

NPDES MS4 Phase II 101 An Introduction to MS4 Permits

April 11, 2019



The Evolution of Water Quality Regulations

Back in the day... Circa 1969





### The Evolution of Water Quality Regulations

1970 EPA Established 1972 Clean Water Act – NPDES

The Low Hanging Fruit:

- 1973 NPDES Wastewater Permits
- 1974 Safe Drinking Water Act







Department of Environmental Quality

The Evolution of Water Quality Regulations

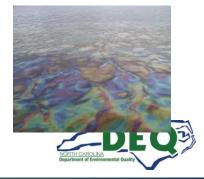
#### Stormwater runoff is now the #1 source of surface water pollution in the U.S.

- 1990 Phase I Stormwater (> 100,000 pop.)
- 1999 Phase II Stormwater (small MS4s)



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## NPDES MS4



#### National Pollutant Discharge Elimination System (NPDES)

#### Municipal Separate Storm Sewer System (MS4)

A conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, manmade channels, or storm drains) owned or operated by the United States, a State, city, town, county, district, association, or other public body...that discharges to waters of the United States or waters of the State that is designed or used for collecting or conveying stormwater...

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**Regulated Small MS4s** 

#### **Federal Designation**

- Urbanized Areas > 50,000 pop.
- Contiguous census block groups
  - Core pop. > 1,000 / sq. mi.
  - Surrounding core > 500 / sq. mi.

#### **State Designation**

- · Potential for adverse impact to water quality, or
- Either pop. > 10,000 or > 4,000 housing units, and
- Either density > 1,000 ppsm or > 400 hupsm



## NPDES MS4 Phase II Permit Requirements

Develop a comprehensive Stormwater Management Plan (SWMP) to address six Minimum Control Measures (MCMs):

- 1. Public Education & Outreach
- 2. Public Participation & Involvement
- 3. Illicit Discharge Detection & Elimination (IDDE)
- 4. Construction Site Runoff Controls
- 5. Post-Construction Runoff Controls (PC)
- 6. Pollution Prevention/Good Housekeeping (PP/GH)

## DEO MS4 Stormwater Program

EPA has delegated the federal NPDES MS4 Program to DEQ.

**DEQ** is required to:

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- Develop & Issue NPDES MS4 Permits
- Review & Approve MS4 Stormwater Management Plans (SWMPs)
- Perform & Document Permit Compliance Audits
- Audit 20% of Permittees Per Year
- Approve Permitted Program Changes
- Review Annual Reports

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Jeanette Powell MS4 Program Coordinator

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## NPDES MS4 Phase II Public Education and Outreach and Public Involvement and Participation

April 11, 2019



### NPDES MS4 Phase II Permit Requirements

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to address six Minimum Control Measures (MCMs):

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### Stormwater Management Plan (SWMP) – MS4 Permit

**Other SWMP Requirements** 

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- Approved SWMP is enforceable part of permit
- Identify specific position(s), responsibilities for implementation of each measure and TMDL requirements (if applicable)

Enforce

- Detail Stormwater Management Program for five year term of permit (BMPs, BMP goals, implementation schedule, funding, responsible positions, etc)
- Document how SWMP requirements being

## Each Minimum Measure should ...

- Describe program,
- Identify each best management practice (BMP) used,
- Identify measurable goals for each BMP,
- Include an implementation schedule (Set when each goal will be completed),
- Specify how goals will be met (reporting metrics)
- Have a funded responsible person or position for implementation.
  - What will be done?
  - When will it be done?
  - How will it be done?
  - Who will do it?

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Think about answers to these questions for each minimum measure







#### Public Education and Outreach-Minimum Requirements

#### Evaluate

- target pollutants (and other stormwater impacts),
- likely pollutant sources and
- target audiences
  - $\circ$  (must include schools, homeowners, and businesses)
  - Associated with pollutants or negative stormwater impacts

and why they were selected







## How to Identify target pollutants, other wq concerns...

Into what waters does MS4 discharge? Use MS4 stormwater map with accurately geolocated.

Is receiving water impaired (not meeting water quality standards)? Check 2014 Integrated Report https://ncdenr.maps.arcgis.com/apps/webappviewer/index.ht ml?id=dcb44280272e4ac49d9a86b999939fec

#### Has TMDL(more later) or watershed plan been done? Check Use Restoration Watershed map

https://ncdenr.maps.arcgis.com/apps/webappviewer/index.ht ml?id=09324bbee06a4546ad175f238f8a4ea6

#### Check 319 map

https://ncdenr.maps.arcgis.com/apps/webappviewer/index.html?id=c2461274b3ff4009a8c405c4bddeb3aa

Watershed Diagran





### Public Education and Outreach-Minimum Requirements

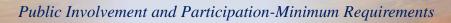
Provide educational information to identified target audiences

Include information to municipal employees, businesses and the public on the hazards associated with illicit discharges, illegal dumping, and improper disposal of waste

Provide and maintain a website designed to convey the program's message

Provide a stormwater hotline/helpline for public education and outreach

Document the extent of exposure of each media, event or activity, including those elements implemented locally or through a cooperative agreement



Provide mechanisms for public input on stormwater issues and the stormwater program

Provide volunteer opportunities to ongoing citizen participation

Implement, document, track program that complies with State and local public notice requirements







What is the difference between Public Education and Outreach and Public Involvement and Participation

Public Education and Outreach is MS4 providing information to public

Public Involvement and Participation is public assisting MS4. Adopting stream, doing cleanups, monitoring, notifying MS4 of spills, etc.







Paul Clark Water Supply Watershed Protection Program Coordinator (919) 707-3642 paul.clark@ncdenr.gov









MCM 3: Illicit Discharge Detection and Elimination

April 11, 2019



## What is an Illicit Discharge?

An illicit discharge is any discharge, dumping or spill into an MS4 that is not composed entirely of stormwater, except for allowable non-stormwater discharges and discharges resulting from firefighting activities.



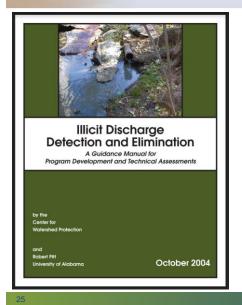


Allowable	Non-Stormwater	Discharges
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Non-Stormwater Discharge	Water Quality Impacts
Water line and fire hydrant flushing	Incidental
Landscape irrigation	Incidental
Diverted stream flows	Incidental
Rising groundwater	Incidental
Uncontaminated groundwater infiltration	Incidental
Uncontaminated pumped groundwater	Incidental
Uncontaminated potable water sources	Incidental
Foundation drains	Incidental
Air conditioning condensate	Incidental
Irrigation waters	Incidental
Springs	Incidental
Water from crawl space pumps	Incidental
Footing drains	Incidental
Lawn watering	Incidental
Residential and charity car washing	Possible
Flows from riparian habitats and wetlands	Incidental
Dechlorinated swimming pool discharges	Incidental
Street wash water	Possible
Flows from firefighting activities	Incidental



### **Overview of IDDE Program Components**



#### **Required Program Components:**

- 1. MS4 Map
- 2. Ordinance/ Regulatory Mechanism
- 3. IDDE Plan
- 4. IDDE Tracking
- 5. Staff Training
- 6. IDDE Reporting



#### **MS4 Mapping Requirements:**

- Stormwater Conveyances
- Flow Direction
- Major Outfalls
- Waters of the U.S.





## IDDE Program: MS4 Map

Outfall: The point where a MS4 discharges to waters of the U.S.

### **Major Outfalls:**

Zoning	Conveyance Type	Size
Non-Industrial	Circular Pipe	36-inch Diameter
Non-Industrial	Not a Circular Pipe	Drainage Area > 50 ac
Industrial	Circular Pipe	12-inch Diameter
Industrial	Not a Circular Pipe	Drainage Area <u>&gt;</u> 2 ac





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## IDDE Ordinance / Regulatory Mechanism

#### **Ordinance/ Regulatory Mechanism Requirement:**

An IDDE ordinance or other regulatory mechanism that provides legal authority to prohibit, detect, and eliminate illicit connections and discharges, illegal dumping, and spills into the MS4. The mechanism shall include enforcement procedures and actions.











4/12/2019

### **IDDE** Plan

#### **IDDE Plan Requirement:**

Maintain and implement a written IDDE plan to detect and address illicit discharges, illegal dumping and any non-stormwater discharges identified as significant contributors of pollutants to the MS4.

The plan shall provide standard procedures and documentation to:

- · Locate priority areas likely to have illicit discharges,
- · Conduct routine dry weather outfall inspections,
- · Identify illicit discharges and trace sources,
- · Eliminate the source(s) of an illicit discharge, and
- Evaluate and assess the IDDE Program.

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**IDDE** Tracking

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#### **IDDE Tracking Requirement:**

A mechanism for tracking and documenting the date(s) an illicit discharge, illicit connection or illegal dumping was observed; the results of the investigation; any follow-up of the investigation; the date the investigation was closed; the issuance of enforcement actions; and the ability to identify chronic violators.

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## **Municipal Staff Training**

#### **Staff Training Requirement:**

Train municipal staff and contractors who, as part of their normal job responsibilities, may observe an illicit discharge, illicit connection, illegal dumping or spills.

Each staff training event shall include:

- How to identify and report
- Specific documentation (agenda/materials, date, staff, etc.)



### **IDDE** Reporting Mechanism

#### **IDDE Reporting Requirements:**

Provide a mechanism for the public and staff to report illicit discharges, illegal dumping and spills, and:

- Publicize it to facilitate effective reporting.
- · Manage it to provide rapid response by appropriately trained personnel.



Please



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Annette Lucas, PE Minimum Measure 4: Construction Program April 2019

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# Construction Program: SWMP Requirements



Construction program required for projects that disturb  $\geq$  one acre and smaller projects that are part of a common plan of development that disturbs  $\geq$  one acre.



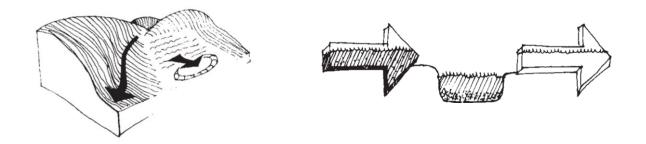
Reliance upon a North Carolina Sediment Pollution Control Act of 1973 (SPCA) program as defined in 15A NCAC Chapter 04 may be used to meet most of the permit requirements.







- Ordinance or other regulatory mechanism to require E&SC measures.
- Procedures for site plan review.
- Procedures for site inspection and enforcement.





- 1. Implement your own locally delegated E&SC Program.
- 2. Have your jurisdiction covered under your county's locally delegated E&SC program.
- 3. Have your jurisdiction covered under DEMLR's Sediment Program.

The updated permit does not change how E&SC Plan approvals, inspections & enforcements occur in your jurisdiction.



## Construction Program Materials Handling Permit Condition



Require construction site operators to control waste such as discarded building materials, concrete truck washout, chemicals, litter, and sanitary waste at the construction site that may cause adverse impact to water quality.







Provide & promote a means for the public to notify the appropriate authorities of observed E&SC problems.

Who are the "appropriate authorities?"... THAT DEPENDS.

- For building materials, concrete truck washout, chemicals, litter, and sanitary waste, your community's staff.
- For E&SC Plan, the entity with E&SC Plan authority (your community, the county, or the state).



### 1 4

## **Contact Information**

If you have questions or concerns related to erosion and sediment control or off-site sedimentation in NC, contact:

- The appropriate Local Government Program,
- The DEMLR staff at the appropriate Regional Office,
- The E&SC <u>Central Office Staff</u>, or
- The DEMLR toll-free hotline, <u>1-866-STOPMUD</u>

You can also refer to our Erosion and Sediment FAQs page for answers to common questions.

## *Highlights of the New NCG01 Permit* The New Application Process

- e-NOI: Electronic Notice of Intent, and on-line NCG01 application form that takes about 20 minutes to complete.
- COC: Certificate of Coverage, an approval issued specifically to YOUR project that indicates that you are covered under the NCG01.
- e-NOT: Electronic Notice of Termination.
- It's Simple: After your E&SC Plan is approved, complete the e-NOI. In three business days or less, DEMLR will email you a COC. The timeframe for DEMLR express projects will be 24 business hours or less. You cannot legally begin ground disturbance until have your COC.



## *Highlights of the New Permit* Table of Contents



- PART I NCG01 Permit Coverage
- PART II Stormwater Pollution Prevention Plan
- PART III Self-Inspection, Record-Keeping and Reporting
- PART IV Standard Conditions
- PART V Definitions



NORTH CACCUMA Divisionmental Quality	Application       B. Permittee Information       C. Site Contact Information       D. E&SC Plan         E. Certification       B. Permittee Information       C. Site Contact Information       D. E&SC Plan
Part A. Project Location and Water	rbody Information
1. Project Name*	
2. County*	
3. Highway or Street Address*	Street name only is acceptable if no address number assigned yet
4. City or Township*	
5. State*	
6. Zip Code *	
7. Latitude*	Enter the latitude in decimal degrees
8. Longitude *	Enter the longitude in decimal degrees (MUST be negative)
	Latitude and longitude coordinates for this project, you can search the location on this map of North coordinates in the bottom left corner.
9. Date to Begin <sup>*</sup>	Estimated Construction Project Start Date
10. Date to End *	Estimated Construction Project Galaxies



NORTH CAROLINA Environmental Quality	Construction Stormwater: Notice of Intent (NOI)         National Pollutant Dicharge Elimination System (NPDES) application for coverage under North Carolina's         General Permit NCG010000: STORMWATER DISCHARGES associated with construction activities (or NCG25000)         A Project Information       B: Permittee Information         C-Site Contact Information       D: E&SC Plan         E: Certification       C-Site Contact Information
Part D. Erosion & Sediment Co	trol (E&SC) Plan Approval Information
1. Date E&SC Plan Approved *	
2. E&SC Plan Proje Number/ID *	Assigned by agency or local program
3. E&SC Plan Approved by *	State DEQ Office     Local Program
4. State DEQ Office 4. Local Program *	
	ESC Plan approval is required for a complete application. In addition, the signed and notarized bility/Ownership Form (FRO) must be provided.
5. E&SC Plan Approval letter/documentatio	Upload Must be PDF format
6. Signed/Notarized FRO Form *	Upload Must be PDF format
Previous	Next

NOTITI C	3	Construction Stormwater: Notice of Intent (NOI) National Politaint Discharge Elmination System (NPDES) application for coverage under North Catolina's General Permit NCG010000: STORMWATER DISCHARGES associated with construction activities (or NCG250000) A Project Information B. Permittee Information C: Site Contact Information D, E&SC Plan E: Certification	
North Card	olina General S	tatute 143-215.6B (i) provides that:	
filed or ree fact in a ru or monitor	quired to be maintai alemaking proceedir ting device or metho	akes any take statement, representation, or certification in any application, record, report, ptan, or other document eed under this Article or a rule implementing this Article; or who knowingly makes a faite statement of a material or contested case under this Article; or who takings, tampers with, or knowingly renders inaccurate any recording dreguerd to be operated or maritament under this Article; or rules of the Commission implementing this Article shall earor which may include a fine not to esceed ten thousand dollars (\$10,000).	
Under pend	alty of law, I cert	ify that:	and the second
		I am the person responsible for the construction activities of this project, for satisfying the requirements of this permit, and for any civil or criminal penalties incurred due to violations of this permit.	
		The information submitted in this NOI is, to the best of my knowledge and belief, true, accurate, and complete based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information.	
·		I will abide by all conditions of the NCG010000 General Permit and the approved Erosion and Sediment Control Plan.	
-		If the Erosion and Sediment Control Plan approved by the delegated program is not compliant with Part II (Stormwater Pollution Prevention Plan) of the NCC010000 General Permit, I with nontheless ensure that all conditions of Part II of the permit are met on the project at all times.	
Specify if	you are: * O	The Responsible Person named on this Notice of Intent	
and the second	0	An agent authorized by the Responsible Person	
Signature	•	Sign	
Type Name	e*		

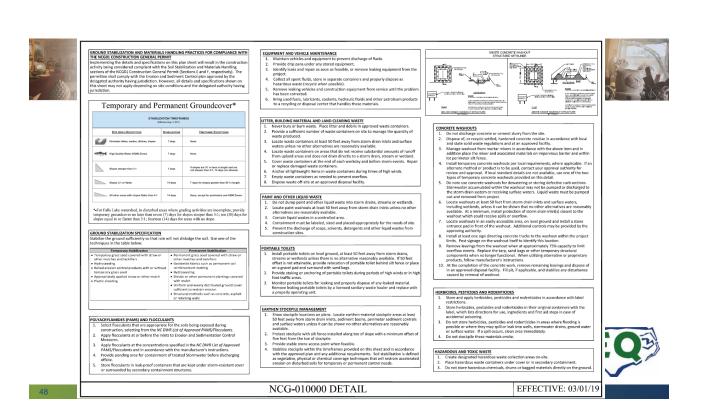


## Tools to Help the Permittee NCG01 Compliance Plan Sheets

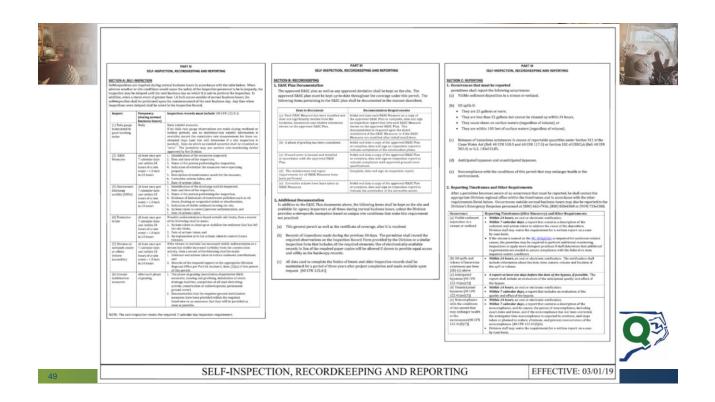
Two sample plan sheets:

- Ground stabilization and materials handling,
- Self-inspection, record-keeping and reporting.

Note you have to comply with the items on these plan sheets even if a local E&SC program does not require it.









Explains the new process and answers common Qs.

Available at deq.nc.gov/NCG01.

Information on the overall SW program at deq.nc.gov/SW.





## *Common Q&As* Existing E&SC Plan Approvals

- Q: If an E&SC Plan is approved before April 1, which permit applies?
- A: Projects with existing E&SC Plans will automatically follow the new NCG01 permit, but will not need to fill out an e-NOI or pay an annual permit fee. However, the permittees should print the new permit and the two standard detail sheets, adhere to them, and have them on site.

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## Common Q&As Project Completion

- Q: What happens to the COC when the construction activity is complete?
- A: When a project is complete, the permittees will contact DEMLR or the local delegated program to close out the E&SC Plan. After DEMLR or the local E&SC program inform the permittee of the project close out via inspection report, the permittee will visit deq.nc.gov/NCG01 to submit an e-NOT.







## Common Q&As

**Compliance Requirements** 



- Q: Will there be a grace period for adherence to the new process?
- A: DEMLR does not have the authority to grant a grace period from a federally mandated permit. Permittees will be informed of the new process via web site, E&SC Plan approval letters and list servs.
- Q: What will happen if an e-NOI is not submitted?
- A: If a construction site that disturbs > 1 acre fails to submit an e-NOI after approval of its E&SC Plan, this is a violation of federal permitting requirements.

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And lastly... The Annual Permit Fee

- 1. Initially, we will not charge an annual permitting fee for the NCG01 COC. However, on or after June 1, 2019, we will begin collecting a \$100 annual fee per NCGS 143-215.3D.
- 2. This fee will allow us to improve the application process so that when you apply to DEMLR for the E&SC Plan approval, we can incorporate the NOI in the same form. (The process will likely remain separate for projects under a local E&SC program.)







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## (919) 707-3639



Department of Environmental Quality







Annette Lucas, PE Minimum Measure 5: Post-Construction Program April 2019

#### Department of Environmental Quality



## #5: Post-Construction Program: SWMP Requirements

### Develop, implement, enforce, and document a Post-C program.



Projects that disturb  $\geq$  one acre and smaller projects that are part of a common plan of development that disturbs  $\geq$  one acre.







NC Statute and Rules state that the following programs comply with the Post-C Requirements of the permit:

- Water Supply Watershed
- Coastal Counties
- Neuse NSW
- Tar-Pamlico NSW
- Randleman Lake
- Universal Stormwater Management Program





- 1. Qualifying alternative program (QAP) covers the whole jurisdiction.
- 2. The jurisdiction has a mix of areas covered by the MS4 program and other compliant post-construction program (or programs).
- 3. The MS4 Post-Construction Program covers the whole jurisdiction.





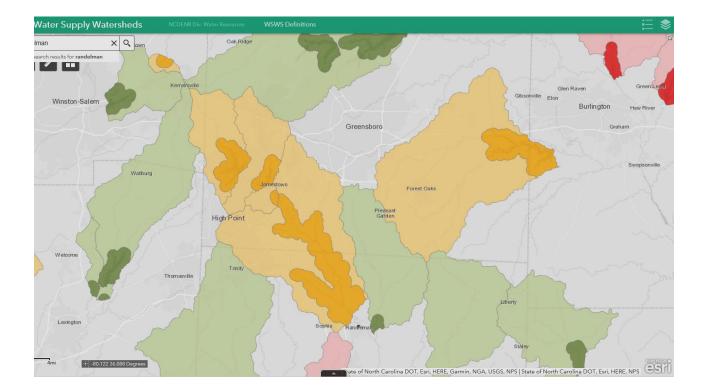


Water Supply Watershed, Coastal Counties, Neuse & Tar-Pamlico NSW, Randleman Lake, Universal Stormwater Management Program

The above program(s) meet NPDES MS4 Post-C Program requirements in the geographic areas where they are implemented.

Maintain a map indicating where the different programs apply.





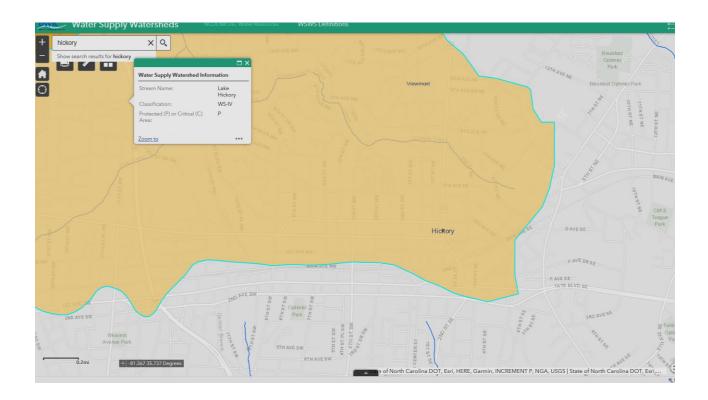


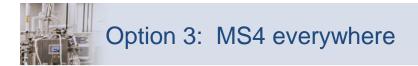
Water Supply Watershed, Coastal Counties, Neuse & Tar-Pamlico NSW, Randleman Lake, Universal Stormwater Management Program

The above program(s) meet NPDES MS4 Post-C Program requirements in the geographic areas where they are implemented.

Elsewhere, adhere to the Post-C permit requirements for legal authority, plan review/approval, inspection/enforcement, documentation and fecal coliform.

Maintain a map indicating where the different programs apply.

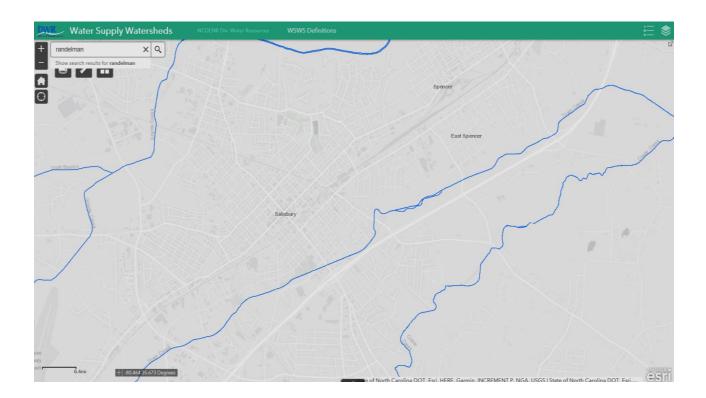






Comply with the Post-C permit requirements for legal authority, plan review/approval, inspection/enforcement, documentation and fecal coliform.







- a) Review development designs to determine whether adequate SCMs will be installed, implemented, and maintained.
- b) Request stormwater plans, inspection reports, monitoring results, etc. to evaluate compliance with the Post-C Program.
- c) Enter private property to inspect facilities, practices, or operations to determine compliance with the Post-C Program.



- a) Federal, State, and local government projects shall comply with Post-C requirements unless the entity has its own NPDES MS4 permit or QAP.
- b) Conduct site plan reviews for compliance with 15A NCAC 02H .1017.
- c) Ensure that each project has:
  - an O&M Agreement and an O&M Plan.
  - recorded deed restrictions and protective covenants that require the project to be maintained consistent with approved plans.
  - permanent recorded easements for SCMs and maintenance accesses.

## Inspection & Enforcement – MS4 Post-C

- Ensure that the project has been constructed in accordance with the approved plan(s).
- Inspect prior to issuing a Certificate of Occupancy (or temporary CO). Alternatively, the owner may provide a surety bond.
- Annual inspection of each permitted SCM to ensure compliance with the approved Operation and Maintenance Agreement.
- Inspection of low density projects at least once during the permit term.
- Inspections must be conducted by a qualified professional.



- a) Maintain an inventory of post-construction SCMs and low density projects.
- b) Document, track and maintain records of inspections and enforcement actions. Tracking shall include the ability to identify chronic violators.
- c) Make available to developers all relevant ordinances, postconstruction requirements, design standards, checklists, and/or other materials.

## Fecal Coliform Program – MS4 Post-C

- a) A pet waste management component, which may be achieved by revising an existing litter ordinance.
- b) An on-site domestic wastewater treatment system component (if applicable), which may be coordinated with local county health department, to ensure proper operation and maintenance of such systems.







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## MCM 6: Pollution Prevention & Good Housekeeping

March 26, 2019



What is Pollution Prevention / Good Housekeeping (PP/GH)?

A comprehensive suite of O&M programs to prevent and minimize pollutants in stormwater runoff from municipal facilities and operations. The seven required programs are:

- 1. Municipal Facilities Operation and Maintenance Program
- 2. Spill Response Program
- 3. MS4 Operation and Maintenance Program
- 4. Municipal SCM Operation and Maintenance Program
- 5. Pesticide, Herbicide and Fertilizer Management Program
- 6. Vehicle and Equipment Maintenance Program
- 7. Pavement Management Program

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**PP/GH:** Municipal Facilities O&M Program

Requirements for facilities that are owned / operated by the permittee and have the potential for generating polluted stormwater runoff:

- Maintain a current inventory of facilities
- Perform facility inspections
- Perform routine maintenance
- Establish specific frequencies, schedules, & documentation
- Provide staff training
  - General stormwater awareness
  - Pollution prevention & good housekeeping practices









## **PP/GH:** Spill Response Program

Requirements for facilities and operations that store and/or use materials that have the potential to contaminate stormwater runoff if spilled:

- Maintain written spill response procedures
- Provide spill response training for staff



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## **PP/GH:** MS4 O&M Program

Requirements to minimize pollutants in the stormwater collection system:

- Provide staff training on stormwater awareness and pollution prevention
- Perform MS4 inspections
- Maintain the collection system including catch basins and conveyances
- Establish specific frequencies, schedules, and documentation







### **PP/GH:** Municipal SCM O&M Program

Requirements for municipally owned, operated, and/or maintained SCMs installed for compliance with the post-construction program:

- Maintain a current inventory of municipal SCMs
- Perform SCM inspections
- Perform SCM maintenance
- Establish specific frequencies, schedules, & documentation







**PP/GH:** Pesticide, Herbicide & Fertilizer Management Program

Requirements for municipal staff who apply pesticides, herbicides and fertilizers to minimize water quality impacts from landscape chemicals:

- Provide routine staff training
  - Pollution prevention
  - Chemical use, storage & handling
- Ensure compliance with permit & applicator certifications



## **PP/GH:** Vehicle & Equipment Maintenance Program

Requirements to prevent and minimize contamination of stormwater runoff from areas used for municipal vehicle and equipment maintenance and/or cleaning:

- Comply with required NPDES industrial permits
- Provide routine pollution prevention training for staff
- Perform routine inspections

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• Establish specific frequencies, schedules & documentation

## **PP/GH:** Pavement Management Program

Requirements to reduce pollutants in stormwater runoff from municipally owned streets, roads, and parking lots:

- Control litter, leaves & debris
- Control particulate and fluid pollutants from vehicles
- Establish specific frequencies, schedules & documentation











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### NPDES MS4 Phase II Total Maximum Daily Load (TMDL) and Watershed Planning

April 11, 2019



## Different Scenarios ...

One	Тwo	Three	Four
Water <mark>not</mark> meeting water quality standards	Water <mark>not</mark> meeting water quality standards	Water <mark>not</mark> meeting water quality standards	Water meeting water quality standards
TMDL developed	TMDL developed	<mark>No</mark> TMDL developed	NA
TMDL/WLA reqs in MS4 permit	<mark>No</mark> TMDL/WLA reqs in MS4 permit	<mark>No</mark> TMDL/WLA reqs in MS4 permit	NA





## NPDES MS4 Phase II Permit Requirements

**Develop** a comprehensive Stormwater Management Plan (SWMP) to address six Minimum Control Measures (MCMs):

- 1. **Public Education & Outreach**
- **Public Participation & Involvement** 2.
- 3. **Illicit Discharge Detection & Elimination (IDDE)**
- **Construction Site Runoff Controls** 4.
- 5. Post-Construction Runoff Controls (PC)
- 6. Pollution Prevention/Good Housekeeping (PP/GH)



Questions and Answers about Total Maximum Daily Load???

### What is a TMDL?

Total Maximum Daily Load or ...

Calculation of maximum amount of pollutant that water can receive and still meet water quality standards.

### What is a pollutant?

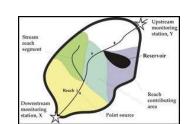
Substance in the environment in certain quantities that has undesired effects, or adversely affects the usefulness of a resource

### Example

Money Creek can handle up to 1 lb/day of Nickel and still meet water quality standards (10 g/L to meet aquatic life).

More information on some of these items ... stay tuned ©.

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.and sometimes

MDL



### Why do we have to deal with TMDLs?



TMDL Program is a Federal program authorized under the Clean Water Act to address waters that are not meeting water quality standards. EPA requires TMDLs (or alternative) to be done for waters not meeting water quality standards.



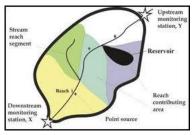
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## When does TMDL apply to MS4???

#### **Permitted MS4**

discharges in water(s)/watershed(s) with approved TMDL(s)









### Is MS4 in watershed with approved TMDL?

See TMDL map to determine if MS4 falls within watersheds covered by TMDL https://ncdenr.maps.arcgis.com/apps/weba ppviewer/index.html?id=bc125c8b5ccf4110 b538db1188731690

Why does my stream/watershed have a TMDL?

MS4 discharge(s) into water(s) is/are not meeting water quality standards for one or more parameters (pollutants)

And

TMDL has been developed (States have 8-13 years to develop TMDL after it is determined water not meeting standards)



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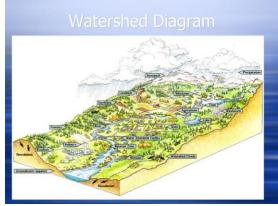
### Is/Are receiving water(s) meeting standards???

Is receiving water meeting water quality standards? Check 2014 Integrated Report

https://ncdenr.maps.arcgis.com/apps/webappviewer/in dex.html?id=dcb44280272e4ac49d9a86b999939fec

2018 Draft Integrated Report map https://ncdenr.maps.arcgis.com/apps/MapSeries/index. html?appid=14df5075d8e3437b8476c89c3db3f0a5

(<mark>overlay MS4 stormwater map with this map, if</mark> possible)





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What do you mean "water not meeting standards?"

Water Uses, Classifications and Standards ... NC is required to ...

Assess water(s), land uses, etc. to determine use(s) (i.e., water supply),

Develop classification(s) associated with use(s) (i.e, WSII)

Develop standards to protect uses associated with classifications (i.e, nitrate nitrogen 10mg/I).

Use	Classification	Standard
Drinking Water	Water Supply II (WSII)	Nitrate Nitrogen 10 mg/l





### How do we know if water - not meeting standards?



Water Monitoring and Assessment Physical/Chemical Monitoring – Monthly – Regional Offices Biological Monitoring – every five years – central office Special Studies – frequency varies

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Questions and Answers about Total Maximum Daily Load???

#### What is a TMDL?

Total Maximum Daily Load or ...

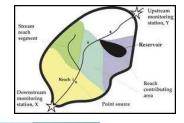
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Scenarios One and Two: MS4 Permit - TMDL Requirements

If permit has stormwater Waste Load Allocation (WLA) requirements from TMDL, comply with requirements,

OR ...

If permit has no stormwater WLA requirements from TMDL, for six MCMs, evaluate strategies and revise BMPs to enhance water quality recovery strategies in watershed.

Within 12, 24, 36 months of TMDL approval ...

- different documentation requirements





Scenarios One and Two: How do I learn more about TMDL for receiving water(s) into which my MS4 discharges?

See map with MS4s that fall within watersheds covered by TMDL

https://ncdenr.maps.arcgis.com/apps/weba ppviewer/index.html?id=bc125c8b5ccf4110 b538db1188731690



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Scenario One or Two: TMDL info

Water Name	Assessment Unit	Water Quality Classification (uses)		Parameter not meeting standards		Length (miles)
Haw River	16-(1)d	C – aquatic life and t secondary recreation		turbidity		13
	Existing Load	TMDL	Percent Reductio		WLA	LA
TSS	183	71	61		22	49

Pollutant (tons/day)	Existing Load	Wastewater	Stormwater
TSS	22	13	9



Scenarios One and Two: MS4 Permit - TMDL Requirements

If permit has stormwater Waste Load Allocation (WLA) requirements from TMDL, comply with requirements,

OR ...

If permit has no stormwater WLA requirements from TMDL, for six MCMs, evaluate strategies and revise BMPs to enhance water quality recovery strategies in watershed.

How to meet permit and/or address water quality

problems in your MS4 and/or watershed?

Within 12, 24, 36 months of TMDL approval ...

- different documentation requirements

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Use MS4 <mark>Permit</mark> and Stormwater Management <mark>Plan</mark> – Six Minimum Measures (Revise, Improve, etc)

- Scenarios One and Two

### **Develop Watershed Plan?**

- Scenarios One, Two, Three or Four
- Nine Element
- Six Element (4b) waive TMDL?
- Source Water Protection Plan
- ????











## Before developing a watershed plan, check ....

Has watershed plan already been done? Check Use Restoration Watershed map https://ncdenr.maps.arcgis.com/apps/webappviewer/in

dex.html?id=09324bbee06a4546ad175f238f8a4ea6 Check 319 map https://ncdenr.maps.arcgis.com/apps/webappviewer/in dex.html?id=c2461274b3ff4009a8c405c4bddeb3aa

#### If plan has been done,

- Learn about plan and see how MS4 can be a part of implementing this plan, offer ways to improve plan???

If plan has not been done, see next slide ...





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## When to develop Watershed Plan???

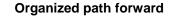


Develop watershed plan if ...

- A strong local entity within watershed that has interest and ability/resources to develop and help implement the plan (i.e., nonprofit, cooperative extension, etc.)
- Watershed boundaries are similar to MS4 boundaries



## Why develop Watershed Plan???



Structure around which to gather support and resources

MS4 already meeting several requirements of watershed plan by implementing program

**Obtain grant funding** 

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### EPA 319 Nine Element Watershed Plan Requirements

# When developing EPA 319 watershed plan, it must meet following requirements:

1. Identification of Causes and Sources of Impairment (target pollutants, other concerns and their sources)

- 2. Proposed management measures to address pollutants
- 3. Expected load reductions from proposed management measures
- 4. Technical and Financial Assistance Needs
- 5. Information, Education and Public Participation
- 6. Schedule for Implementing Management Measures
- 7. Interim Milestones for Implementation
- 8. Criteria for Determining Load Reductions and Water Quality Improvement
- 9. Water Quality Monitoring/Load Reduction







# EPA 319 Nine Element Watershed Plan Requirements (continued)



- Plans must be developed for water/watershed(s) not meeting water quality standards and must meet nine elements
- Plans must be submitted/approved to be eligible for monies
- Monies only used for plan implementation
- Monies CANNOT be used to implement MS4 permit requirements, but can be used to develop/implement management measures NOT in permit, but still helping improve water quality.



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Why develop watershed plan ... different scenarios ...

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TMDL developed	TMDL developed	No TMDL developed (a)	NA	
TMDL permit reqs	No TMDL permit reqs	No TMDL permit reqs	NA	
Eligible for 319 funds if develop watershed plan (WSP)	Eligible for 319 funds if develop watershed plan (WSP)	Eligible for 319 funds if develop watershed plan (WSP)	Not eligible for 319 funds	
Use 319 monies for management measures <mark>NOT</mark> in permit	Use 319 monies for management measures NOT in permit (more flexibility)	319 monies used for management measures NOT in permit (most flexibility)		

(a) WSP could allow for TMDL delay or exemption



**OptionS** 

### Different Scenarios (continued) – Scenario Three

## Scenario Three: Water not meeting standards and no TMDL developed

- If watershed plan meets certain requirements, TMDL development may be delayed or waived
- Watershed plan demonstrates how water quality improvement and restoration will be achieved
- Little Alamance Creek (4b Six Element Plan)
- <u>https://files.nc.gov/ncdeq/Water%20Quality/Planning</u> /TMDL/Alternatives/Little%20Alamance/Little\_Alama nce\_4b\_Report\_Final\_Dec2014.pdf

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### Why develop watershed plan ... different scenarios ...

and the second se				
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TMDL developed	TMDL developed	No TMDL developed <mark>(a)</mark>	NA	
TMDL permit reqs	No TMDL permit reqs	No TMDL permit reqs	NA	
Eligible for Water Resources Development Grant or see other funding?	Eligible for Water Resources Development Grant or see other funding?	Eligible for Water Resources Development Grant or see other funding?	Eligible for Water Resources Development Grant or see other funding?	

(a) WSP could allow for TMDL delay or exemption





### Interesting Points to Consider (continued) ....



Other funding sources (such as Water Resources Development Grant) to help improve water quality in your MS4 jurisdiction, watershed ... please see

https://deq.nc.gov/about/divisions/waterresources/planning/basin-planning/use-restorationwatershed-programs/funding



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### Resources summary ...

Funding resources <a href="https://deq.nc.gov/about/divisions/water-resources/planning/basin-planning/use-restoration-watershed-programs/funding">https://deq.nc.gov/about/divisions/water-resources/planning/basin-planning/use-restoration-watershed-programs/funding</a>

TMDL resources https://deq.nc.gov/about/divisions/waterresources/planning/modeling-assessment/tmdls

Watershed plan resources <u>https://deg.nc.gov/about/divisions/water-</u> resources/planning/basin-planning/use-restoration-watershedprograms

#### Water Quality Data Assessment resources

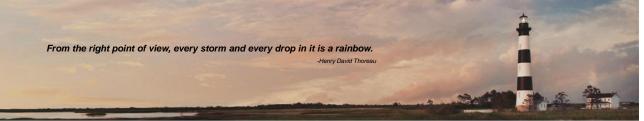
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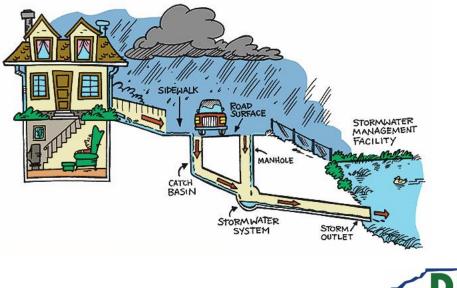






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### **NPDES MS4 Permit Compliance & Enforcement**



### **Presentation Overview**

### **MS4 Permit Compliance Audits**

- Audit Schedule
- How to Prepare
- · What to Expect
- What Happens Next

#### **Enforcement Mechanisms**

- NOD and NOV
- Templates
- Duty to Comply



## What is an MS4 Permit Compliance Audit?

An MS4 Audit is a structured review of the Stormwater Management Program to evaluate whether the MS4 is meeting the requirements specified in the NPDES MS4 Permit & Stormwater Management Plan (SWMP)



AKA do you have your ducks in a row?



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How Do I Know If My MS4 is Being Audited?

- 1. The DEMLR MS4 5-year Audit Schedule
  - Lists the year the MS4 is scheduled to be audited
  - 5-year schedule audits are part of each permit renewal process
- 2. EPA or DEMLR may also audit any MS4 at any time.
- 3. EPA/DEMLR will notify the MS4 of specific audit date(s) at least 30 calendar days prior.



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## What Happens Before an MS4 Audit?

### Preliminary Documentation Request

- Current SWMP
- Latest Annual Report
- Organizational chart & associated program responsibilities
- MS4 permitted area map with receiving waters
- Formal agreements with other entities that implement MS4 program components

### Scope of Audit Decided

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May request additional information prior to audit

## What Does DEMLR Audit?

Specific MS4 Program components are audited for compliance with the Permit & SWMP:

- Program administration is <u>always</u> evaluated
- Some or all of the required six MCMs will be evaluated
  - ✓ Public Education & Outreach
  - ✓ Public Involvement & Participation
  - ✓ Illicit Discharge Detection & Elimination
  - $\checkmark\,$  Construction Site Runoff Controls (delegated ESC programs only)
  - ✓ Post-Construction Site Runoff Controls
  - $\checkmark~$  Pollution Prevention & Good Housekeeping for Municipal Operations
- TMDLs may be evaluated (if applicable)





## How Long Does an MS4 Audit Take?

### It Depends....

- Availability of information
- Size and complexity of the MS4 program
- Number of MCMs evaluated
- Geographic distance between sites visited
- Distance the auditor must travel to the MS4

### Auditor will give you a general idea before the audit

- Won't be less than one day
- Won't be more than three days

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## MS4 Responsibilities

- Submit Documentation by Deadlines
- Provide an Appropriate Meeting Room
- Invite Appropriate Participants
  - Operations & Field Staff
  - Department Managers
  - Elected Officials
  - Potential specific people (i.e. City Manager, Municipal PIO, collection or pretreatment staff, sediment/erosion inspectors, review engineers, emergency response, parks and recreation, streets maintenance, etc.)
- Provide Choices and Directions for Site Visits

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## What Happens on the Day(s) of an MS4 Audit?

### 1) **Opening Conference**

### 2) Office Interview

Program implementation questions & documentation review

### 3) Site Visits

- MS4 industrial facility inspections
- Construction site inspections (delegated ESC programs only)
- · Evaluates how MS4 program is run, not if sites are in compliance

### 4) DEMLR Confers on Preliminary Findings

### 5) Closing Conference

- · Preliminary summary of identified issues
- · Request for additional documentation

## How Do You Ace an MS4 Audit?

- 1. Stage the meeting staff, documents, GIS, etc. on hand
- 2. Know your program (Permit, SWMP, Annual Reports, implementation)
- 3. Demonstrate the permitted program is implemented:
  - Enforceable local ordinances
  - Legal agreements with any external parties
  - MS4 mapping storm sewer system & outfalls
  - Inspections, documentation, tracking, SOPs
  - · Documented education, outreach & staff training programs
  - Dry weather screening











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## What Happens After an MS4 Audit?

### If the MS4 aced the audit:

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- Receive a Notice of Compliance and an Audit Report within 60 days,
- Set to work preparing an updated SWMP and permit renewal application.

What Happens After an MS4 Audit?





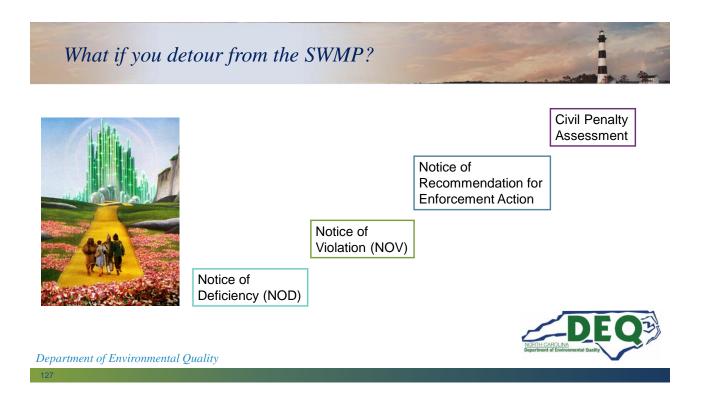
- Receive an Audit Report within 60 days, and
- Be issued a Notice of Deficiency (NOD) or a Notice of Violation (NOV).













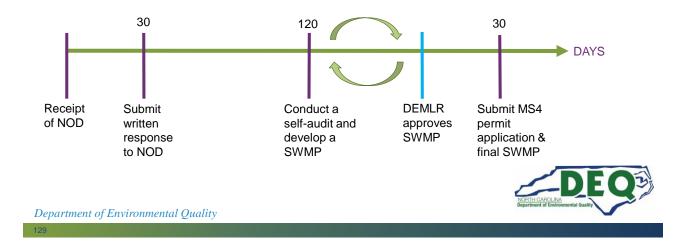
### The NOD requires the permittee to do 4 things:

- Submit a written response to the Notice (30 days)
- Conduct a self-audit of the MCMs DEMLR didn't audit (120 days)
- Develop a SWMP addressing all the deficiencies (120 days)
- Submit an NPDES MS4 permit application within 30 days of DEMLR approving the SWMP



### What Does the NOD say?

### Submittal Timeline for NOD Requirements:





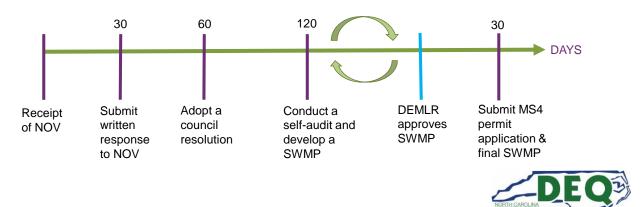
### The NOV requires the permittee to do 5 things:

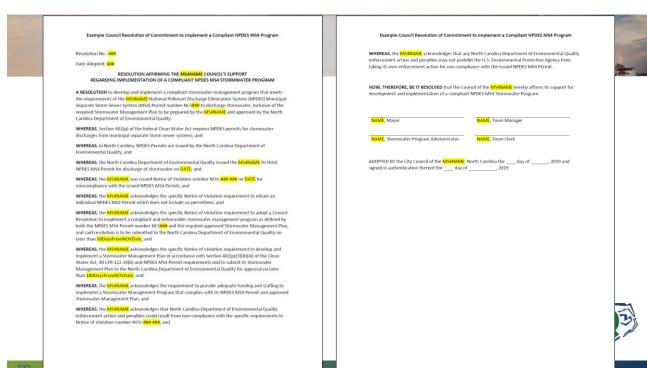
- Submit a written response to the Notice (30 days)
- Adopt a council resolution demonstrating support for a compliant stormwater program (60 days)
- Conduct a self-audit of the MCMs DEMLR didn't audit (120 days)
- Develop a SWMP addressing all the deficiencies (120 days)
- Submit an NPDES MS4 permit application within 30 days of DEMLR approving the SWMP

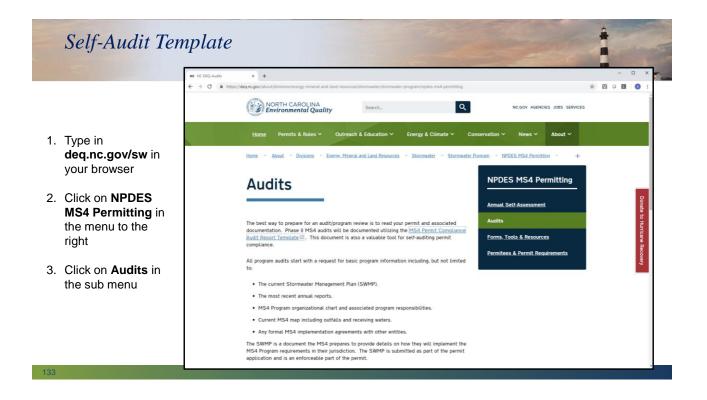


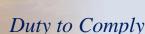
### What Does the NOV say?

### **Submittal Timeline for NOV Requirements:**









# Any permit noncompliance constitutes a violation of the Clean Water Act and is grounds for enforcement action.

- + All NPDES MS4 permits are subject to federal and/or state compliance and enforcement actions.
- Compliance with the requirements of a state-issued NOD or NOV, and/or issuance of civil penalties from DEMLR, does not preclude the EPA from carrying out its own enforcement case against the permittee.
- + Under state law, a daily civil penalty of not more than \$25,000 per violation may be assessed against any person who fails to act in accordance with the requirements of a permit.
- Under federal law, a daily civil penalty of not more than \$37,500 per violation may be assessed against any person who violates a permit condition.



For questions concerning compliance and enforcement, please contact:

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