule .0304 of this Section. "Development size" is defined by
15 total floor area for structures and buildings or total area of footprint for development other than
16 structures and buildings. Total floor area includes the following:

- 17 (A) The total square footage of heated or air-conditioned living space;
- 18 (B) The total square footage of parking elevated above ground level; and
- 19 (C) The total square footage of non-heated or non-air-conditioned areas elevated above ground
20 level, excluding attic space that is not designed to be load-bearing.

21 Decks, roof-covered porches, and walkways shall not be included in the total floor area unless they
22 are enclosed with material other than screen mesh or are being converted into an enclosed space
23 with material other than screen mesh.

24 (5) With the exception of those types of development defined in ~~15A NCAC 07H.0309(a), 15A NCAC~~
25 ~~07H .0309~~, no development, including any portion of a building or structure, shall extend oceanward
26 of the ocean hazard setback. This includes roof overhangs and elevated structural components that
27 are cantilevered, knee braced, or otherwise extended beyond the support of pilings or footings. The
28 ocean hazard setback shall be established based on the following criteria:

- 29 (A) A building or other structure less than 5,000 square feet requires a minimum setback of 60
30 feet or 30 times the shoreline erosion rate, whichever is greater;
- 31 (B) A building or other structure greater than or equal to 5,000 square feet but less than 10,000
32 square feet requires a minimum setback of 120 feet or 60 times the shoreline erosion rate,
33 whichever is greater;
- 34 (C) A building or other structure greater than or equal to 10,000 square feet but less than 20,000
35 square feet requires a minimum setback of 130 feet or 65 times the shoreline erosion rate,
36 whichever is greater;

- 1 (D) A building or other structure greater than or equal to 20,000 square feet but less than 40,000
2 square feet requires a minimum setback of 140 feet or 70 times the shoreline erosion rate,
3 whichever is greater;
- 4 (E) A building or other structure greater than or equal to 40,000 square feet but less than 60,000
5 square feet requires a minimum setback of 150 feet or 75 times the shoreline erosion rate,
6 whichever is greater;
- 7 (F) A building or other structure greater than or equal to 60,000 square feet but less than 80,000
8 square feet requires a minimum setback of 160 feet or 80 times the shoreline erosion rate,
9 whichever is greater;
- 10 (G) A building or other structure greater than or equal to 80,000 square feet but less than
11 100,000 square feet requires a minimum setback of 170 feet or 85 times the shoreline
12 erosion rate, whichever is greater;
- 13 (H) A building or other structure greater than or equal to 100,000 square feet requires a
14 minimum setback of 180 feet or 90 times the shoreline erosion rate, whichever is greater;
- 15 (I) Infrastructure that is linear in nature, such as roads, bridges, pedestrian access such as
16 boardwalks and sidewalks, and utilities providing for the transmission of electricity, water,
17 telephone, cable television, data, storm water, and sewer requires a minimum setback of
18 60 feet or 30 times the shoreline erosion rate, whichever is greater;
- 19 (J) Parking lots greater than or equal to 5,000 square feet require a setback of 120 feet or 60
20 times the shoreline erosion rate, whichever is greater;
- 21 (K) Notwithstanding any other setback requirement of this Subparagraph, construction of a
22 new building or other structure greater than or equal to 5,000 square feet in a community
23 with a static line exception CRC-approved Beach Management Plan in accordance with
24 15A NCAC 07J .1200 requires a minimum setback of 120 feet or 60 times the shoreline
25 erosion rate in place at the time of permit issuance, whichever is greater. The setback shall
26 be measured landward from either the static pre-project vegetation line, the vegetation line,
27 or measurement line, whichever is farthest landward; and
- 28 (L) Notwithstanding any other setback requirement of this Subparagraph, replacement of
29 single family or duplex residential structures with a total floor area greater than 5,000
30 square feet, and commercial and multi family residential structures a structure with a total
31 floor area no greater than 10,000 square feet, shall be allowed provided that the structure
32 meets the following criteria:
- 33 (i) the structure is in a community with a CRC-approved Beach Management Plan or
34 was originally constructed prior to August 11, 2009;
- 35 (ii) the structure as replaced does not exceed the original footprint or square footage;
- 36 (iii) it is not possible for the structure to be rebuilt in a location that meets the ocean
37 hazard setback criteria required under Subparagraph (a)(5) of this Rule;

- 1 (iv) the structure as replaced meets ~~the minimum setback required under Part (a)(5)(A)~~
2 ~~of this Rule; a minimum setback of 60 feet or 30 times the shoreline erosion rate,~~
3 ~~whichever is greater;~~ and
- 4 (v) the structure is rebuilt as far landward on the lot as feasible.
- 5 (6) If a primary dune exists in the AEC on or landward of the lot where the development is proposed,
6 the development shall be landward of the crest of the primary dune ~~unless this the ocean hazard~~
7 ~~setback, or development line, whichever is farthest from vegetation line, static vegetation line, or~~
8 ~~measurement line, whichever is applicable. For existing lots, however, where setting the~~
9 ~~development landward of the crest of the primary dune would preclude any practical use of the lot.~~
10 ~~lot, development may be located oceanward of the primary dune. In such cases, the development~~
11 ~~may be located landward of the ocean hazard setback, but shall not be located on or oceanward of a~~
12 ~~frontal dune or the development line. The words "existing lots" in this Rule shall mean a lot or tract~~
13 ~~of land that, as of June 1, 1979, is specifically described in a recorded plat and cannot be enlarged~~
14 ~~by combining the lot or tract of land with a contiguous lot or tract of land under the same ownership.~~
- 15 (7) If no primary dune exists, but a frontal dune does exist in the AEC on or landward of the lot where
16 the development is proposed, the development shall be set landward of the frontal dune ~~or~~ ocean
17 hazard setback, ~~or development line,~~ whichever is farthest from the vegetation line, ~~static pre-~~
18 ~~project~~ vegetation line, or measurement line, whichever is applicable.
- 19 (8) ~~If neither a primary nor frontal dune exists in the AEC on or landward of the lot where development~~
20 ~~is proposed, the structure shall be landward of the ocean hazard setback or development line,~~
21 ~~whichever is more restrictive.~~
- 22 (9)(8) Structural additions or increases in the footprint or total floor area of a building or structure represent
23 expansions to the total floor area and shall meet the setback requirements established in this Rule
24 and 15A NCAC 07H .0309(a). New development landward of the applicable setback may be
25 cosmetically, but shall not be structurally, attached to an existing structure that does not conform
26 with current setback requirements.
- 27 (10)(9) Established common law and statutory public rights of access to and use of public trust lands and
28 waters in ocean hazard areas shall not be eliminated or ~~restricted, restricted~~ ~~nor shall such~~
29 ~~development increase the risk of damage to public trust areas.~~ Development shall not encroach upon
30 public accessways, nor shall it limit the intended use of the accessways.
- 31 (11)(10) Development setbacks in areas that have received large-scale beach fill as defined in 15A NCAC
32 07H .0305 shall be measured landward from the ~~static pre-project~~ vegetation line as defined in this
33 Section, unless a ~~development line~~ Beach Management Plan has been approved ~~for the local~~
34 ~~jurisdiction~~ by the Coastal Resources Commission in accordance with ~~15A NCAC 07J .1300, 15A~~
35 ~~NCAC 07J .1300.~~
- 36 (12)(11) ~~In order to allow for development landward of the large scale beach fill project that cannot meet the~~
37 ~~setback requirements from the static vegetation line, but can or has the potential to meet the setback~~

1 ~~requirements from the vegetation line set forth in Subparagraphs (a)(1) and (a)(5) of this Rule, a~~ A
2 local government, group of local governments involved in a regional beach fill project, or qualified
3 "owners' association" as defined in G.S. 47F-1-103(3) that has the authority to approve the locations
4 of structures on lots within the territorial jurisdiction of the association and has jurisdiction over at
5 least one mile of ocean shoreline, may petition the Coastal Resources Commission for ~~a "static line~~
6 ~~exception"~~ an approved "Beach Management Plan" in accordance with 15A NCAC 07J .1200. ~~The~~
7 ~~static line exception shall apply to development of property that lies both within the jurisdictional~~
8 ~~boundary of the petitioner and the boundaries of the large scale beach fill project. This static line~~
9 ~~exception shall also allow development greater than 5,000 square feet to use the setback provisions~~
10 ~~defined in Part (a)(5)(K) of this Rule in areas that lie within the jurisdictional boundary of the~~
11 ~~petitioner, and the boundaries of the large scale beach fill project.~~ If the request ~~for a Beach~~
12 ~~Management Plan~~ is approved, the Coastal Resources Commission shall allow development
13 setbacks to be measured from ~~a~~ the vegetation line that is oceanward of the ~~static pre-project~~
14 vegetation line under the following conditions:

- 15 (A) Development meets all setback requirements from the vegetation line defined in
16 Subparagraphs (a)(1) and (a)(5) of this Rule;
- 17 (B) Development setbacks shall be calculated from the shoreline erosion rate in place at the
18 time of permit issuance;
- 19 (C) No portion of a building or structure, including roof overhangs and elevated portions that
20 are cantilevered, knee braced, or otherwise extended beyond the support of pilings or
21 footings, extends oceanward of the landward-most adjacent building or structure. When
22 the configuration of a ~~lot~~ lot, street or shoreline precludes the placement of a building or
23 structure in line with the landward-most adjacent building or structure, an average line of
24 construction shall be determined by the Division of Coastal Management on a case-by-case
25 basis in order to determine an ocean hazard setback that is landward of the vegetation line,
26 a distance no less than 30 times the shoreline erosion rate or 60 feet, whichever is greater;
- 27 (D) With the exception of swimming pools, the ~~development exceptions~~ defined in Rule
28 .0309(a) of this Section shall be allowed oceanward of the ~~static pre-project~~ vegetation line;
29 and
- 30 (E) ~~Development shall not be eligible for the exception defined in Rule .0309(b) of this~~
31 ~~Section.~~

32 ~~(b) No development shall be permitted that involves the removal or relocation of primary or frontal dune sand or~~
33 ~~vegetation thereon that would adversely affect the integrity of the dune. Other dunes within the ocean hazard area~~
34 ~~shall not be disturbed unless the development of the property is otherwise impracticable. Any disturbance of these~~
35 ~~other dunes shall be allowed only to the extent permitted by 15A NCAC 07H .0308(b).~~

1 ~~(e)(b)~~ Development shall not cause irreversible damage to historic architectural or archaeological resources as
2 documented by the local historic commission, the North Carolina Department of Natural and Cultural Resources, or
3 the National Historical Registry.

4 ~~(d) Development shall comply with minimum lot size and set back requirements established by local regulations.~~

5 ~~(e)(c)~~ Mobile homes shall not be placed within the high ocean hazard flood-area unless they are within mobile home
6 parks existing as of June 1, 1979.

7 ~~(f) Development shall comply with the general management objective for ocean hazard areas set forth in 15A NCAC~~
8 ~~07H .0303.~~

9 ~~(g) Development shall not interfere with legal access to, or use of, public resources, nor shall such development~~
10 ~~increase the risk of damage to public trust areas.~~

11 ~~(h)(d)~~ Development proposals shall incorporate measures to avoid or minimize adverse impacts of the project. These
12 measures shall be implemented at the applicant's expense and may include actions that:

- 13 (1) minimize or avoid adverse impacts by limiting the magnitude or degree of the action;
- 14 (2) restore the affected environment; or
- 15 (3) compensate for the adverse impacts by replacing or providing substitute resources.

16 ~~(i)(e)~~ Prior to the issuance of any permit for development in the ocean hazard AECs, there shall be a written
17 acknowledgment from the applicant to the Division of Coastal Management that the applicant is aware of the risks
18 associated with development in this hazardous area and the limited suitability of this area for permanent structures.
19 The acknowledgement shall state that the Coastal Resources Commission does not guarantee the safety of the
20 development and assumes no liability for future damage to the development.

21 ~~(j)(f)~~ All The relocation or elevation of structures shall require permit approval. Structures relocated with public funds
22 shall comply with the applicable setback line and other applicable AEC rules. Structures, including septic tanks and
23 other essential accessories, relocated entirely with non-public funds shall be relocated the maximum feasible distance
24 landward of the present location. Septic tanks shall not be located oceanward of the primary structure. All relocation
25 of structures shall meet all other applicable local and state rules.

26 (1) Structures relocated landward with public funds shall comply with the applicable ocean hazard setbacks
27 and other applicable AEC rules.

28 (2) Structures relocated landward entirely with non-public funds that do not meet current applicable ocean
29 hazard setbacks may be relocated the maximum feasible distance landward of its present location. Septic tanks shall
30 not be relocated oceanward of the primary structure.

31 (3) Existing structures shall not be elevated if any portion of the structure is located seaward of the Vegetation
32 Line or Measurement Line.

33 ~~(k)(g)~~ Permits shall include the condition that any structure shall be relocated or dismantled when it becomes
34 imminently threatened by changes in shoreline configuration as defined in 15A NCAC 07H .0308(a)(2)(B). Any such
35 structure shall be relocated or dismantled within two years ~~eight years~~ of the time when it becomes imminently
36 threatened, and in any case upon its collapse or subsidence. However, if natural shoreline recovery or beach fill takes
37 place within two ~~eight~~ years of the time the structure becomes imminently threatened, so that the structure is no longer

1 imminently threatened, then it need not be relocated or dismantled at that time. This permit condition shall not affect
2 the permit holder's right to seek authorization of temporary protective measures allowed pursuant to 15A NCAC 07H
3 .0308(a)(2).

4

5 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*
6 *Eff. September 9, 1977;*
7 *Amended Eff. December 1, 1991; March 1, 1988; September 1, 1986; December 1, 1985;*
8 *RRC Objection due to ambiguity Eff. January 24, 1992;*
9 *Amended Eff. March 1, 1992;*
10 *RRC Objection due to ambiguity Eff. May 21, 1992;*
11 *Amended Eff. February 1, 1993; October 1, 1992; June 19, 1992;*
12 *RRC Objection due to ambiguity Eff. May 18, 1995;*
13 *Amended Eff. August 11, 2009; April 1, 2007; November 1, 2004; June 27, 1995;*
14 *Temporary Amendment Eff. January 3, 2013;*
15 *Amended Eff. September 1, 2017; February 1, 2017; April 1, 2016; September 1, 2013.*

16

17

1 **15A NCAC 07H .0308 SPECIFIC USE STANDARDS FOR OCEAN HAZARD AREAS**

2 (a) Ocean Shoreline Erosion Control Activities:

3 (1) Use Standards Applicable to all Erosion Control Activities:

4 (A) All oceanfront erosion response activities shall be consistent with the general policy
5 statements in 15A NCAC 07M .0200.

6 (B) Permanent erosion control structures may cause significant adverse impacts on the value
7 and enjoyment of adjacent properties or public access to and use of the ocean beach, and,
8 therefore, unless specifically authorized under the Coastal Area Management Act, are
9 prohibited. Such structures include bulkheads, seawalls, revetments, jetties, groins and
10 breakwaters.

11 (C) Rules concerning the use of oceanfront erosion response measures apply to all oceanfront
12 properties without regard to the size of the structure on the property or the date of its
13 construction.

14 (D) Shoreline erosion response projects shall not be constructed in beach or estuarine areas that
15 sustain substantial habitat for fish and wildlife species, as identified by natural resource
16 agencies during project review, unless mitigation measures are incorporated into project
17 design, as set forth in Rule .0306(h) of this Section.

18 (E) Project construction shall be timed to minimize adverse effects on biological activity.

19 (F) Prior to completing any erosion response project, all exposed remnants of or debris from
20 failed erosion control structures must be removed by the permittee.

21 (G) Permanent erosion control structures that would otherwise be prohibited by these standards
22 may be permitted on finding by the Division that:

23 (i) the erosion control structure is necessary to protect a bridge that provides the only
24 existing road access on a barrier island, that is vital to public safety, and is
25 imminently threatened by erosion as defined in Part (a)(2)(B) of this Rule;

26 (ii) the erosion response measures of relocation, beach nourishment or temporary
27 stabilization are not adequate to protect public health and safety; and

28 (iii) the proposed erosion control structure will have no adverse impacts on adjacent
29 properties in private ownership or on public use of the beach.

30 (H) Structures that would otherwise be prohibited by these standards may also be permitted on
31 finding by the Division that:

32 (i) the structure is necessary to protect a state or federally registered historic site that
33 is imminently threatened by shoreline erosion as defined in Part (a)(2)(B) of this
34 Rule;

35 (ii) the erosion response measures of relocation, beach nourishment or temporary
36 stabilization are not adequate and practicable to protect the site;

37 (iii) the structure is limited in extent and scope to that necessary to protect the site; and

- 1 (iv) a permit for a structure under this Part may be issued only to a sponsoring public
2 agency for projects where the public benefits outweigh the significant adverse
3 impacts. Additionally, the permit shall include conditions providing for mitigation
4 or minimization by that agency of significant adverse impacts on adjoining
5 properties and on public access to and use of the beach.
- 6 (I) Structures that would otherwise be prohibited by these standards may also be permitted on
7 finding by the Division that:
- 8 (i) the structure is necessary to maintain an existing commercial navigation channel
9 of regional significance within federally authorized limits;
- 10 (ii) dredging alone is not practicable to maintain safe access to the affected channel;
- 11 (iii) the structure is limited in extent and scope to that necessary to maintain the
12 channel;
- 13 (iv) the structure shall not have significant adverse impacts on fisheries or other public
14 trust resources; and
- 15 (v) a permit for a structure under this Part may be issued only to a sponsoring public
16 agency for projects where the public benefits outweigh the significant adverse
17 impacts. Additionally, the permit shall include conditions providing for mitigation
18 or minimization by that agency of any significant adverse impacts on adjoining
19 properties and on public access to and use of the beach.
- 20 (J) The Commission may renew a permit for an erosion control structure issued pursuant to a
21 variance granted by the Commission prior to 1 July 1995. The Commission may authorize
22 the replacement of a permanent erosion control structure that was permitted by the
23 Commission pursuant to a variance granted by the Commission prior to 1 July 1995 if the
24 Commission finds that:
- 25 (i) the structure will not be enlarged beyond the dimensions set out in the permit;
- 26 (ii) there is no practical alternative to replacing the structure that will provide the same
27 or similar benefits; and
- 28 (iii) the replacement structure will comply with all applicable laws and with all rules,
29 other than the rule or rules with respect to which the Commission granted the
30 variance, that are in effect at the time the structure is replaced.
- 31 (K) Proposed erosion response measures using innovative technology or design shall be
32 considered as experimental and shall be evaluated on a case-by-case basis to determine
33 consistency with 15A NCAC 07M .0200 and general and specific use standards within this
34 Section.
- 35 (2) Temporary Erosion Control Structures:
- 36 (A) Permittable temporary erosion control structures shall be limited to sandbags placed
37 landward of mean high water and parallel to the shore.

- 1 (B) Temporary erosion control structures as defined in Part (A) of this Subparagraph may be
2 used to protect only imminently threatened roads and associated right of ways, and
3 buildings and their associated septic systems. A structure is considered imminently
4 threatened if its foundation, septic system, or right-of-way in the case of roads, is less than
5 20 feet away from the erosion scarp. Buildings and roads located more than 20 feet from
6 the erosion scarp or in areas where there is no obvious erosion scarp may also be found to
7 be imminently threatened when site conditions, such as a flat beach profile or accelerated
8 erosion, increase the risk of imminent damage to the structure.
- 9 (C) Temporary erosion control structures shall be used to protect only the principal structure
10 and its associated septic system, but not appurtenances such as pools, gazebos, decks or
11 any amenity that is allowed under Rule .0309 of this Section as an exception to the erosion
12 setback requirement.
- 13 (D) Temporary erosion control structures may be placed waterward of a septic system when
14 there is no alternative to relocate it on the same or adjoining lot so that it is landward of or
15 in line with the structure being protected.
- 16 (E) Temporary erosion control structures shall not extend more than 20 feet past the sides of
17 the structure to be protected except to align with temporary erosion control structures on
18 adjacent properties, where the Division has determined that gaps between adjacent erosion
19 control structures may result in an increased risk of damage to the structure to be protected.
20 The landward side of such temporary erosion control structures shall not be located more
21 than 20 feet waterward of the structure to be protected, or the right-of-way in the case of
22 roads. If a building or road is found to be imminently threatened and at an increased risk
23 of imminent damage due to site conditions such as a flat beach profile or accelerated
24 erosion, temporary erosion control structures may be located more than 20 feet waterward
25 of the structure being protected. In cases of increased risk of imminent damage, the location
26 of the temporary erosion control structures shall be determined by the Director of the
27 Division of Coastal Management or the Director's designee in accordance with Part (A) of
28 this Subparagraph.
- 29 (F) Temporary erosion control structures may remain in place for up to eight years for a
30 building and its associated septic system, a bridge or a road. The property owner shall be
31 responsible for removal of any portion of the temporary erosion control structure exposed
32 above grade within 30 days of the end of the allowable time period.
- 33 (G) An imminently threatened structure or property may be protected only once, regardless of
34 ownership, unless the threatened structure or property is located in a community that is
35 actively pursuing a beach nourishment project, or an inlet relocation or stabilization project
36 in accordance with Part (H) of this Subparagraph. Existing temporary erosion control
37 structures may be permitted for additional eight-year periods provided that the structure or

1 property being protected is still imminently threatened, the temporary erosion control
2 structure is in compliance with requirements of this Subchapter, and the community in
3 which it is located is actively pursuing a beach nourishment or an inlet relocation or
4 stabilization project in accordance with Part (H) of this Subparagraph. In the case of a
5 building, a temporary erosion control structure may be extended, or new segments
6 constructed, if additional areas of the building become imminently threatened. Where
7 temporary structures are installed or extended incrementally, the time period for removal
8 under Part (F) or (H) of this Subparagraph shall begin at the time the initial erosion control
9 structure was installed. For the purpose of this Rule:

- 10 (i) a building and its septic system shall be considered separate structures,
- 11 (ii) a road or highway may be incrementally protected as sections become imminently
12 threatened. The time period for removal of each contiguous section of temporary
13 erosion control structure shall begin at the time that the initial section was
14 installed, in accordance with Part (F) of this Subparagraph.

15 (H) For purposes of this Rule, a community is considered to be actively pursuing a beach
16 nourishment or an inlet relocation or stabilization project in accordance with G.S. 113A-
17 115.1 if it:

- 18 (i) has been issued an active CAMA permit, where necessary, approving such
19 project; or
- 20 (ii) has been identified by a U.S. Army Corps of Engineers' Beach Nourishment
21 Reconnaissance Study, General Reevaluation Report, Coastal Storm Damage
22 Reduction Study, or an ongoing feasibility study by the U.S. Army Corps of
23 Engineers and a commitment of local or federal money, when necessary; or
- 24 (iii) has received a favorable economic evaluation report on a federal project; or
- 25 (iv) is in the planning stages of a project designed by the U.S. Army Corps of
26 Engineers or persons meeting applicable State occupational licensing
27 requirements and initiated by a local government or community with a
28 commitment of local or state funds to construct the project or the identification of
29 the financial resources or funding bases necessary to fund the beach nourishment,
30 inlet relocation or stabilization project.

31 If beach nourishment, inlet relocation or stabilization is rejected by the sponsoring agency
32 or community, or ceases to be actively planned for a section of shoreline, the time extension
33 is void for that section of beach or community and existing sandbags are subject to all
34 applicable time limits set forth in Part (F) of this Subparagraph.

35 (I) Once a temporary erosion control structure is determined by the Division of Coastal
36 Management to be unnecessary due to relocation or removal of the threatened structure, it
37 shall be removed to the maximum extent practicable by the property owner within 30 days

1 of official notification from the Division of Coastal Management regardless of the time
2 limit placed on the temporary erosion control structure. If the temporary erosion control
3 structure is determined by the Division of Coastal Management to be unnecessary due to
4 the completion of a storm protection project constructed by the U.S. Army Corps of
5 Engineers, a large-scale beach nourishment project, or an inlet relocation or stabilization
6 project, any portion of the temporary erosion control structure exposed above grade shall
7 be removed by the property owner within 30 days of official notification from the Division
8 of Coastal Management regardless of the time limit placed on the temporary erosion control
9 structure.

10 (J) Removal of temporary erosion control structures is not required if they are covered by sand.
11 Any portion of the temporary erosion control structure that becomes exposed above grade
12 after the expiration of the permitted time period shall be removed by the property owner
13 within 30 days of official notification from the Division of Coastal Management.

14 (K) The property owner shall be responsible for the removal of remnants of all portions of any
15 damaged temporary erosion control structure.

16 (L) Sandbags used to construct temporary erosion control structures shall be tan in color and
17 three to five feet wide and seven to 15 feet long when measured flat. Base width of the
18 temporary erosion control structure shall not exceed 20 feet, and the total height shall not
19 exceed six feet, as measured from the bottom of the lowest bag.

20 (M) Soldier pilings and other types of devices to anchor sandbags shall not be allowed.

21 (N) Existing sandbag structures may be repaired or replaced within their originally permitted
22 dimensions during the time period allowed under Part (F) or (G) of this Subparagraph.

23 (3) Beach Nourishment. Sand used for beach nourishment shall be compatible with existing grain size
24 and in accordance with Rule .0312 of this Section.

25 (4) Beach Bulldozing. Beach bulldozing (defined as the process of moving natural beach material from
26 any point seaward of the ~~first line of~~ vegetation line to create a protective sand dike or to obtain
27 material for any other purpose) is development and may be permitted as an erosion response if the
28 following conditions are met:

29 (A) The area on which this activity is being performed shall maintain a slope of adequate grade
30 so as to not endanger the public or the public's use of the beach and shall follow the pre-
31 emergency slope as closely as possible. The movement of material utilizing a bulldozer,
32 front end loader, backhoe, scraper, or any type of earth moving or construction equipment
33 shall not exceed one foot in depth measured from the pre-activity surface elevation;

34 (B) The activity shall not exceed the lateral bounds of the applicant's property unless ~~he has~~
35 permission ~~is obtained of from~~ the adjoining land owner(s);

36 (C) Movement of material from seaward of the mean low water line will require a CAMA
37 Major Development and State Dredge and Fill Permit;

1 (D) The activity shall not increase erosion on neighboring properties and shall not have an
2 adverse effect on natural or cultural resources;

3 (E) The activity may be undertaken to protect threatened on-site waste disposal systems as well
4 as the threatened structure's foundations.

5 (b) Dune Protection, Establishment, Establishment ~~Restoration~~, and Stabilization.

6 (1) No development shall be permitted that involves the removal or relocation of primary or frontal
7 dune sand or vegetation thereon that would adversely affect the integrity of the dune. Other dunes
8 within the ocean hazard area shall not be disturbed unless the development of the property is
9 otherwise impracticable. Any disturbance of these other dunes shall be allowed only to the extent
10 permitted by this Rule.

11 ~~(1)~~(2) Any new dunes established shall be aligned to the greatest extent possible with existing adjacent
12 dune ridges and shall be of the same configuration as adjacent natural dunes.

13 ~~(2)~~(3) Existing primary and frontal dunes shall not, except for beach nourishment and emergency
14 situations, be broadened or extended in an oceanward direction.

15 ~~(3)~~(4) Adding to dunes shall be accomplished in such a manner that the damage to existing vegetation is
16 minimized. The filled areas shall be replanted or temporarily stabilized until planting can be
17 completed.

18 ~~(4)~~(5) Sand used to establish or strengthen dunes shall be of the same general characteristics as the sand
19 in the area in which it is to be placed.

20 ~~(5)~~(6) No new dunes shall be created in inlet hazard areas.

21 ~~(6)~~(7) Sand held in storage in any dune, other than the frontal or primary dune, shall remain on the lot or
22 tract of land to the maximum extent practicable and may be redistributed within the Ocean Hazard
23 AEC provided that it is not placed any farther oceanward than the crest of a primary dune, if present,
24 or the crest of a frontal dune.

25 ~~(7)~~(8) No disturbance of a dune area shall be allowed when other techniques of construction can be utilized
26 and alternative site locations exist to avoid dune impacts.

27 (c) Structural Accessways:

28 (1) Structural accessways shall be permitted across primary or frontal dunes so long as they are designed
29 and constructed in a manner that entails negligible alteration of the primary or frontal dune.
30 Structural accessways shall not be considered threatened structures for the purpose of Paragraph (a)
31 of this Rule.

32 (2) An accessway shall be considered to entail negligible alteration of primary or frontal dunes provided
33 that:

34 (A) The accessway is exclusively for pedestrian use;

35 (B) The accessway is a maximum of six feet in width;

36 (C) The accessway is raised on posts or pilings of five feet or less depth, so that wherever
37 possible only the posts or pilings touch the dune. Where this is deemed by the Division of

1 Coastal Management to be impossible due to any more restrictive local, state, and/or
2 federal building requirements, the structure shall touch the dune only to the necessary; and

3 (D) Any areas of vegetation that are disturbed are revegetated as soon as feasible.

4 (3) An accessway that does not meet Part (2)(A) and (B) of this Paragraph shall be permitted only if it
5 meets a public purpose or need which cannot otherwise be met and it meets Part (2)(C) of this
6 Paragraph. Public fishing piers are not prohibited provided all other applicable standards of this
7 Rule are met.

8 (4) In order to preserve the protective nature of primary and frontal dunes a structural accessway (such
9 as a "Hatteras ramp") may be provided for off-road vehicle (ORV) or emergency vehicle access.
10 Such accessways shall be no greater than 15 feet in width and may be constructed of wooden
11 sections fastened together, or other materials approved by the Division, over the length of the
12 affected dune area. Installation of a Hatteras ramp shall be done in a manner that will preserve the
13 dune's function as a protective barrier against flooding and erosion by not reducing the volume of
14 the dune.

15 (5) Structural accessways may be constructed no more than six feet seaward of the waterward toe of the
16 frontal or primary dune, provided they do not interfere with public trust rights and emergency access
17 along the beach. Structural accessways are not restricted by the requirement to be landward of the
18 FLSNV as described in Rule .0309(a) of this Section.

19 (d) Building Construction Standards. New building construction and any construction identified in .0306(a)(5) of
20 this Section and 15A NCAC 07J .0210 shall comply with the following standards:

21 (1) In order to avoid danger to life and property, all development shall be designed and placed so as to
22 minimize damage due to fluctuations in ground elevation and wave action in a 100-year storm. Any
23 building constructed within the ocean hazard area shall comply with relevant sections of the North
24 Carolina Building Code including the Coastal and Flood Plain Construction Standards and the local
25 flood damage prevention ordinance as required by the National Flood Insurance Program. If any
26 provision of the building code or a flood damage prevention ordinance is inconsistent with any of
27 the following AEC standards, the more restrictive provision shall control.

28 (2) All building in the ocean hazard area shall be on pilings not less than eight inches in diameter if
29 round or eight inches to a side if square.

30 (3) All pilings shall have a tip penetration greater than eight feet below the lowest ground elevation
31 under the structure. For those structures so located on or seaward of the primary dune, the pilings
32 shall extend to five feet below mean sea level.

33 (4) All foundations shall be designed to be stable during applicable fluctuations in ground elevation and
34 wave forces during a 100-year storm. Cantilevered decks and walkways shall meet the requirements
35 of this Part or shall be designed to break-away without structural damage to the main structure.
36

37 *History Note: Authority G.S. 113A-107(a); 113A-107(b); 113A-113(b)(6)a.,b.,d.; 113A-115.1; 113A-124;*

1 *Eff. June 1, 1979;*
2 *Temporary Amendment Eff. June 20, 1989, for a period of 180 days to expire on December 17,*
3 *1989;*
4 *Amended Eff. August 3, 1992; December 1, 1991; March 1, 1990; December 1, 1989;*
5 *RRC Objection Eff. November 19, 1992 due to ambiguity;*
6 *RRC Objection Eff. January 21, 1993 due to ambiguity;*
7 *Amended Eff. March 1, 1993; December 28, 1992;*
8 *RRC Objection Eff. March 16, 1995 due to ambiguity;*
9 *Amended Eff. April 1, 1999; February 1, 1996; May 4, 1995;*
10 *Temporary Amendment Eff. July 3, 2000; May 22, 2000;*
11 *Amended Eff. April 1, 2019; May 1, 2013; July 1, 2009; April 1, 2008; February 1, 2006; August 1,*
12 *2002.*

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15A NCAC 07H .0309 USE STANDARDS FOR OCEAN HAZARD AREAS: EXCEPTIONS

(a) The following types of development shall be permitted seaward of the oceanfront setback requirements of Rule .0306(a) of this Section if all other provisions of this Subchapter and other state and local regulations are met:

- (1) campsites;
- (2) driveways and parking areas with clay, packed sand, or gravel;
- (3) elevated decks not exceeding a footprint of 500 square feet. ~~feet. Existing decks exceeding a footprint of 500 square feet may be replaced with no enlargement beyond their original dimensions;~~
- (4) beach accessways consistent with Rule .0308(c) of this Section;
- (5) unenclosed, uninhabitable gazebos with a footprint of 200 square feet or less;
- (6) uninhabitable, single-story storage sheds with a foundation or floor consisting of wood, clay, packed sand or gravel, and a footprint of 200 square feet or less;
- (7) temporary amusement stands consistent with Section .1900 of this Subchapter;
- (8) sand fences; and
- (9) swimming pools.
- (10) ~~fill not associated with dune creation that is obtained from an upland source and is of the same general characteristics as the sand in the area in which it is to be placed.~~

In all cases, this development shall be permitted only if it is landward of the vegetation line or ~~static pre-project~~ vegetation line, whichever is applicable; involves no alteration or removal of primary or frontal dunes which would compromise the integrity of the dune as a protective landform or the dune vegetation; ~~has overwalks to protect any existing dunes; is not essential to the continued existence or use of an associated principal development; is not required to satisfy minimum requirements of local zoning, subdivision or health regulations;~~ and meets all other non-setback requirements of this Subchapter.

(b) Where application of the oceanfront setback requirements of Rule .0306(a) of this Section would preclude placement of ~~permanent substantial structures on lots~~ a structure on a lot existing as of June 1, 1979, ~~buildings the structure~~ shall be permitted seaward of the applicable setback line in ~~Ocean Erodible Areas, ocean erodible areas and State Ports Inlet Management Areas, and Inlet Hazard Areas, but not inlet hazard areas or Unvegetated Beach Areas unvegetated beach areas,~~ if each of the following conditions are met:

- (1) The development is set back from the ocean the maximum feasible distance possible on the existing lot and the development is designed to minimize encroachment into the setback area;
- (2) The development is at least 60 feet landward of the vegetation ~~line or static line, measurement line, or pre-project~~ vegetation line, whichever is applicable;
- (3) The development is not located on or ~~in front~~ oceanward of a frontal dune, but is entirely behind the landward toe of the frontal dune;
- (4) The development incorporates each of the following design standards, which are in addition to those required by Rule .0308(d) of this Section.
 - (A) All pilings shall have a tip penetration that extends to at least four feet below mean sea level;
 - (B) The footprint of the structure shall be no more than 1,000 square feet, and the total floor area of the structure shall be no more than 2,000 square feet. For the purpose of this Section, roof-covered decks and porches that are structurally attached shall be included in the calculation of footprint;
 - (C) Driveways and parking areas shall be constructed of clay, packed sand or gravel except in those cases where the development does not abut the ocean and is located landward of a paved public street or highway currently in use. In those cases concrete, asphalt, or turfstone may also be used;
 - (D) No portion of a building's total floor area, including elevated portions that are cantilevered, knee braced or otherwise extended beyond the support of pilings or footings, may extend oceanward of the total floor area of the landward-most adjacent building. When the geometry or orientation of a lot precludes the placement of a building in line with the landward most adjacent structure of similar use, an average line of construction shall be determined by the Division of Coastal Management on a case-by-case basis in order to determine an ocean hazard setback that is landward of the vegetation line, static vegetation line or measurement line, whichever is applicable, a distance no less than 60 feet.
- (5) All other provisions of this Subchapter and other state and local regulations are met. If the development is to be serviced by an on-site waste disposal system, a copy of a valid permit for such a system shall be submitted as part of the CAMA permit application.

(c) The following types of water dependent development shall be permitted seaward of the oceanfront setback requirements of Rule .0306(a) of this Section if all other provisions of this Subchapter and other state and local regulations are met:

- (1) piers providing public access; and
- (2) maintenance and replacement of existing state-owned bridges, and causeways and accessways to such bridges.

(d) Replacement or construction of a pier house associated with an ocean pier shall be permitted if each of the following conditions is met:

- (1) The ocean pier provides public access for fishing and other recreational purposes whether on a commercial, public, or nonprofit basis;
- (2) Commercial, non-water dependent uses of the ocean pier and associated pier house shall be limited to restaurants and retail services. Residential uses, lodging, and parking areas shall be prohibited;
- (3) The pier house shall be limited to a maximum of two stories;
- (4) A new pier house shall not exceed a footprint of 5,000 square feet and shall be located landward of mean high water;
- (5) A replacement pier house may be rebuilt not to exceed its most recent footprint or a footprint of 5,000 square feet, whichever is larger;
- (6) The pier house shall be rebuilt to comply with all other provisions of this Subchapter; and
- (7) If the pier has been destroyed or rendered unusable, replacement or expansion of the associated pier house shall be permitted only if the pier is being replaced and returned to its original function.

(e) In addition to the development authorized under Paragraph (d) of this Rule, small scale, non-essential development that does not induce further growth in the Ocean Hazard Area, such as the construction of single family piers and small scale erosion control measures that do not interfere with natural oceanfront processes, shall be permitted ~~on those non-oceanfront~~ **in the Ocean Hazard Area along those** portions of shoreline that exhibit features characteristic of an Estuarine Shoreline. Such features include the presence of wetland vegetation, and lower wave energy and erosion rates than in the adjoining Ocean Erodible Area. Such development shall be permitted under the standards set out in Rule .0208 of this Subchapter. For the purpose of this Rule, small scale is defined as those projects which are eligible for authorization under 15A NCAC 07H .1100, .1200 and 15A NCAC 07K .0203.

(f) Transmission lines necessary to transmit electricity from an offshore energy-producing facility may be permitted provided that each of the following conditions is met:

- (1) The transmission lines are buried under the ocean beach, nearshore area, and primary and frontal dunes, all as defined in Rule .0305 of this Section, in such a manner so as to ensure that the placement of the transmission lines involves no alteration or removal of the primary or frontal dunes; and
- (2) The design and placement of the transmission lines shall be performed in a manner so as not to endanger the public or the public's use of the beach.

(g) Existing stormwater outfalls as of the last amended date of this rule within the Ocean Hazard AEC that are owned or maintained by a State agency or local government, may be extended oceanward subject to the provisions contained within 15A NCAC 07J .0200. Outfalls may be extended below mean low water and may be maintained in accordance with 15A NCAC 07K .0103. Shortening or lengthening of outfall structures within the authorized dimensions, in response to changes in beach width, is considered maintenance under 15A NCAC 07K .0103. Outfall extensions may be marked with signage and shall not prevent pedestrian or vehicular access along the beach. This Paragraph does not apply to existing stormwater outfalls that are not owned or maintained by a State agency or local government.

History Note: Authority G.S. 113A-107(a); 113A-107(b); 113A-113(b)(6)a; 113A-113(b)(6)b; 113A-113(b)(6)d; 113A-124;
Eff. February 2, 1981;
Amended Eff. April 1, 2020; June 1, 2010; February 1, 2006; September 17, 2002 pursuant to S.L. 2002-116; August 1, 2000; August 1, 1998; April 1, 1996; April 1, 1995; February 1, 1993; January 1, 1991; April 1, 1987.

1 **15A NCAC 07H .0310 USE STANDARDS FOR INLET HAZARD AREAS**

2 (a) Inlet areas as defined by Rule .0304 of this Section are subject to inlet migration, rapid and severe changes in
3 watercourses, flooding and strong tides. Due to ~~the this~~ extremely hazardous nature of the Inlet Hazard Areas, all
4 development within these areas shall be permitted in accordance with the following standards:

- 5 (1) All development in the inlet hazard area shall be set back from the ~~first line of stable natural~~
6 vegetation ~~line~~ a distance equal to the setback required in the adjacent ocean hazard area;
- 7 (2) Permanent structures shall be permitted at a density of no more than one commercial or residential
8 unit per 15,000 square feet of land area on lots subdivided or created after July 23, 1981;
- 9 (3) Only residential structures of four units or less or non-residential structures of less than 5,000 square
10 feet total floor area shall be allowed within the inlet hazard area, except that access roads to those
11 areas and maintenance and replacement of existing bridges shall be allowed;
- 12 (4) Established common-law and statutory public rights of access to the public trust lands and waters
13 in Inlet Hazard Areas shall not be eliminated or restricted. Development shall not encroach upon
14 public accessways nor shall it limit the intended use of the accessways;
- 15 (5) All other rules in this Subchapter pertaining to development in the ocean hazard areas shall be
16 applied to development within the Inlet Hazard Areas.

17 (b) The inlet hazard area setback requirements shall not apply to the types of development exempted from the ocean
18 setback rules in 15A NCAC 7H .0309(a), nor, to the types of development listed in 15A NCAC 7H .0309(c).

19 (c) In addition to the types of development excepted under Rule .0309 of this Section, small scale, non-essential
20 development that does not induce further growth in the Inlet Hazard Area, such as the construction of single-family
21 piers and small scale erosion control measures that do not interfere with natural inlet movement, may be permitted on
22 those portions of shoreline within a designated Inlet Hazard Area that exhibit features characteristic of Estuarine
23 Shoreline. Such features include the presence of wetland vegetation, lower wave energy, and lower erosion rates than
24 in the adjoining Ocean Erodible Area. Such development shall be permitted under the standards set out in Rule .0208
25 of this Subchapter. For the purpose of this Rule, small scale is defined as those projects which are eligible for
26 authorization under 15A NCAC 7H .1100, .1200 and 7K .0203.

27
28 *History Note:* Filed as a Temporary Amendment Eff. October 30, 1981, for a period of 70 days to expire on
29 January 8, 1982;
30 Filed as an Emergency Rule Eff. September 11, 1981, for a period of 120 days to expire on
31 January 8, 1982;
32 Authority G.S. 113A-107; 113A-113(b); 113A-124;
33 Eff. December 1, 1981;
34 Amended Eff. April 1, 1999; April 1, 1996; December 1, 1992; December 1, 1991;
35 March 1, 1988.

36
37

SECTION .1200 – ~~STATIC AND VEGETATION LINE EXCEPTION~~ BEACH MANAGEMENT PLAN
APPROVAL PROCEDURES

15A NCAC 07J .1201 ~~REQUESTING THE STATIC LINE EXCEPTION~~ BEACH MANAGEMENT
PLAN APPROVAL

(a) A petitioner subject to a ~~static pre-project~~ static pre-project vegetation line pursuant to 15A NCAC 07H .0305 may petition the Coastal Resources Commission to ~~for an to approve a Beach Management Plan exception to the static vegetation line~~ in accordance with the provisions of this Section. A "petitioner" shall be defined as:

- (1) Any local government;
- (2) Any group of local governments involved in a regional beach fill project; or
- (3) Any qualified homeowner's association defined in G.S. 47F-1-103(3) that has the authority to approve the locations of structures on lots within the territorial jurisdiction of the association, and has jurisdiction over at least one mile of ocean ~~shoreline. shoreline; or~~
- ~~(4) A permit holder of a large scale beach fill project.~~

(b) A petitioner shall be eligible to submit ~~a request for to approve a Beach Management Plan a static vegetation line exception~~ after the completion of construction of the initial large-scale beach fill project(s) as defined in 15A NCAC 07H .0305 that required the creation of a ~~pre-project static~~ pre-project static-vegetation line(s). For a ~~static pre-project~~ static pre-project vegetation line in existence prior to the effective date of this Rule, the award-of-contract date of the initial large-scale beach fill project, or the date of the aerial photography or other survey data used to define the ~~static pre-project~~ static pre-project vegetation line, whichever is most recent, shall be used in lieu of the completion of construction date.

(c) A ~~static vegetation line exception Beach Management Plan request~~ applies to ~~all the entire static pre-project~~ all the entire static pre-project vegetation ~~line lines~~ within the ~~jurisdiction Ocean Hazard Area in of the petitioner's petitioner jurisdiction. including segments of a static vegetation line that are associated with the same large scale beach fill project. If multiple static vegetation lines within the jurisdiction of the petitioner are associated with different large scale beach fill projects, then the static vegetation line exception in accordance with 15A NCAC 07H .0306 and the procedures outlined in this Section shall be considered separately for each large scale beach fill project.~~

(d) ~~A static vegetation line exception request shall be made in writing by the petitioner. A complete static vegetation line exception A Beach Management Plan request shall consist of a comprehensive document with supporting appendices and data that includes include~~ the following:

- (1) A ~~review summary~~ review summary of all beach fill projects in the area ~~of the Beach Management Plan for which the exception is being requested~~ including the initial large-scale beach fill project associated with the ~~static pre-project~~ static pre-project vegetation line, subsequent maintenance of the initial large-scale projects(s) and beach fill projects occurring prior to the initial large-scale projects(s). To the extent historical data allows, the summary shall include construction dates, contract award dates, volume of sediment excavated, total cost of beach fill project(s), funding sources, maps, design schematics, pre-and post-project surveys and a project footprint;

- 1 (2) A review of the maintenance needed to achieve a design life of no less than 30 years of shore
2 protection. Plans The plan shall include anticipated maintenance event volume triggers and
3 schedules, long-term volumetric sand needs, annual monitoring protocols, an analysis of the impacts
4 of any erosion control structures, and any relevant maps, tables, diagrams, studies or reports, and
5 related materials including reports, maps, tables and diagrams for the design and construction of the
6 initial large scale beach fill project that required the static vegetation line, subsequent maintenance
7 that has occurred, and planned maintenance needed to achieve a design life providing no less than
8 30 years of shore protection from the date of the static line exception request. The plans and related
9 materials shall be designed and prepared by the U.S. Army Corps of Engineers or persons meeting
10 applicable State occupational licensing requirements for said work;
- 11 (3) Documentation, including maps, geophysical, and geological data, to delineate the planned location
12 and volume of compatible sediment as defined in 15A NCAC 07H .0312 necessary to construct and
13 maintain the large-scale beach fill project defined in Subparagraph (d)(2) of this Rule over its design
14 life. This documentation shall be designed and prepared by the U.S. Army Corps of Engineers or
15 persons meeting applicable State occupational licensing requirements for said work; and
- 16 (4) Identification of the financial resources or funding sources necessary to fund the large-scale beach
17 fill project, project over its the project design life, life, such as dedicated percentage of occupancy
18 taxes, special tax districts and anticipated federal funding.

19 (e) Public Comment Requirements. The local jurisdiction shall provide an opportunity for public comments on the
20 Beach Management Plan prior to submission to the Coastal Resources Commission for approval. Written comments
21 on the Beach Management Plan shall be submitted to the Division along with the request to approve the Beach
22 Management Plan.

23 (e)(f) A request to approve a Beach Management Plan static vegetation line exception request shall be submitted to
24 the Director of the Division of Coastal Management, 400 Commerce Avenue, Morehead City, NC 28557. Written
25 acknowledgement of the receipt of a completed static vegetation line exception request, including notification of the
26 date of the meeting at which the request will be considered by the Coastal Resources Commission, shall be provided
27 to the petitioner by the Division of Coastal Management.

28 (f)(g) The Coastal Resources Commission shall consider a request to approve a static vegetation line Beach
29 Management Plan exception request no later than the second scheduled meeting following the date of receipt of a
30 complete request by the Division of Coastal Management, except when the petitioner and the Division of Coastal
31 Management agree upon a later date.

32
33 *History Note:* Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;
34 Eff. March 23, 2009;
35 Amended Eff. April 1, 2016.
36
37

1 15A NCAC 07J .1202 REVIEW OF ~~THE STATIC LINE EXCEPTION~~ BEACH MANAGEMENT PLAN
2 APPROVAL REQUEST

3 (a) The ~~Petitioner~~ Division of Coastal Management shall provide a summary of the ~~prepare a written report of the~~
4 ~~static line exception- Beach Management Plan request to be presented to the Coastal Resources Commission. This~~
5 ~~report summary~~ shall include all of the elements required in 15A NCAC 7J .1201.

6 (1) ~~— A description of the area affected by the static line exception request;~~

7 (2) ~~— A summary of the large scale beach fill project that required the static vegetation line as well as the~~
8 ~~completed and planned maintenance of the project(s);~~

9 (3) ~~— A summary of the evidence required for a static line exception; and~~

10 (4) ~~— A recommendation to grant or deny the static line exception.~~

11 (b) The Division of Coastal Management shall provide the Commission a review of the Beach Management Plan
12 including a recommendation to grant or deny the request. The Division shall provide the petitioner requesting approval
13 of a Beach Management Plan ~~the static line exception~~ an opportunity to review the ~~report~~ recommendation prepared
14 by the Division of Coastal Management no less than 10 days prior to the meeting at which it is to be considered by
15 the Coastal Resources Commission.

16
17 *History Note:* Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;
18 *Eff. March 23, 2009.*
19
20

1 **15A NCAC 07J .1203 PROCEDURES FOR APPROVING ~~THE STATIC LINE EXCEPTION~~ A BEACH**
2 **MANAGEMENT PLAN**

3 (a) At the meeting that approval of a Beach Management Plan ~~the static line exception~~ is considered by the Coastal
4 Resources Commission, the following shall occur:

5 (1) The ~~Division of Coastal Management~~ Petitioner shall orally present ~~the report~~ a summary of the
6 Beach Management Plan described in 15A NCAC 07J .1202.

7 (2) The Division of Coastal Management shall orally present its review of the Beach Management Plan
8 and its recommendation to grant or deny the approval request. ~~A representative for the petitioner~~
9 ~~may provide written or oral comments relevant to the static line exception . The Chairman of the~~
10 ~~Coastal Resources Commission may limit the time allowed for oral comments.~~

11 (3) Additional parties may provide written or oral comments relevant to the static line exception request.
12 The Chairman of the Coastal Resources Commission may limit the time allowed for oral comments.

13 (b) The Coastal Resources Commission shall ~~authorize a static line exception request~~ approve a Beach Management
14 Plan following affirmative findings on each of the criteria presented in 15A NCAC 07J .1201(d)(1) through (d)(4), the
15 Division of Coastal Management recommendation, and public comments submitted with the request to approve the
16 Beach Management Plan. ~~15A NCAC 07J .1201(d)(1) through (d)(4).~~ The final decision of the Coastal Resources
17 Commission shall be made at the meeting at which the matter is heard or in no case later than the next scheduled
18 meeting. The final decision shall be transmitted to the petitioner by registered mail within 10 business days following
19 the meeting at which the decision is reached.

20 (c) The decision to ~~authorize~~ approve or deny a ~~static line exception~~ Beach Management Plan is a final agency
21 decision and is subject to judicial review in accordance with G.S. 113A-123.

22
23 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*
24 *Eff. March 23, 2009.*
25
26

1 **15A NCAC 07J .1204 REVIEW OF ~~THE LARGE SCALE BEACH-FILL PROJECT AND APPROVED~~**
2 **~~STATIC LINE EXCEPTIONS BEACH MANAGEMENT PLANS~~**

3 (a) Progress Reports. The petitioner that received ~~the static line exception Beach Management Plan approval~~ shall
4 provide a progress report to the Coastal Resources Commission at intervals no greater than every five years from date
5 the ~~static line exception Beach Management Plan is authorized, approved.~~ The progress report shall address the criteria
6 defined in ~~15A NCAC 07J .1201(d)(1) through (d)(4)~~ and be submitted in writing to the Director of the Division of
7 Coastal Management, 400 Commerce Avenue, Morehead City, NC 28557. The Division of Coastal Management
8 shall provide written acknowledgement of the receipt of a completed progress report, including notification of the
9 meeting date at which the report will be presented to the Coastal Resources Commission to the petitioner.

10 (b) The Coastal Resources Commission shall review a ~~Beach Management Plan static line exception authorized~~
11 ~~approved~~ under 15A NCAC 07J .1203 at intervals no greater than every five years from the initial authorization in
12 order to renew its findings for the conditions defined in 15A NCAC 07J .1201(d)(2) through (d)(4). The Coastal
13 Resources Commission shall also consider the following conditions:

14 (1) ~~Design changes Updates~~ to the ~~Beach Management Plan, including performance of past projects~~
15 ~~and maintenance events, changes in conditions, and design changes to future projects, initial large-~~
16 ~~scale beach fill project and defined in 15A NCAC 07J .1201(d)(2)~~ provided that the changes are
17 ~~designed and prepared by the U.S. Army Corps of Engineers or persons meeting applicable State~~
18 ~~occupational licensing requirements for the work;~~

19 (2) Design changes to the location and volume of compatible sediment, as defined by 15A NCAC 07H
20 .0312, necessary to construct and maintain the large-scale beach fill project defined in 15A NCAC
21 07J .1201(d)(2), including design changes defined in this Rule provided that the changes have been
22 designed and prepared by the U.S. Army Corps of Engineers or persons meeting applicable State
23 occupational licensing requirements for the work; and

24 (3) Changes in the financial resources or funding sources necessary to fund the large-scale beach fill
25 project(s) defined in 15A NCAC 07J .1201(d)(2). If the project has been amended to include design
26 changes defined in this Rule, then the Coastal Resources Commission shall consider the financial
27 resources or funding sources necessary to fund the changes.

28 (c) The ~~Petitioner Division of Coastal Management~~ shall ~~orally present~~ ~~prepare~~ a ~~written~~ summary of the progress
29 report ~~and present it~~ to the Coastal Resources Commission no later than the second scheduled meeting following the
30 date the report was received, except when a later meeting is agreed upon by the local government or community
31 submitting the progress report and the Division of Coastal Management. ~~This written summary~~ ~~The Division of~~
32 ~~Coastal Management~~ shall ~~provide the Coastal Resources Commission~~ a ~~review and~~ recommendation ~~from the~~
33 ~~Division of Coastal Management of the progress report~~ on whether the conditions defined in 15A NCAC 07J
34 .1201(d)(1) through (d)(4) have been met. The petitioner submitting the progress report shall be provided an
35 opportunity to review the ~~recommendation~~ ~~written summary~~ prepared by the Division of Coastal Management no less
36 than 10 days prior to the meeting at which it is to be considered by the Coastal Resources Commission.

1 ~~(d) The following shall occur at the meeting at which the Coastal Resources Commission reviews the static line~~
2 ~~exception progress report:~~

3 ~~(1) The Division of Coastal Management shall orally present the written summary of the progress report~~
4 ~~as defined in this Rule.~~

5 ~~(2) A representative for the petitioner may provide written or oral comments relevant to the static line~~
6 ~~exception progress report. The Chairman of the Coastal Resources Commission may limit the time~~
7 ~~allowed for oral comments.~~

8 ~~(3) Additional parties may provide written or oral comments relevant to the static line exception~~
9 ~~progress report. The Chairman of the Coastal Resources Commission may limit the time allowed~~
10 ~~for oral comments.~~

11
12 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*
13 *Eff. March 23, 2009.*
14
15

1 **15A NCAC 07J .1205 REVOCATION AND EXPIRATION OF ~~THE STATIC LINE EXCEPTION~~**
2 **~~BEACH MANAGEMENT PLAN APPROVAL~~**

3 (a) ~~The static line exception~~ **Beach Management Plan approval** shall be revoked immediately if the Coastal Resources
4 Commission determines, after the review of the petitioner's progress report identified in 15A NCAC 07J .1204, that
5 any of the criteria under which the ~~static line exception~~ **Beach management Plan** is authorized, as defined in 15A
6 NCAC 07J .1201(d)(2) through (d)(4) are not being met.

7 (b) The ~~static line exception~~ **Beach Management Plan approval** shall expire immediately at the end of the design life
8 of the large-scale beach fill project defined in 15A NCAC 07J .1201(d) (2) including subsequent design changes to
9 the project as defined in 15A NCAC 07J .1204(b).

10 (c) In the event a progress report is not received by the Division of Coastal Management within five years from either
11 the ~~approval of the Beach management Plan static line exception~~ or the previous progress report, ~~the static line~~
12 ~~exception~~ **Beach management Plan approval** shall be revoked automatically at the end of the five-year interval defined
13 in 15A NCAC 07J .1204(b) for which the progress report was not received.

14 (d) The revocation or expiration of a ~~static line exception~~ **Beach Management Plan approval** is considered a final
15 agency decision and is subject to judicial review in accordance with G.S. 113A-123.

16
17 *History Note:* Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;
18 *Eff. March 23, 2009.*
19
20

1 **15A NCAC 07J .1206 LOCAL GOVERNMENTS AND COMMUNITIES WITH APPROVED BEACH**
2 **MANAGEMENT PLANS ~~STATIC VEGETATION LINES AND STATIC LINE~~**
3 **EXCEPTIONS**

4 A list of CRC approved Beach Management Plans ~~static vegetation lines in place for petitioners~~ and the conditions
5 under which the ~~pre-project static~~ vegetation lines exist, including the date(s) the ~~static pre-project~~ vegetation line was
6 defined, shall be maintained by the Division of Coastal Management. A list of CRC approved Beach Management
7 Plans ~~static line exceptions in place for petitioners~~ and the conditions under which the Plans ~~exceptions~~ exist, including
8 the date the Plan ~~exception~~ was ~~granted,~~ approved, the dates the progress reports were received, the design life of the
9 large-scale beach fill project and the potential expiration dates for the Beach Management Plan ~~static line exception~~,
10 shall be maintained by the Division of Coastal Management. Both the ~~static pre-project~~ vegetation line list and the
11 CRC approved Beach Management Plan ~~static line exception~~ list shall be available for inspection at the Division of
12 Coastal Management, 400 Commerce Avenue, Morehead City, NC 28557.

13
14 *History Note: Authority G.S. 113A-107; 113A-113(b)(6), 113A-124;*
15 *Eff. March 23, 2009.*

16
17

SECTION .1300 — DEVELOPMENT LINE PROCEDURES

15A NCAC 07J .1301 — REQUESTING THE DEVELOPMENT LINE

(a) Any local government, group of local governments involved in a regional beach fill project, or qualified owner's association with territorial jurisdiction over an area that is subject to ocean hazard area setbacks pursuant to 15A NCAC 07H .0305 may petition the Coastal Resources Commission for a development line for the purpose of siting oceanfront development in accordance with the provisions of this Section. A "qualified owner's association" is an owner's association, as defined in G.S. 47F 1-103(3), that has authority to approve the locations of structures on lots within the territorial jurisdiction of the association and has jurisdiction over at least one mile of ocean shoreline.

(b) A development line request shall apply to the entire large scale project area as defined in 15A NCAC 07H .0305(a)(7) and, at the petitioner's request, may be extended to include the entire oceanfront jurisdiction or legal boundary of the petitioner.

(c) In determining where to position a requested development line, the petitioner shall use an adjacent neighbor sight line approach, resulting in an average line of structures. In areas where the seaward edge of existing development is not linear, the petitioner may determine an average line of construction on a case by case basis. In no case shall a development line be established seaward of the most seaward structure within the petitioner's oceanfront jurisdiction.

(d) An existing structure that is oceanward of an approved development line may remain in place until damaged greater than 50 percent in accordance with Rule .0210 of this Subchapter. At that time it may only be replaced landward of the development line and shall meet the applicable ocean hazard setback requirements as defined in 15A NCAC 07H .0306(a).

(e) A request for a development line or amendment shall be made in writing by the petitioner and submitted to the CRC by sending the written request to the Director of the Division of Coastal Management. A complete request shall include the following:

(1) A detailed survey of the development line using on-ground observation and survey or aerial imagery along the oceanfront jurisdiction or legal boundary, including:

(A) The development line, static vegetation line, mean high water line, and any other information necessary for a review of the petitioner's proposed development line, such as a pre-nourishment project mean high water line, local ordinances, or easements; and

(B) Surveyed development line spatial data in a geographic information systems (GIS) format referencing North Carolina State Plane North American Datum 83 US Survey Foot, to include Federal Geographic Data Committee (FGDC) compliant metadata;

(2) All local regulations associated with the development line;

(3) A record of local adoption of the development line by the petitioner; and

(4) Documentation of incorporation of a development line into local ordinances or rules and regulations of an owner's association.

(f) Once a development line is approved by the Coastal Resources Commission, only the petitioner may request a change or reestablishment of the position of the development line.

1 ~~(g) A development line request shall be submitted to the Director of the Division of Coastal Management, 400~~
2 ~~Commerce Avenue, Morehead City, NC 28557. Written acknowledgement of the receipt of a completed development~~
3 ~~line request, including notification of the date of the meeting at which the request will be considered by the Coastal~~
4 ~~Resources Commission, shall be provided to the petitioner by the Division of Coastal Management.~~

5 ~~(h) The Coastal Resources Commission shall consider a development line request no later than the second scheduled~~
6 ~~meeting following the date of receipt of a complete request by the Division of Coastal Management, unless the~~
7 ~~petitioner and the Division of Coastal Management agree upon a later date.~~

8

9 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*
10 *Eff. April 1, 2016;*
11 *Amended Eff. September 1, 2017.*

12

13

1 **15A NCAC 07H .0304 AECs WITHIN OCEAN HAZARD AREAS**

2 The ocean hazard AECs contain all of the following areas:

3 (1) Ocean Erodible Area. This is the area where there exists a substantial possibility of excessive erosion
4 and significant shoreline fluctuation. The oceanward boundary of this area is the mean low water
5 line. The landward extent of this area is the distance landward from the vegetation **line** as defined
6 in 15A NCAC 07H .0305(a)(5) to the recession line established by multiplying the long-term annual
7 erosion rate times 90; provided that, where there has been no long-term erosion or the rate is less
8 than two feet per year, this distance shall be set at 180 feet landward from the first line of stable and
9 natural vegetation. For the purposes of this Rule, the erosion rates are the long-term average based
10 on available historical data. The current long-term average erosion rate data for each segment of the
11 North Carolina coast is depicted on maps entitled "North Carolina 2019 Oceanfront Setback Factors
12 & Long-Term Average Annual Erosion Rate Update Study" and approved by the Coastal Resources
13 Commission on February 28, 2019 (except as such rates may be varied in individual contested cases
14 or in declaratory or interpretive rulings). In all cases, the rate of shoreline change shall be no less
15 than two feet of erosion per year. The maps are available without cost from any Local Permit Officer
16 or the Division of Coastal Management on the internet at <http://www.nccoastalmanagement.net>.

17 (2) Inlet Hazard Area. The inlet hazard areas are natural-hazard areas that are especially vulnerable to
18 erosion, flooding, and other adverse effects of sand, wind, and water because of their proximity to
19 dynamic ocean inlets. This area extends landward from the mean low water line a distance
20 encompassing that area within which the inlet migrates, based on statistical analysis, and shall
21 consider such factors as previous inlet territory, structurally weak areas near the inlet, and external
22 influences such as jetties, terminal groins, and channelization. The areas on the maps identified as
23 Inlet Hazard Areas included in the report entitled INLET HAZARD AREAS, The Final Report and
24 Recommendations to the Coastal Resources Commission, 1978, as amended in 1981, by Loie J.
25 Priddy and Rick Carraway are incorporated by reference and are hereby designated as Inlet Hazard
26 Areas, except for:

- 27 (a) the location of a former inlet which has been closed for at least 15 years;
- 28 (b) inlets that due to shoreline migration, no longer include the current location of the inlet;
29 and
- 30 (c) inlets providing access to a State Port via a channel maintained by the United States Army
31 Corps of Engineers.

32 In all cases, the Inlet Hazard Area shall be an extension of the adjacent ocean erodible areas
33 and in no case shall the width of the inlet hazard area be less than the width of the adjacent
34 ocean erodible area. This report is available for inspection at the Department of
35 Environmental Quality, Division of Coastal Management, 400 Commerce Avenue,
36 Morehead City, North Carolina or at the website referenced in Item (1) of this Rule.

1 (3) Unvegetated Beach Area. Beach areas within the Ocean Hazard Area where no stable and natural
2 vegetation is present may be designated as Unvegetated Beach Areas on either a permanent or
3 temporary basis as follows:

4 (a) An area appropriate for permanent designation as an Unvegetated Beach Area is a dynamic
5 area that is subject to rapid unpredictable landform change due to wind and wave action.
6 The areas in this category shall be designated following studies by the Division of Coastal
7 Management. These areas shall be designated on maps approved by the Coastal Resources
8 Commission and available without cost from any Local Permit Officer or the Division of
9 Coastal Management on the internet at the website referenced in Item (1) of this Rule.

10 (b) An area that is unvegetated as a result of a hurricane or other major storm event may be
11 designated by the Coastal Resources Commission as an Unvegetated Beach Area for a
12 specific period of time, or until the vegetation has re-established in accordance with 15A
13 NCAC 07H .0305(a)(5). At the expiration of the time specified or the re-establishment of
14 the vegetation, the area shall return to its pre-storm designation.

15 The Commission designates as temporary unvegetated beach areas those oceanfront areas of Surf
16 City and North Topsail Beach in which the vegetation line as shown on the United States National
17 Oceanic and Atmospheric Administration imagery dated September 17, 2018 was destroyed as a
18 result of Hurricane Florence in September 2018. The designation AEC boundaries can be found on
19 the Division's website at
20 https://files.nc.gov/ncdeq/Coastal%20Management/GIS/unvegetated_beach_aec.pdf. This
21 designation shall continue until such time as the stable and natural vegetation has reestablished, or
22 until the area is permanently designated as an unvegetated beach area pursuant to Sub-Item (3)(a)
23 of this Rule.

24 (4) State Ports Inlet Management Area. These are areas adjacent to and within Beaufort Inlet and the
25 mouth of the Cape Fear River, providing access to a State Port via a channel maintained by the
26 United States Army Corps of Engineers. These areas are unique due to the influence of federally-
27 maintained channels, and the critical nature of maintaining shipping access to North Carolina's State
28 Ports. These areas may require specific management strategies not warranted at other inlets to
29 address erosion and shoreline stabilization. State Ports Inlet Management Areas shall extend from
30 the mean low water line landward as designated on maps approved by the Coastal Resources
31 Commission and available without cost from the Division of Coastal Management, and on the
32 internet at the website at
33 https://files.nc.gov/ncdeq/Coastal%20Management/GIS/state_port_aec.pdf.

34
35 *History Note: Authority G.S. 113A-107; 113A-107.1; 113A-113; 113A-124;*
36 *Eff. September 9, 1977;*
37 *Amended Eff. December 1, 1993; November 1, 1988; September 1, 1986; December 1, 1985;*

1 *Temporary Amendment Eff. October 10, 1996;*
2 *Amended Eff. April 1, 1997;*
3 *Temporary Amendment Eff. October 10, 1996 Expired on July 29, 1997;*
4 *Temporary Amendment Eff. October 22, 1997;*
5 *Amended Eff. April 1, 2020; July 1, 2016; September 1, 2015; May 1, 2014; February 1, 2013;*
6 *January 1, 2010; February 1, 2006; October 1, 2004; April 1, 2004; August 1, 1998.*
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1 **15A NCAC 07H .0305** **DEFINITION AND DESCRIPTION OF LANDFORMS**

2 (a) This Paragraph describes natural and man-made features that are found within the ocean hazard area of
3 environmental concern.

4 (1) Ocean Beaches. Ocean beaches are lands consisting of unconsolidated soil materials that extend
5 from the mean low water line landward to a point where either:

6 (A) the growth of vegetation occurs; or

7 (B) a distinct change in slope or elevation alters the configuration of the landform, whichever
8 is farther landward.

9 (2) Nearshore. The nearshore is the portion of the beach seaward of mean low water that is characterized
10 by dynamic changes both in space and time as a result of storms.

11 (3) Primary Dunes. Primary dunes are the first mounds of sand located landward of the ocean beaches
12 having an elevation equal to the mean flood level (in a storm having a one percent chance of being
13 equaled or exceeded in any given year) for the area plus six feet. Primary dunes extend landward to
14 the lowest elevation in the depression behind that same mound of sand commonly referred to as the
15 "dune trough".

16 (4) Frontal Dunes. The frontal dune is the first mound of sand located landward of ocean beaches that
17 has stable and natural vegetation present.

18 (5) Vegetation Line. The vegetation line refers to the first line of stable and natural vegetation, which
19 shall be used as the reference point for measuring oceanfront setbacks. This line represents the
20 boundary between the normal dry-sand beach, which is subject to constant flux due to waves, tides,
21 storms and wind, and the more stable upland areas. The vegetation line is generally located at or
22 immediately oceanward of the seaward toe of the frontal dune or erosion escarpment. The Division
23 of Coastal Management or Local Permit Officer shall determine the location of the stable and natural
24 vegetation line based on visual observations of plant composition and density. If the vegetation has
25 been planted, it may be considered stable when the majority of the plant stems are from continuous
26 rhizomes rather than planted individual rooted sets. Planted vegetation may be considered natural
27 when the majority of the plants are mature and additional species native to the region have been
28 recruited, providing stem and rhizome densities that are similar to adjacent areas that are naturally
29 occurring. In areas where there is no stable and natural vegetation present, this line may be
30 established by interpolation between the nearest adjacent stable natural vegetation by on-ground
31 observations or by aerial photographic interpretation.

32 (6) **Pre-project Vegetation Line**. In areas within the boundaries of a large-scale beach fill project, the
33 vegetation line that existed within one year prior to the onset of project construction shall be defined
34 as the **"pre-project vegetation line"**. The "onset of project construction" shall be defined as the date
35 sediment placement begins, with the exception of projects completed prior to the original effective
36 date of this Rule, in which case the award of the contract date will be considered the onset of
37 construction. A **pre-project** vegetation line shall be established in coordination with the Division of

1 Coastal Management using on-ground observation and survey or aerial imagery for all areas of
2 oceanfront that undergo a large-scale beach fill project. Once a **pre-project** vegetation line is
3 established, and after the onset of project construction, this line shall be used as the reference point
4 for measuring oceanfront setbacks in all locations where it is landward of the vegetation line. In all
5 locations where the vegetation line as defined in this Rule is landward of the **pre-project** vegetation
6 line, the vegetation line shall be used as the reference point for measuring oceanfront setbacks. A
7 **pre-project** vegetation line shall not be established where a **pre-project** vegetation line is already in
8 place, including those established by the Division of Coastal Management prior to the effective date
9 of this Rule. A record of all **pre-project** vegetation lines, including those established by the Division
10 of Coastal Management prior to the effective date of this Rule, shall be maintained by the Division
11 of Coastal Management for determining development standards as set forth in Rule .0306 of this
12 Section. Because the impact of Hurricane Floyd in September 1999 caused significant portions of
13 the vegetation line in the Town of Oak Island and the Town of Ocean Isle Beach to be relocated
14 landward of its pre-storm position, the **pre-project**–line for areas landward of the beach fill
15 construction in the Town of Oak Island and the Town of Ocean Isle Beach, the onset of which
16 occurred in 2000, shall be defined by the general trend of the vegetation line established by the
17 Division of Coastal Management from June 1998 aerial orthophotography.

18 (7) Beach Fill. Beach fill refers to the placement of sediment along the oceanfront shoreline. Sediment
19 used solely to establish or strengthen dunes shall not be considered a beach fill project under this
20 Rule. A "large-scale beach fill project" shall be defined as any volume of sediment greater than
21 300,000 cubic yards or any storm protection project constructed by the U.S. Army Corps of
22 Engineers.

23 (8) Erosion Escarpment. The normal vertical drop in the beach profile caused from high tide or storm
24 tide erosion.

25 (9) Measurement Line. The line from which the ocean hazard setback as described in Rule .0306(a) of
26 this Section is measured in the unvegetated beach area of environmental concern as described in
27 Rule .0304(3) of this Section. In areas designated pursuant to Rule .0304(3)(b) of this Section, the
28 Division of Coastal Management shall establish a measurement line by:

29 (A) determining the average distance the pre-storm vegetation line receded at the closest
30 vegetated site adjacent to the area designated by the Commission as the unvegetated beach
31 AEC; and

32 (B) mapping a line equal to the average recession determination in Part (A) of this
33 Subparagraph, measured in a landward direction from the first line of stable and natural
34 vegetation line on the most recent pre-storm aerial photography in the area designated as
35 an unvegetated beach AEC.

36
37 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*

1 *Eff. September 9, 1977;*
2 *Amended Eff. December 1, 1992; September 1, 1986; December 1, 1985; February 2, 1981;*
3 *Temporary Amendment Eff. October 10, 1996;*
4 *Amended Eff. January 1, 1997;*
5 *Temporary Amendment Eff. October 10, 1996 Expired on July 29, 1997;*
6 *Temporary Amendment Eff. October 22, 1997;*
7 *Amended Eff. April 1, 2020; April 1, 2016; April 1, 2008; August 1, 2002; August 1, 1998.*

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1 **15A NCAC 07H .0306 GENERAL USE STANDARDS FOR OCEAN HAZARD AREAS**

2 (a) In order to protect life and property, all development not otherwise specifically exempted or allowed by law or
3 elsewhere in the Coastal Resources Commission's rules shall be located according to whichever of the following is
4 applicable:

5 (1) The ocean hazard setback for development shall be measured in a landward direction from the
6 vegetation line, the **pre-project** vegetation line, or the measurement line, whichever is applicable.

7 (2) The ocean hazard setback shall be determined by both the size of development and the shoreline
8 long term erosion rate as defined in Rule .0304 of this Section. "Development size" is defined by
9 total floor area for structures and buildings or total area of footprint for development other than
10 structures and buildings. Total floor area includes the following:

11 (A) The total square footage of heated or air-conditioned living space;

12 (B) The total square footage of parking elevated above ground level; and

13 (C) The total square footage of non-heated or non-air-conditioned areas elevated above ground
14 level, excluding attic space that is not designed to be load-bearing.

15 Decks, roof-covered porches, and walkways shall not be included in the total floor area unless they
16 are enclosed with material other than screen mesh or are being converted into an enclosed space
17 with material other than screen mesh.

18 (3) With the exception of those types of development defined in **15A NCAC 07H.0309(a)**, no
19 development, including any portion of a building or structure, shall extend oceanward of the ocean
20 hazard setback. This includes roof overhangs and elevated structural components that are
21 cantilevered, knee braced, or otherwise extended beyond the support of pilings or footings. The
22 ocean hazard setback shall be established based on the following criteria:

23 (A) A building or other structure less than 5,000 square feet requires a minimum setback of 60
24 feet or 30 times the shoreline erosion rate, whichever is greater;

25 (B) A building or other structure greater than or equal to 5,000 square feet but less than 10,000
26 square feet requires a minimum setback of 120 feet or 60 times the shoreline erosion rate,
27 whichever is greater;

28 (C) A building or other structure greater than or equal to 10,000 square feet but less than 20,000
29 square feet requires a minimum setback of 130 feet or 65 times the shoreline erosion rate,
30 whichever is greater;

31 (D) A building or other structure greater than or equal to 20,000 square feet but less than 40,000
32 square feet requires a minimum setback of 140 feet or 70 times the shoreline erosion rate,
33 whichever is greater;

34 (E) A building or other structure greater than or equal to 40,000 square feet but less than 60,000
35 square feet requires a minimum setback of 150 feet or 75 times the shoreline erosion rate,
36 whichever is greater;

- 1 (F) A building or other structure greater than or equal to 60,000 square feet but less than 80,000
2 square feet requires a minimum setback of 160 feet or 80 times the shoreline erosion rate,
3 whichever is greater;
- 4 (G) A building or other structure greater than or equal to 80,000 square feet but less than
5 100,000 square feet requires a minimum setback of 170 feet or 85 times the shoreline
6 erosion rate, whichever is greater;
- 7 (H) A building or other structure greater than or equal to 100,000 square feet requires a
8 minimum setback of 180 feet or 90 times the shoreline erosion rate, whichever is greater;
- 9 (I) Infrastructure that is linear in nature, such as roads, bridges, pedestrian access such as
10 boardwalks and sidewalks, and utilities providing for the transmission of electricity, water,
11 telephone, cable television, data, storm water, and sewer requires a minimum setback of
12 60 feet or 30 times the shoreline erosion rate, whichever is greater;
- 13 (J) Parking lots greater than or equal to 5,000 square feet require a setback of 120 feet or 60
14 times the shoreline erosion rate, whichever is greater;
- 15 (K) Notwithstanding any other setback requirement of this Subparagraph, construction of a
16 new building or other structure greater than or equal to 5,000 square feet in a community
17 with a CRC-approved Beach Management Plan in accordance with 15A NCAC 07J .1200
18 requires a minimum setback of 120 feet or 60 times the shoreline erosion rate in place at
19 the time of permit issuance, whichever is greater. The setback shall be measured landward
20 from either the pre-project vegetation line, the vegetation line, or measurement line,
21 whichever is farthest landward; and
- 22 (L) Notwithstanding any other setback requirement of this Subparagraph, replacement of a
23 structure with a total floor area no greater than 10,000 square feet, shall be allowed
24 provided that the structure meets the following criteria:
- 25 (i) the structure is in a community with a CRC-approved Beach Management Plan or
26 was originally constructed prior to August 11, 2009;
- 27 (ii) the structure as replaced does not exceed the original footprint or square footage;
- 28 (iii) it is not possible for the structure to be rebuilt in a location that meets the ocean
29 hazard setback criteria required under Subparagraph (a)(5) of this Rule;
- 30 (iv) the structure as replaced meets a minimum setback of 60 feet or 30 times the
31 shoreline erosion rate, whichever is greater; and
- 32 (v) the structure is rebuilt as far landward on the lot as feasible.
- 33 (4) If a primary dune exists in the AEC on or landward of the lot where the development is proposed,
34 the development shall be landward of the crest of the primary dune unless this would preclude any
35 practical use of the lot.
- 36 (5) If no primary dune exists, but a frontal dune does exist in the AEC on or landward of the lot where
37 the development is proposed, the development shall be set landward of the frontal dune or ocean

1 hazard setback, whichever is farthest from the vegetation line, pre-project vegetation line, or
2 measurement line, whichever is applicable.

3 (7) Structural additions or increases in the footprint or total floor area of a building or structure represent
4 expansions to the total floor area and shall meet the setback requirements established in this Rule
5 and 15A NCAC 07H .0309(a). New development landward of the applicable setback may be
6 cosmetically, but shall not be structurally, attached to an existing structure that does not conform
7 with current setback requirements.

8 (8) Established common law and statutory public rights of access to and use of public trust lands and
9 waters in ocean hazard areas shall not be eliminated or restricted nor shall such development
10 increase the risk of damage to public trust areas. Development shall not encroach upon public
11 accessways, nor shall it limit the intended use of the accessways.

12 (9) Development setbacks in areas that have received large-scale beach fill as defined in 15A NCAC
13 07H .0305 shall be measured landward from the pre-project vegetation line as defined in this
14 Section, unless a Beach Management Plan has been approved for the local jurisdiction by the Coastal
15 Resources Commission in accordance with 15A NCAC 07J .1300.

16 (10) A local government, group of local governments involved in a regional beach fill project, or
17 qualified "owners' association" as defined in G.S. 47F-1-103(3) that has the authority to approve the
18 locations of structures on lots within the territorial jurisdiction of the association and has jurisdiction
19 over at least one mile of ocean shoreline, may petition the Coastal Resources Commission for an
20 approved "Beach Management Plan" in accordance with 15A NCAC 07J .1200. If the request for a
21 Beach Management Plan is approved, the Coastal Resources Commission shall allow development
22 setbacks to be measured from the vegetation line that is oceanward of the pre-project vegetation line
23 under the following conditions:

- 24 (A) Development meets all setback requirements from the vegetation line defined in
25 Subparagraphs (a)(1) and (a)(5) of this Rule;
- 26 (B) Development setbacks shall be calculated from the shoreline erosion rate in place at the
27 time of permit issuance;
- 28 (C) No portion of a building or structure, including roof overhangs and elevated portions that
29 are cantilevered, knee braced, or otherwise extended beyond the support of pilings or
30 footings, extends oceanward of the landward-most adjacent building or structure. When
31 the configuration of a lot, street or shoreline precludes the placement of a building or
32 structure in line with the landward-most adjacent building or structure, an average line of
33 construction shall be determined by the Division of Coastal Management on a case-by-case
34 basis in order to determine an ocean hazard setback that is landward of the vegetation line,
35 a distance no less than 30 times the shoreline erosion rate or 60 feet, whichever is greater;
- 36 (D) With the exception of swimming pools, the exceptions defined in Rule .0309(a) of this
37 Section shall be allowed oceanward of the pre-project vegetation line; and

1 (b) Development shall not cause irreversible damage to historic architectural or archaeological resources as
2 documented by the local historic commission, the North Carolina Department of Natural and Cultural Resources, or
3 the National Historical Registry.

4 (c) Mobile homes shall not be placed within the ocean hazard area unless they are within mobile home parks existing
5 as of June 1, 1979.

6 (d) Development proposals shall incorporate measures to avoid or minimize adverse impacts of the project. These
7 measures shall be implemented at the applicant's expense and may include actions that:

- 8 (1) minimize or avoid adverse impacts by limiting the magnitude or degree of the action;
- 9 (2) restore the affected environment; or
- 10 (3) compensate for the adverse impacts by replacing or providing substitute resources.

11 (e) Prior to the issuance of any permit for development in the ocean hazard AECs, there shall be a written
12 acknowledgment from the applicant to the Division of Coastal Management that the applicant is aware of the risks
13 associated with development in this hazardous area and the limited suitability of this area for permanent structures.
14 The acknowledgement shall state that the Coastal Resources Commission does not guarantee the safety of the
15 development and assumes no liability for future damage to the development.

16 (f) The relocation or elevation of structures shall require permit approval.

17 (1) Structures relocated landward with public funds shall comply with the applicable ocean hazard setbacks
18 and other applicable AEC rules.

19 (2) Structures relocated landward entirely with non-public funds that do not meet current applicable ocean
20 hazard setbacks may be relocated the maximum feasible distance landward of its present location. Septic tanks shall
21 not be relocated oceanward of the primary structure.

22 (3) Existing structures shall not be elevated if any portion of the structure is located seaward of the Vegetation
23 Line or Measurement Line.

24 (g) Permits shall include the condition that any structure shall be relocated or dismantled when it becomes imminently
25 threatened by changes in shoreline configuration as defined in 15A NCAC 07H .0308(a)(2)(B). Any such structure
26 shall be relocated or dismantled within eight years of the time when it becomes imminently threatened, and in any
27 case upon its collapse or subsidence. However, if natural shoreline recovery or beach fill takes place within eight
28 years of the time the structure becomes imminently threatened, so that the structure is no longer imminently threatened, then
29 it need not be relocated or dismantled at that time. This permit condition shall not affect the permit holder's right to
30 seek authorization of temporary protective measures allowed pursuant to 15A NCAC 07H .0308(a)(2).

31
32 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*

33 *Eff. September 9, 1977;*

34 *Amended Eff. December 1, 1991; March 1, 1988; September 1, 1986; December 1, 1985;*

35 *RRC Objection due to ambiguity Eff. January 24, 1992;*

36 *Amended Eff. March 1, 1992;*

37 *RRC Objection due to ambiguity Eff. May 21, 1992;*

1 *Amended Eff. February 1, 1993; October 1, 1992; June 19, 1992;*
2 *RRC Objection due to ambiguity Eff. May 18, 1995;*
3 *Amended Eff. August 11, 2009; April 1, 2007; November 1, 2004; June 27, 1995;*
4 *Temporary Amendment Eff. January 3, 2013;*
5 *Amended Eff. September 1, 2017; February 1, 2017; April 1, 2016; September 1, 2013.*
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1 **15A NCAC 07H .0308 SPECIFIC USE STANDARDS FOR OCEAN HAZARD AREAS**

2 (a) Ocean Shoreline Erosion Control Activities:

3 (1) Use Standards Applicable to all Erosion Control Activities:

4 (A) All oceanfront erosion response activities shall be consistent with the general policy
5 statements in 15A NCAC 07M .0200.

6 (B) Permanent erosion control structures may cause significant adverse impacts on the value
7 and enjoyment of adjacent properties or public access to and use of the ocean beach, and,
8 therefore, unless specifically authorized under the Coastal Area Management Act, are
9 prohibited. Such structures include bulkheads, seawalls, revetments, jetties, groins and
10 breakwaters.

11 (C) Rules concerning the use of oceanfront erosion response measures apply to all oceanfront
12 properties without regard to the size of the structure on the property or the date of its
13 construction.

14 (D) Shoreline erosion response projects shall not be constructed in beach or estuarine areas that
15 sustain substantial habitat for fish and wildlife species, as identified by natural resource
16 agencies during project review, unless mitigation measures are incorporated into project
17 design, as set forth in Rule .0306(h) of this Section.

18 (E) Project construction shall be timed to minimize adverse effects on biological activity.

19 (F) Prior to completing any erosion response project, all exposed remnants of or debris from
20 failed erosion control structures must be removed by the permittee.

21 (G) Permanent erosion control structures that would otherwise be prohibited by these standards
22 may be permitted on finding by the Division that:

23 (i) the erosion control structure is necessary to protect a bridge that provides the only
24 existing road access on a barrier island, that is vital to public safety, and is
25 imminently threatened by erosion as defined in Part (a)(2)(B) of this Rule;

26 (ii) the erosion response measures of relocation, beach nourishment or temporary
27 stabilization are not adequate to protect public health and safety; and

28 (iii) the proposed erosion control structure will have no adverse impacts on adjacent
29 properties in private ownership or on public use of the beach.

30 (H) Structures that would otherwise be prohibited by these standards may also be permitted on
31 finding by the Division that:

32 (i) the structure is necessary to protect a state or federally registered historic site that
33 is imminently threatened by shoreline erosion as defined in Part (a)(2)(B) of this
34 Rule;

35 (ii) the erosion response measures of relocation, beach nourishment or temporary
36 stabilization are not adequate and practicable to protect the site;

37 (iii) the structure is limited in extent and scope to that necessary to protect the site; and

- 1 (iv) a permit for a structure under this Part may be issued only to a sponsoring public
2 agency for projects where the public benefits outweigh the significant adverse
3 impacts. Additionally, the permit shall include conditions providing for mitigation
4 or minimization by that agency of significant adverse impacts on adjoining
5 properties and on public access to and use of the beach.
- 6 (I) Structures that would otherwise be prohibited by these standards may also be permitted on
7 finding by the Division that:
- 8 (i) the structure is necessary to maintain an existing commercial navigation channel
9 of regional significance within federally authorized limits;
- 10 (ii) dredging alone is not practicable to maintain safe access to the affected channel;
- 11 (iii) the structure is limited in extent and scope to that necessary to maintain the
12 channel;
- 13 (iv) the structure shall not have significant adverse impacts on fisheries or other public
14 trust resources; and
- 15 (v) a permit for a structure under this Part may be issued only to a sponsoring public
16 agency for projects where the public benefits outweigh the significant adverse
17 impacts. Additionally, the permit shall include conditions providing for mitigation
18 or minimization by that agency of any significant adverse impacts on adjoining
19 properties and on public access to and use of the beach.
- 20 (J) The Commission may renew a permit for an erosion control structure issued pursuant to a
21 variance granted by the Commission prior to 1 July 1995. The Commission may authorize
22 the replacement of a permanent erosion control structure that was permitted by the
23 Commission pursuant to a variance granted by the Commission prior to 1 July 1995 if the
24 Commission finds that:
- 25 (i) the structure will not be enlarged beyond the dimensions set out in the permit;
- 26 (ii) there is no practical alternative to replacing the structure that will provide the same
27 or similar benefits; and
- 28 (iii) the replacement structure will comply with all applicable laws and with all rules,
29 other than the rule or rules with respect to which the Commission granted the
30 variance, that are in effect at the time the structure is replaced.
- 31 (K) Proposed erosion response measures using innovative technology or design shall be
32 considered as experimental and shall be evaluated on a case-by-case basis to determine
33 consistency with 15A NCAC 07M .0200 and general and specific use standards within this
34 Section.
- 35 (2) Temporary Erosion Control Structures:
- 36 (A) Permittable temporary erosion control structures shall be limited to sandbags placed
37 landward of mean high water and parallel to the shore.

- 1 (B) Temporary erosion control structures as defined in Part (A) of this Subparagraph may be
2 used to protect only imminently threatened roads and associated right of ways, and
3 buildings and their associated septic systems. A structure is considered imminently
4 threatened if its foundation, septic system, or right-of-way in the case of roads, is less than
5 20 feet away from the erosion scarp. Buildings and roads located more than 20 feet from
6 the erosion scarp or in areas where there is no obvious erosion scarp may also be found to
7 be imminently threatened when site conditions, such as a flat beach profile or accelerated
8 erosion, increase the risk of imminent damage to the structure.
- 9 (C) Temporary erosion control structures shall be used to protect only the principal structure
10 and its associated septic system, but not appurtenances such as pools, gazebos, decks or
11 any amenity that is allowed under Rule .0309 of this Section as an exception to the erosion
12 setback requirement.
- 13 (D) Temporary erosion control structures may be placed waterward of a septic system when
14 there is no alternative to relocate it on the same or adjoining lot so that it is landward of or
15 in line with the structure being protected.
- 16 (E) Temporary erosion control structures shall not extend more than 20 feet past the sides of
17 the structure to be protected except to align with temporary erosion control structures on
18 adjacent properties, where the Division has determined that gaps between adjacent erosion
19 control structures may result in an increased risk of damage to the structure to be protected.
20 The landward side of such temporary erosion control structures shall not be located more
21 than 20 feet waterward of the structure to be protected, or the right-of-way in the case of
22 roads. If a building or road is found to be imminently threatened and at an increased risk
23 of imminent damage due to site conditions such as a flat beach profile or accelerated
24 erosion, temporary erosion control structures may be located more than 20 feet waterward
25 of the structure being protected. In cases of increased risk of imminent damage, the location
26 of the temporary erosion control structures shall be determined by the Director of the
27 Division of Coastal Management or the Director's designee in accordance with Part (A) of
28 this Subparagraph.
- 29 (F) Temporary erosion control structures may remain in place for up to eight years for a
30 building and its associated septic system, a bridge or a road. The property owner shall be
31 responsible for removal of any portion of the temporary erosion control structure exposed
32 above grade within 30 days of the end of the allowable time period.
- 33 (G) An imminently threatened structure or property may be protected only once, regardless of
34 ownership, unless the threatened structure or property is located in a community that is
35 actively pursuing a beach nourishment project, or an inlet relocation or stabilization project
36 in accordance with Part (H) of this Subparagraph. Existing temporary erosion control
37 structures may be permitted for additional eight-year periods provided that the structure or

1 property being protected is still imminently threatened, the temporary erosion control
2 structure is in compliance with requirements of this Subchapter, and the community in
3 which it is located is actively pursuing a beach nourishment or an inlet relocation or
4 stabilization project in accordance with Part (H) of this Subparagraph. In the case of a
5 building, a temporary erosion control structure may be extended, or new segments
6 constructed, if additional areas of the building become imminently threatened. Where
7 temporary structures are installed or extended incrementally, the time period for removal
8 under Part (F) or (H) of this Subparagraph shall begin at the time the initial erosion control
9 structure was installed. For the purpose of this Rule:

- 10 (i) a building and its septic system shall be considered separate structures,
- 11 (ii) a road or highway may be incrementally protected as sections become imminently
12 threatened. The time period for removal of each contiguous section of temporary
13 erosion control structure shall begin at the time that the initial section was
14 installed, in accordance with Part (F) of this Subparagraph.

15 (H) For purposes of this Rule, a community is considered to be actively pursuing a beach
16 nourishment or an inlet relocation or stabilization project in accordance with G.S. 113A-
17 115.1 if it:

- 18 (i) has been issued an active CAMA permit, where necessary, approving such
19 project; or
- 20 (ii) has been identified by a U.S. Army Corps of Engineers' Beach Nourishment
21 Reconnaissance Study, General Reevaluation Report, Coastal Storm Damage
22 Reduction Study, or an ongoing feasibility study by the U.S. Army Corps of
23 Engineers and a commitment of local or federal money, when necessary; or
- 24 (iii) has received a favorable economic evaluation report on a federal project; or
- 25 (iv) is in the planning stages of a project designed by the U.S. Army Corps of
26 Engineers or persons meeting applicable State occupational licensing
27 requirements and initiated by a local government or community with a
28 commitment of local or state funds to construct the project or the identification of
29 the financial resources or funding bases necessary to fund the beach nourishment,
30 inlet relocation or stabilization project.

31 If beach nourishment, inlet relocation or stabilization is rejected by the sponsoring agency
32 or community, or ceases to be actively planned for a section of shoreline, the time extension
33 is void for that section of beach or community and existing sandbags are subject to all
34 applicable time limits set forth in Part (F) of this Subparagraph.

35 (I) Once a temporary erosion control structure is determined by the Division of Coastal
36 Management to be unnecessary due to relocation or removal of the threatened structure, it
37 shall be removed to the maximum extent practicable by the property owner within 30 days

1 of official notification from the Division of Coastal Management regardless of the time
2 limit placed on the temporary erosion control structure. If the temporary erosion control
3 structure is determined by the Division of Coastal Management to be unnecessary due to
4 the completion of a storm protection project constructed by the U.S. Army Corps of
5 Engineers, a large-scale beach nourishment project, or an inlet relocation or stabilization
6 project, any portion of the temporary erosion control structure exposed above grade shall
7 be removed by the property owner within 30 days of official notification from the Division
8 of Coastal Management regardless of the time limit placed on the temporary erosion control
9 structure.

10 (J) Removal of temporary erosion control structures is not required if they are covered by sand.
11 Any portion of the temporary erosion control structure that becomes exposed above grade
12 after the expiration of the permitted time period shall be removed by the property owner
13 within 30 days of official notification from the Division of Coastal Management.

14 (K) The property owner shall be responsible for the removal of remnants of all portions of any
15 damaged temporary erosion control structure.

16 (L) Sandbags used to construct temporary erosion control structures shall be tan in color and
17 three to five feet wide and seven to 15 feet long when measured flat. Base width of the
18 temporary erosion control structure shall not exceed 20 feet, and the total height shall not
19 exceed six feet, as measured from the bottom of the lowest bag.

20 (M) Soldier pilings and other types of devices to anchor sandbags shall not be allowed.

21 (N) Existing sandbag structures may be repaired or replaced within their originally permitted
22 dimensions during the time period allowed under Part (F) or (G) of this Subparagraph.

23 (3) Beach Nourishment. Sand used for beach nourishment shall be compatible with existing grain size
24 and in accordance with Rule .0312 of this Section.

25 (4) Beach Bulldozing. Beach bulldozing (defined as the process of moving natural beach material from
26 any point seaward of the vegetation **line** to create a protective sand dike or to obtain material for any
27 other purpose) is development and may be permitted as an erosion response if the following
28 conditions are met:

29 (A) The area on which this activity is being performed shall maintain a slope of adequate grade
30 so as to not endanger the public or the public's use of the beach and shall follow the pre-
31 emergency slope as closely as possible. The movement of material utilizing a bulldozer,
32 front end loader, backhoe, scraper, or any type of earth moving or construction equipment
33 shall not exceed one foot in depth measured from the pre-activity surface elevation;

34 (B) The activity shall not exceed the lateral bounds of the applicant's property unless
35 permission **is obtained from** the adjoining land owner(s);

36 (C) Movement of material from seaward of the mean low water line will require a CAMA
37 Major Development and State Dredge and Fill Permit;

1 (D) The activity shall not increase erosion on neighboring properties and shall not have an
2 adverse effect on natural or cultural resources;

3 (E) The activity may be undertaken to protect threatened on-site waste disposal systems as well
4 as the threatened structure's foundations.

5 (b) Dune Protection, Establishment, Restoration, and Stabilization.

6 (1) No development shall be permitted that involves the removal or relocation of primary or frontal
7 dune sand or vegetation thereon that would adversely affect the integrity of the dune. Other dunes
8 within the ocean hazard area shall not be disturbed unless the development of the property is
9 otherwise impracticable. Any disturbance of these other dunes shall be allowed only to the extent
10 permitted by this Rule.

11 (2) Any new dunes established shall be aligned to the greatest extent possible with existing adjacent
12 dune ridges and shall be of the same configuration as adjacent natural dunes.

13 (3) Existing primary and frontal dunes shall not, except for beach nourishment and emergency
14 situations, be broadened or extended in an oceanward direction.

15 (4) Adding to dunes shall be accomplished in such a manner that the damage to existing vegetation is
16 minimized. The filled areas shall be replanted or temporarily stabilized until planting can be
17 completed.

18 (5) Sand used to establish or strengthen dunes shall be of the same general characteristics as the sand
19 in the area in which it is to be placed.

20 (6) No new dunes shall be created in inlet hazard areas.

21 (7) Sand held in storage in any dune, other than the frontal or primary dune, shall remain on the lot or
22 tract of land to the maximum extent practicable and may be redistributed within the Ocean Hazard
23 AEC provided that it is not placed any farther oceanward than the crest of a primary dune, if present,
24 or the crest of a frontal dune.

25 (8) No disturbance of a dune area shall be allowed when other techniques of construction can be utilized
26 and alternative site locations exist to avoid dune impacts.

27 (c) Structural Accessways:

28 (1) Structural accessways shall be permitted across primary or frontal dunes so long as they are designed
29 and constructed in a manner that entails negligible alteration of the primary or frontal dune.
30 Structural accessways shall not be considered threatened structures for the purpose of Paragraph (a)
31 of this Rule.

32 (2) An accessway shall be considered to entail negligible alteration of primary or frontal dunes provided
33 that:

34 (A) The accessway is exclusively for pedestrian use;

35 (B) The accessway is a maximum of six feet in width;

36 (C) The accessway is raised on posts or pilings of five feet or less depth, so that wherever
37 possible only the posts or pilings touch the dune. Where this is deemed by the Division of

1 Coastal Management to be impossible due to any more restrictive local, state, and/or
2 federal building requirements, the structure shall touch the dune only to the necessary; and

3 (D) Any areas of vegetation that are disturbed are revegetated as soon as feasible.

4 (3) An accessway that does not meet Part (2)(A) and (B) of this Paragraph shall be permitted only if it
5 meets a public purpose or need which cannot otherwise be met and it meets Part (2)(C) of this
6 Paragraph. Public fishing piers are not prohibited provided all other applicable standards of this
7 Rule are met.

8 (4) In order to preserve the protective nature of primary and frontal dunes a structural accessway (such
9 as a "Hatteras ramp") may be provided for off-road vehicle (ORV) or emergency vehicle access.
10 Such accessways shall be no greater than 15 feet in width and may be constructed of wooden
11 sections fastened together, or other materials approved by the Division, over the length of the
12 affected dune area. Installation of a Hatteras ramp shall be done in a manner that will preserve the
13 dune's function as a protective barrier against flooding and erosion by not reducing the volume of
14 the dune.

15 (5) Structural accessways may be constructed no more than six feet seaward of the waterward toe of the
16 frontal or primary dune, provided they do not interfere with public trust rights and emergency access
17 along the beach. Structural accessways are not restricted by the requirement to be landward of the
18 FLSNV as described in Rule .0309(a) of this Section.

19 (d) Building Construction Standards. New building construction and any construction identified in .0306(a)(5) of
20 this Section and 15A NCAC 07J .0210 shall comply with the following standards:

21 (1) In order to avoid danger to life and property, all development shall be designed and placed so as to
22 minimize damage due to fluctuations in ground elevation and wave action in a 100-year storm. Any
23 building constructed within the ocean hazard area shall comply with relevant sections of the North
24 Carolina Building Code including the Coastal and Flood Plain Construction Standards and the local
25 flood damage prevention ordinance as required by the National Flood Insurance Program. If any
26 provision of the building code or a flood damage prevention ordinance is inconsistent with any of
27 the following AEC standards, the more restrictive provision shall control.

28 (2) All building in the ocean hazard area shall be on pilings not less than eight inches in diameter if
29 round or eight inches to a side if square.

30 (3) All pilings shall have a tip penetration greater than eight feet below the lowest ground elevation
31 under the structure. For those structures so located on or seaward of the primary dune, the pilings
32 shall extend to five feet below mean sea level.

33 (4) All foundations shall be designed to be stable during applicable fluctuations in ground elevation and
34 wave forces during a 100-year storm. Cantilevered decks and walkways shall meet the requirements
35 of this Part or shall be designed to break-away without structural damage to the main structure.
36

37 *History Note: Authority G.S. 113A-107(a); 113A-107(b); 113A-113(b)(6)a.,b.,d.; 113A-115.1; 113A-124;*

1 *Eff. June 1, 1979;*
2 *Temporary Amendment Eff. June 20, 1989, for a period of 180 days to expire on December 17,*
3 *1989;*
4 *Amended Eff. August 3, 1992; December 1, 1991; March 1, 1990; December 1, 1989;*
5 *RRC Objection Eff. November 19, 1992 due to ambiguity;*
6 *RRC Objection Eff. January 21, 1993 due to ambiguity;*
7 *Amended Eff. March 1, 1993; December 28, 1992;*
8 *RRC Objection Eff. March 16, 1995 due to ambiguity;*
9 *Amended Eff. April 1, 1999; February 1, 1996; May 4, 1995;*
10 *Temporary Amendment Eff. July 3, 2000; May 22, 2000;*
11 *Amended Eff. April 1, 2019; May 1, 2013; July 1, 2009; April 1, 2008; February 1, 2006; August 1,*
12 *2002.*

13
14

15A NCAC 07H .0309 USE STANDARDS FOR OCEAN HAZARD AREAS: EXCEPTIONS

(a) The following types of development shall be permitted seaward of the oceanfront setback requirements of Rule .0306(a) of this Section if all other provisions of this Subchapter and other state and local regulations are met:

- (1) campsites;
- (2) driveways and parking areas with clay, packed sand, or gravel;
- (3) elevated decks not exceeding a footprint of 500 square feet. Existing decks exceeding a footprint of 500 square feet may be replaced with no enlargement beyond their original dimensions;
- (4) beach accessways consistent with Rule .0308(c) of this Section;
- (5) unenclosed, uninhabitable gazebos with a footprint of 200 square feet or less;
- (6) uninhabitable, single-story storage sheds with a foundation or floor consisting of wood, clay, packed sand or gravel, and a footprint of 200 square feet or less;
- (7) temporary amusement stands consistent with Section .1900 of this Subchapter;
- (8) sand fences; and
- (9) swimming pools.
- (10) fill not associated with dune creation that is obtained from an upland source and is of the same general characteristics as the sand in the area in which it is to be placed.

In all cases, this development shall be permitted only if it is landward of the vegetation line or pre-project vegetation line, whichever is applicable; involves no alteration or removal of primary or frontal dunes which would compromise the integrity of the dune as a protective landform or the dune vegetation; is not essential to the continued existence or use of an associated principal development; and meets all other non-setback requirements of this Subchapter.

(b) Where application of the oceanfront setback requirements of Rule .0306(a) of this Section would preclude placement of a structure on a lot existing as of June 1, 1979, the structure shall be permitted seaward of the applicable setback line in Ocean Erodible Areas, State Ports Inlet Management Areas, and Inlet Hazard Areas, but not Unvegetated Beach Areas if each of the following conditions are met:

- (1) The development is set back from the ocean the maximum feasible distance possible on the existing lot and the development is designed to minimize encroachment into the setback area;
- (2) The development is at least 60 feet landward of the vegetation line, measurement line, or pre-project vegetation line, whichever is applicable;
- (3) The development is not located on or oceanward of a frontal dune, but is entirely behind the landward toe of the frontal dune;
- (4) The development incorporates each of the following design standards, which are in addition to those required by Rule .0308(d) of this Section.
 - (A) All pilings shall have a tip penetration that extends to at least four feet below mean sea level;
 - (B) The footprint of the structure shall be no more than 1,000 square feet, and the total floor area of the structure shall be no more than 2,000 square feet. For the purpose of this Section, roof-covered decks and porches that are structurally attached shall be included in the calculation of footprint;
 - (C) Driveways and parking areas shall be constructed of clay, packed sand or gravel except in those cases where the development does not abut the ocean and is located landward of a paved public street or highway currently in use. In those cases concrete, asphalt, or turfstone may also be used;
 - (D) No portion of a building's total floor area, including elevated portions that are cantilevered, knee braced or otherwise extended beyond the support of pilings or footings, may extend oceanward of the total floor area of the landward-most adjacent building. When the geometry or orientation of a lot precludes the placement of a building in line with the landward most adjacent structure of similar use, an average line of construction shall be determined by the Division of Coastal Management on a case-by-case basis in order to determine an ocean hazard setback that is landward of the vegetation line, static vegetation line or measurement line, whichever is applicable, a distance no less than 60 feet.
- (5) All other provisions of this Subchapter and other state and local regulations are met. If the development is to be serviced by an on-site waste disposal system, a copy of a valid permit for such a system shall be submitted as part of the CAMA permit application.

(c) The following types of water dependent development shall be permitted seaward of the oceanfront setback requirements of Rule .0306(a) of this Section if all other provisions of this Subchapter and other state and local regulations are met:

- (1) piers providing public access; and
 - (2) maintenance and replacement of existing state-owned bridges, and causeways and accessways to such bridges.
- (d) Replacement or construction of a pier house associated with an ocean pier shall be permitted if each of the following conditions is met:
- (1) The ocean pier provides public access for fishing and other recreational purposes whether on a commercial, public, or nonprofit basis;
 - (2) Commercial, non-water dependent uses of the ocean pier and associated pier house shall be limited to restaurants and retail services. Residential uses, lodging, and parking areas shall be prohibited;
 - (3) The pier house shall be limited to a maximum of two stories;
 - (4) A new pier house shall not exceed a footprint of 5,000 square feet and shall be located landward of mean high water;
 - (5) A replacement pier house may be rebuilt not to exceed its most recent footprint or a footprint of 5,000 square feet, whichever is larger;
 - (6) The pier house shall be rebuilt to comply with all other provisions of this Subchapter; and
 - (7) If the pier has been destroyed or rendered unusable, replacement or expansion of the associated pier house shall be permitted only if the pier is being replaced and returned to its original function.
- (e) In addition to the development authorized under Paragraph (d) of this Rule, small scale, non-essential development that does not induce further growth in the Ocean Hazard Area, such as the construction of single family piers and small scale erosion control measures that do not interfere with natural oceanfront processes, shall be permitted **in the Ocean Hazard Area along those** portions of shoreline that exhibit features characteristic of an Estuarine Shoreline. Such features include the presence of wetland vegetation, and lower wave energy and erosion rates than in the adjoining Ocean Erodible Area. Such development shall be permitted under the standards set out in Rule .0208 of this Subchapter. For the purpose of this Rule, small scale is defined as those projects which are eligible for authorization under 15A NCAC 07H .1100, .1200 and 15A NCAC 07K .0203.
- (f) Transmission lines necessary to transmit electricity from an offshore energy-producing facility may be permitted provided that each of the following conditions is met:
- (1) The transmission lines are buried under the ocean beach, nearshore area, and primary and frontal dunes, all as defined in Rule .0305 of this Section, in such a manner so as to ensure that the placement of the transmission lines involves no alteration or removal of the primary or frontal dunes; and
 - (2) The design and placement of the transmission lines shall be performed in a manner so as not to endanger the public or the public's use of the beach.
- (g) Existing stormwater outfalls as of the last amended date of this rule within the Ocean Hazard AEC that are owned or maintained by a State agency or local government, may be extended oceanward subject to the provisions contained within 15A NCAC 07J .0200. Outfalls may be extended below mean low water and may be maintained in accordance with 15A NCAC 07K .0103. Shortening or lengthening of outfall structures within the authorized dimensions, in response to changes in beach width, is considered maintenance under 15A NCAC 07K .0103. Outfall extensions may be marked with signage and shall not prevent pedestrian or vehicular access along the beach. This Paragraph does not apply to existing stormwater outfalls that are not owned or maintained by a State agency or local government.

History Note: Authority G.S. 113A-107(a); 113A-107(b); 113A-113(b)(6)a; 113A-113(b)(6)b; 113A-113(b)(6)d; 113A-124; Eff. February 2, 1981; Amended Eff. April 1, 2020; June 1, 2010; February 1, 2006; September 17, 2002 pursuant to S.L. 2002-116; August 1, 2000; August 1, 1998; April 1, 1996; April 1, 1995; February 1, 1993; January 1, 1991; April 1, 1987.

1 **15A NCAC 07H .0310 USE STANDARDS FOR INLET HAZARD AREAS**

2 (a) Inlet areas as defined by Rule .0304 of this Section are subject to inlet migration, rapid and severe changes in
3 watercourses, flooding and strong tides. Due to **the** extremely hazardous nature of the Inlet Hazard Areas, all
4 development within these areas shall be permitted in accordance with the following standards:

- 5 (1) All development in the inlet hazard area shall be set back from the vegetation **line** a distance equal
6 to the setback required in the adjacent ocean hazard area;
- 7 (2) Permanent structures shall be permitted at a density of no more than one commercial or residential
8 unit per 15,000 square feet of land area on lots subdivided or created after July 23, 1981;
- 9 (3) Only residential structures of four units or less or non-residential structures of less than 5,000 square
10 feet total floor area shall be allowed within the inlet hazard area, except that access roads to those
11 areas and maintenance and replacement of existing bridges shall be allowed;
- 12 (4) Established common-law and statutory public rights of access to the public trust lands and waters
13 in Inlet Hazard Areas shall not be eliminated or restricted. Development shall not encroach upon
14 public accessways nor shall it limit the intended use of the accessways;
- 15 (5) All other rules in this Subchapter pertaining to development in the ocean hazard areas shall be
16 applied to development within the Inlet Hazard Areas.

17 (b) The inlet hazard area setback requirements shall not apply to the types of development exempted from the ocean
18 setback rules in 15A NCAC 7H .0309(a), nor, to the types of development listed in 15A NCAC 7H .0309(c).

19 (c) In addition to the types of development excepted under Rule .0309 of this Section, small scale, non-essential
20 development that does not induce further growth in the Inlet Hazard Area, such as the construction of single-family
21 piers and small scale erosion control measures that do not interfere with natural inlet movement, may be permitted on
22 those portions of shoreline within a designated Inlet Hazard Area that exhibit features characteristic of Estuarine
23 Shoreline. Such features include the presence of wetland vegetation, lower wave energy, and lower erosion rates than
24 in the adjoining Ocean Erodible Area. Such development shall be permitted under the standards set out in Rule .0208
25 of this Subchapter. For the purpose of this Rule, small scale is defined as those projects which are eligible for
26 authorization under 15A NCAC 7H .1100, .1200 and 7K .0203.

27
28 *History Note: Filed as a Temporary Amendment Eff. October 30, 1981, for a period of 70 days to expire on*
29 *January 8, 1982;*
30 *Filed as an Emergency Rule Eff. September 11, 1981, for a period of 120 days to expire on*
31 *January 8, 1982;*
32 *Authority G.S. 113A-107; 113A-113(b); 113A-124;*
33 *Eff. December 1, 1981;*
34 *Amended Eff. April 1, 1999; April 1, 1996; December 1, 1992; December 1, 1991;*
35 *March 1, 1988.*

36
37

1 **SECTION .1200 – BEACH MANAGEMENT PLAN APPROVAL PROCEDURES**

2
3 **15A NCAC 07J .1201 REQUESTING BEACH MANAGEMENT PLAN APPROVAL**

4 (a) A petitioner subject to a **pre-project** vegetation line pursuant to 15A NCAC 07H .0305 may petition the Coastal
5 Resources Commission to **to approve a Beach Management Plan** in accordance with the provisions of this Section. A
6 "petitioner" shall be defined as:

- 7 (1) Any local government;
- 8 (2) Any group of local governments involved in a regional beach fill project; **or**
- 9 (3) Any qualified homeowner's association defined in G.S. 47F-1-103(3) that has the authority to
10 approve the locations of structures on lots within the territorial jurisdiction of the association, and
11 has jurisdiction over at least one mile of ocean **shoreline**.

12 (b) A petitioner shall be eligible to submit **a request to approve a Beach Management Plan** after the completion of
13 construction of the initial large-scale beach fill project(s) as defined in 15A NCAC 07H .0305 that required the creation
14 of a **pre-project** vegetation line(s). For a **pre-project** vegetation line in existence prior to the effective date of this Rule,
15 the award-of-contract date of the initial large-scale beach fill project, or the date of the aerial photography or other
16 survey data used to define the **pre-project** vegetation line, whichever is most recent, shall be used in lieu of the
17 completion of construction date.

18 (c) A **Beach Management Plan** applies to **all pre-project** vegetation **lines** within the **Ocean Hazard Area in of** the
19 **petitioner's jurisdiction**.

20 (d) A complete **A Beach Management Plan** shall **consist of a comprehensive document with supporting appendices**
21 **and data that includes** the following:

- 22 (1) A **review** of all beach fill projects in the area **of the Beach Management Plan** including the initial
23 large-scale beach fill project associated with the **pre-project** vegetation line, subsequent maintenance
24 of the initial large-scale projects(s) and beach fill projects occurring prior to the initial large-scale
25 projects(s). To the extent historical data allows, the summary shall include construction dates,
26 contract award dates, volume of sediment excavated, total cost of beach fill project(s), funding
27 sources, maps, design schematics, pre-and post-project surveys and a project footprint;
- 28 (2) **A review of the maintenance needed to achieve a design life of no less than 30 years of shore**
29 **protection. The plan shall include anticipated maintenance event volume triggers and schedules,**
30 **long-term volumetric sand needs, annual monitoring protocols, an analysis of the impacts of any**
31 **erosion control structures, and any relevant maps, tables, diagrams, studies or reports.** The plans
32 and related materials shall be designed and prepared by the U.S. Army Corps of Engineers or persons
33 meeting applicable State occupational licensing requirements for said work;
- 34 (3) Documentation, including maps, geophysical, and geological data, to delineate the planned location
35 and volume of compatible sediment as defined in 15A NCAC 07H .0312 necessary to construct and
36 maintain the large-scale beach fill project defined in Subparagraph (d)(2) of this Rule over its design

1 life. This documentation shall be designed and prepared by the U.S. Army Corps of Engineers or
2 persons meeting applicable State occupational licensing requirements for said work; and

- 3 (4) Identification of the financial resources or funding sources necessary to fund the large-scale beach
4 fill project, over the project design life, such as dedicated percentage of occupancy taxes, special
5 tax districts and anticipated federal funding.

6 (e) Public Comment Requirements. The local jurisdiction shall provide an opportunity for public comments on the
7 Beach Management Plan prior to submission to the Coastal Resources Commission for approval. Written comments
8 on the Beach Management Plan shall be submitted to the Division along with the request to approve the Beach
9 Management Plan.

10 (f) A request to approve a Beach Management Plan shall be submitted to the Director of the Division of Coastal
11 Management, 400 Commerce Avenue, Morehead City, NC 28557. Written acknowledgement of the receipt of a
12 completed request, including notification of the date of the meeting at which the request will be considered by the
13 Coastal Resources Commission, shall be provided to the petitioner by the Division of Coastal Management.

14 (g) The Coastal Resources Commission shall consider a request to approve a Beach Management Plan no later than
15 the second scheduled meeting following the date of receipt of a complete request by the Division of Coastal
16 Management, except when the petitioner and the Division of Coastal Management agree upon a later date.

17
18 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*
19 *Eff. March 23, 2009;*
20 *Amended Eff. April 1, 2016.*

1 **15A NCAC 07J .1202 REVIEW OF BEACH MANAGEMENT PLAN APPROVAL REQUEST**

2 (a) The Petitioner shall provide a summary of the Beach Management Plan to the Coastal Resources Commission.

3 This summary shall include all of the elements required in 15A NCAC 7J .1201.

4 (b) The Division of Coastal Management shall provide the Commission a review of the Beach Management Plan
5 including a recommendation to grant or deny the request. The Division shall provide the petitioner requesting approval

6 of a Beach Management Plan an opportunity to review the recommendation prepared by the Division of Coastal
7 Management no less than 10 days prior to the meeting at which it is to be considered by the Coastal Resources
8 Commission.

9

10 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*

11 *Eff. March 23, 2009.*

12

13

1 **15A NCAC 07J .1203 PROCEDURES FOR APPROVING A BEACH MANAGEMENT PLAN**

2 (a) At the meeting that approval of a Beach Management Plan is considered by the Coastal Resources Commission,
3 the following shall occur:

4 (1) The Petitioner shall orally present a summary of the Beach Management Plan described in 15A
5 NCAC 07J .1202.

6 (2) The Division of Coastal Management shall orally present its review of the Beach Management Plan
7 and its recommendation to grant or deny the approval request.

8 (b) The Coastal Resources Commission shall approve a Beach Management Plan following affirmative findings on
9 each of the criteria presented in 15A NCAC 07J .1201(d)(1) through (d)(4), the Division of Coastal Management
10 recommendation, and public comments submitted with the request to approve the Beach Management Plan. The final
11 decision of the Coastal Resources Commission shall be made at the meeting at which the matter is heard or in no case
12 later than the next scheduled meeting. The final decision shall be transmitted to the petitioner by registered mail within
13 10 business days following the meeting at which the decision is reached.

14 (c) The decision to approve or deny a Beach Management Plan is a final agency decision and is subject to judicial
15 review in accordance with G.S. 113A-123.

16

17 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*

18 *Eff. March 23, 2009.*

19

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1 **15A NCAC 07J .1204 REVIEW OF BEACH MANAGEMENT PLANS**

2 (a) Progress Reports. The petitioner that received **Beach Management Plan approval** shall provide a progress report
3 to the Coastal Resources Commission at intervals no greater than every five years from date the **Beach Management**
4 **Plan is approved**. The progress report shall address the criteria defined in– 15A NCAC 07J .1201(d)(1) through (d)(4)
5 and be submitted in writing to the Director of the Division of Coastal Management, 400 Commerce Avenue, Morehead
6 City, NC 28557. The Division of Coastal Management shall provide written acknowledgement of the receipt of a
7 completed progress report, including notification of the meeting date at which the report will be presented to the
8 Coastal Resources Commission to the petitioner.

9 (b) The Coastal Resources Commission shall review a **Beach Management Plan approved** under 15A NCAC 07J
10 .1203 at intervals no greater than every five years from the initial authorization in order to renew its findings for the
11 conditions defined in 15A NCAC 07J .1201(d)(2) through (d)(4). The Coastal Resources Commission shall also
12 consider the following conditions:

13 (1) **Updates to the Beach Management Plan, including performance of past projects and maintenance**
14 **events, changes in conditions, and design changes to future projects provided that the changes are**
15 **designed and prepared by the U.S. Army Corps of Engineers or persons meeting applicable State**
16 **occupational licensing requirements for the work;**

17 (2) Design changes to the location and volume of compatible sediment, as defined by 15A NCAC 07H
18 .0312, necessary to construct and maintain the large-scale beach fill project defined in 15A NCAC
19 07J .1201(d)(2), including design changes defined in this Rule provided that the changes have been
20 designed and prepared by the U.S. Army Corps of Engineers or persons meeting applicable State
21 occupational licensing requirements for the work; and

22 (3) Changes in the financial resources or funding sources necessary to fund the large-scale beach fill
23 project(s) defined in 15A NCAC 07J .1201(d)(2). If the project has been amended to include design
24 changes defined in this Rule, then the Coastal Resources Commission shall consider the financial
25 resources or funding sources necessary to fund the changes.

26 (c) The **Petitioner** shall **orally present** a summary of the progress report to the Coastal Resources Commission no later
27 than the second scheduled meeting following the date the report was received, except when a later meeting is agreed
28 upon by the local government or community submitting the progress report and the Division of Coastal Management.
29 **The Division of Coastal Management** shall **provide the Coastal Resources Commission** a **review and** recommendation
30 **of the progress report** on whether the conditions defined in 15A NCAC 07J .1201(d)(1) through (d)(4) have been met.
31 The petitioner submitting the progress report shall be provided an opportunity to review the **recommendation** prepared
32 by the Division of Coastal Management no less than 10 days prior to the meeting at which it is to be considered by
33 the Coastal Resources Commission.

34
35 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*
36 *Eff. March 23, 2009.*
37

1 **15A NCAC 07J .1205 REVOCATION AND EXPIRATION OF BEACH MANAGEMENT PLAN**
2 **APPROVAL**

3 (a) **Beach Management Plan approval** shall be revoked immediately if the Coastal Resources Commission determines,
4 after the review of the petitioner's progress report identified in 15A NCAC 07J .1204, that any of the criteria under
5 which the **Beach management Plan** is authorized, as defined in 15A NCAC 07J .1201(d)(2) through (d)(4) are not
6 being met.

7 (b) The **Beach Management Plan approval** shall expire immediately at the end of the design life of the large-scale
8 beach fill project defined in 15A NCAC 07J .1201(d) (2) including subsequent design changes to the project as defined
9 in 15A NCAC 07J .1204(b).

10 (c) In the event a progress report is not received by the Division of Coastal Management within five years from either
11 the ~~approval of the Beach management Plan static line exception~~ or the previous progress report, **Beach management**
12 **Plan approval** shall be revoked automatically at the end of the five-year interval defined in 15A NCAC 07J .1204(b)
13 for which the progress report was not received.

14 (d) The revocation or expiration of a **Beach Management Plan approval** is considered a final agency decision and is
15 subject to judicial review in accordance with G.S. 113A-123.

16
17 *History Note: Authority G.S. 113A-107; 113A-113(b)(6); 113A-124;*
18 *Eff. March 23, 2009.*
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1 **15A NCAC 07J .1206 LOCAL GOVERNMENTS AND COMMUNITIES WITH APPROVED BEACH**
2 **MANAGEMENT PLANS**

3 A list of CRC approved Beach Management Plans and the conditions under which the pre-project vegetation lines
4 exist, including the date(s) the pre-project vegetation line was defined, shall be maintained by the Division of Coastal
5 Management. A list of CRC approved Beach Management Plans and the conditions under which the Plans exist,
6 including the date the Plan was approved, the dates the progress reports were received, the design life of the large-
7 scale beach fill project and the potential expiration dates for the Beach Management Plan static line exception, shall
8 be maintained by the Division of Coastal Management. Both the pre-project vegetation line list and the CRC approved
9 Beach Management Plan list shall be available for inspection at the Division of Coastal Management, 400 Commerce
10 Avenue, Morehead City, NC 28557.

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12 *History Note: Authority G.S. 113A-107; 113A-113(b)(6), 113A-124;*
13 *Eff. March 23, 2009.*
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