Regulatory Impact Analysis

Rule Citation Number 15A NCAC 02D .0540, .1800 and .1900

Rule Topic: Readoption of Several Rules in 15A NCAC 02D .0540, .1800 and .1900, and Amendment to 15A NCAC 02D .1905

DEQ Division: Division of Air Quality (DAQ)

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Impact Summary: State government: Minimal
Local government: Minimal
Substantial impact: No
Private Sector: Yes

Authority: G.S. 143-215.3(a)(1); 143-215.107(a)(3); 143-215.107(a)(5); 143-215.107(a)(7); 143-215.108(b)

Necessity: The proposed amendments readopt several rules in 15A NCAC 02D .0540, .1800 and .1900 pursuant to requirements of G.S. 150B-21.3A and amendment to 15A NCAC 02D .1905.

I. Executive Summary

The purpose of this document is to provide a fiscal and regulatory impact analysis addressing the fiscal impacts associated with the readoption and amendments to rules in 15A NCAC 02D .0540, Particulates from Fugitive Dust Emission Sources, .1800, Control of Odors, and .1900, Open Burning, pursuant to requirements of S.L. 2013-413 and G.S. 150-B.

A fiscal and regulatory impact analysis is required for readoptions if all of the following criteria apply:

- The rule is readopted with substantive change;
- The change results in state, local or substantial impact; and
- A rule in the package proposed to be adopted together creates a net cost on any part of the regulated community.
G.S. 150B-21.3A(d)(2) states that “If a rule is readopted without substantive change or the rule is amended to impose a less stringent burden on regulated persons, the agency is not required to prepare a fiscal note as provided by G.S. 150B-21.4.”

G.S. 150B-21.4(d) states that “If an agency proposes the repeal of an existing rule, the agency is not required to prepare a fiscal note on the proposed rule change as provided by this section.”

The proposed readoptions consist primarily of administrative updates that have minimal impact to the State and do not rise to the level of substantial impact to the regulated community.

II. Background

N.C. Gen. Stat. §150B-21.3A, adopted in 2013, requires state agencies to review existing rules every 10 years. Following an initial review, rules will be reviewed on a 10-year review cycle. The initial review comment period on all of the air quality rules in 15A NCAC 02D, Air Pollution Control Requirements, and 15A NCAC 02Q, Air Quality Permits Procedures, was held from March 13, 2015 through June 19, 2015. On November 4, 2015, the Environmental Management Commission (EMC) approved the report on the review of the rules and comments received. The report was approved by the Rules Review Commission (RRC) on December 17, 2015. The Administrative Procedures Oversight Committee of the state legislature met on January 5, 2016, and the report became final. The rules determined to be unnecessary (15A NCAC 02D .2400, 02D .2500, and 02D .1600) expired effective February 1, 2016. On May 19, 2016, the RRC established December 31, 2020 as the date by which the EMC must readopt the rules in subchapters 02D and 02Q designated as necessary.

III. Description of Existing Rules

15A NCAC 02D .0540 – PARTICULATES FROM FUGITIVE DUST EMISSION SOURCES

This rule regulates excess fugitive dust emissions that are generated from activities such as loading and unloading areas, process areas, stockpiles, stock pile working, and facility parking lots and roads located at a plant. The rule requires a fugitive dust control plan if: (1) ambient monitoring or dispersion modeling show that excess fugitive dust emissions exceed the National Ambient Air Quality Standards (NAAQS) for particulates, or (2) the DAQ observes excessive fugitive dust emission beyond the property boundaries for six minutes in any one hour.

15A NCAC 02D .1800 – CONTROL OF ODORS

This section consists of 7 rules for the control of objectionable odors from animal operations and other process facilities. The rule requires animal operations using liquid animal waste management systems to implement management practices, or depending on the size of the operations, a best management plan to control of objectionable odors beyond the operation’s property boundary. In addition, the rule may require other facilities to develop an odor management plan or install controls to control objectionable odors.
15A NCAC 02D .1900 - OPEN BURNING

There are 7 rules in this section that regulate open burning and air curtain incinerators. The rule prohibits most outdoor burning and sets conditions for allowable fires and what can be burned in those fires. The rule also sets conditions for the use of air curtain incinerators and the types of materials that can be burned in these incinerators.

IV. Proposed Rule Changes

There are 14 total rules in this group that are being proposed for readoption pursuant to the requirements of S.L. 2013-413 and G.S. 150-B and one rule that is being proposed for amendment. The following is a summary of the changes for each set of rules for this group.

15A NCAC 02D .0540 – PARTICULATES FROM FUGITIVE DUST EMISSION SOURCES

This rule is being proposed for readoption with substantive changes. These changes are intended to clarify the requirements that were already promulgated in the previous rule. Other changes to the rule include: general formatting, the addition of gender neutral language, and updating the format of references.

15A NCAC 02D .1800 – CONTROL OF ODORS

In this set of rules, five rules are being proposed for readoption without substantive changes, and two rules are being proposed for readoption with substantive changes. The rules that are being readopted without substantive changes are:

- 15A NCAC 02D .1801, Definitions
- 15A NCAC 02D .1803, Best Management Plans for Animal Operations;
- 15A NCAC 02D .1804, Reporting Requirements for Animal Operations;
- 15A NCAC 02D .1807, Determination of Maximum Feasible Controls for Odorous Emissions; and
- 15A NCAC 02D .1808, Evaluation of New or Modified Swine Farms.

The changes to these rules include: general formatting, the addition of gender neutral language, and updating the format of references.

A summary of the changes for the two rules that are being proposed for readoption with substantive changes are provided below.

15A NCAC 02D .1802, Control of Odors from Animal Operations Using Liquid Animal Waste Management Systems is being revised to provide clarity, remove obsolete text, and to redefine the best management plan requirements.

15A NCAC .1806, Control and Prohibition of Odorous Emissions is being revised to amend rule language to incorporate the requirements of the S.L. 2017-108. The added rule language includes criteria that facilities are required to meet to be exempt from the 15A NCAC 02D .1806 odor rule. Other revisions are
intended to provide clarity, remove obsolete text, add a provision for requesting extensions, and add an intermediary step prior to requirement for maximum feasible controls.

**15A NCAC 02D .1900 - OPEN BURNING**

For the open burning rules, one rule is being proposed for amendment, three rules are being proposed for readoption without any substantive changes, and three rules are being proposed for readoption with substantive changes. The rules that are being readopted without substantive changes are:

- 15A NCAC 02D .1901, Open Burning: Purpose: Scope;
- 15A NCAC 02D .1906, Delegation to County Governments; and
- 15A NCAC 02D .1907, Multiple Violations Arising from a Single Episode.

The proposed changes to these rules include reformatting of rule citations, updating of local office names, and other general formatting.

The rule that is being proposed for amendment is:

- 15A NCAC 02D .1905, Regional Office Locations

The proposed changes to this rule includes updating the department name and updating the regional office addresses.

A summary of the changes for the three open burning rules that are being proposed for readoption with substantive changes are provided below.

15A NCAC 02D .1902, Definitions, is proposed for readoption with substantive changes to remove the definitions for “Air quality forecast area,” “HHCU,” and “RACM” as these terms are no longer needed and removed the term “Right-of-way maintenance” from the “Land clearing” definition to distinguish this activity from land clearing activities. In addition, changes were made to update the format of references and other administrative language.

15A NCAC 02D .1903, Open Burning Without an Air Quality Permit, is proposed for readoption with substantive changes to update the name of the county office, clarify which items can be burned, and reformat the factors for the allowance of fire training burning by the regional supervisor. In addition, changes were made to update the format of references and other administrative language.

15A NCAC 02D .1904, Air Curtain Burners, is proposed for readoption with substantive changes to incorporate the changes to federal emissions guidelines and standards outlined in 40 CFR 60 Subpart DDDD and 40 CFR 241, which were finalized by the U.S. Environmental Protection Agency (EPA) on June 23, 2016 and February 7, 2013, respectively.

**V. Estimating the Fiscal Impacts**

As described in the sections above, there are 14 total rules in 15A NCAC 02D .0540, .1800 and .1900 that are being proposed for readoption pursuant to the requirements of S.L. 2013-413 and G.S. 150-B and one
rule that is being proposed for amendment. Of the rules that are being readopted, six rules are being proposed with substantive changes, and eight rules are being proposed for readoption without substantive changes.

For the eight rules that are being proposed for readoption without substantive changes (.1801, .1803, .1804, .1807, .1808, .1901, .1906, .1907), no fiscal impact is expected as a result of the changes. Changes to these rules include formatting of rule citations, updating local office names and other general formatting. For the rule that is being amended (.1905), only corrections to the addresses were added to the rule. The changes to these rules are general and are meant to clarify or correct portions of the existing rule, therefore it was determined that there are no fiscal impacts associated with these rules.

A summary of the fiscal impacts for the six rules that are being proposed for readoption with substantive changes are provided below.

**15A NCAC 02D .0540, Particulates from Fugitive Dust Emission Sources.** The clarifications that were added to this rule were intended to make the rule easier to understand. This includes adding the phrase “of excess fugitive dust emissions” to clarify the type of physical evidence needed in the term “substantive complaints.” In addition, additional language was added to the land clearing exemption to state that this exemption only includes land clearing activities that do not require a permit or are subject to an air quality requirement. The requirements for a fugitive control plan have also been revised to clarify the conditions that require a fugitive dust control plan. These changes are intended to clarify the rule and do not include any additional requirements; therefore, no fiscal impacts are expected as a result of these changes.

**5A NCAC 02D .1802, Control of Odors from Animal Operations Using Liquid Animal Waste Management Systems.** Several changes were made to this rule to clarify parts of the rule and to remove outdated rule language. This includes clarification of the applicability of the rule to make it clear that this rule is intended for animal operations using liquid animal waste management systems, and clarification of the complaint requirements. In addition, the requirements for the best management plan and control technology were revised to clarify the steps for determination of control technology if the best management is unsuccessful in reducing the objectionable odor. Also, outdated language for submittal of an odor management plan for existing operations was removed because the deadlines for the submittal have already passed. These changes do not include requirements that creates additional burden, and is intended to make the requirements easier to understand for the public and for enforcement personnel. Therefore, no fiscal impacts are expected as a result of these changes. The language in 02D .1802(j) is redundant and addressed in earlier part of this rule and if a source doesn’t comply with any of the parts listed in this rule, the division doesn’t need explicit language of plan failure to take regulatory action.

**15A NCAC 02D .1806, Control and Prohibition of Odorous Emissions.** The changes to this rule were made to clarify the language and timelines in some of the requirements and remove obsolete text. Some new language was also added that would allow the owner or operator to request an extension to the 18-month requirement for the purposes of implementing maximum feasible controls. In addition, a new section was added to this rule to provide an intermediary step to resolve odor issues prior to the required implementation of maximum feasible controls. This rule is compliant driven and therefore unless a compliant is received and investigated, the number and identity of objectionable odor emitting source cannot be quantified and includes all sources, unless its exempted by Paragraph (d) of this rule. Currently, enforcement actions are infrequent because reports of objectionable odor are difficult to verify.
The proposed new requirement reduces regulatory burden by reducing the potential of implementing maximum feasible controls by allowing the facilities to address the issue of objectionable odor using an odor management plan. Even though these changes include new requirements, the reduction of regulatory burden is intended to resolve the instances of objectionable odor in a quick and timely manner for all facilities, public and enforcement personnel. Odors can come from variety of sources, so therefore the type of controls can vary. A determination of odor management plan to resolve an objectionable odor determination is on a case-by-case basis. The fiscal impact of the proposed requirement to reduce objectionable odor by implementing an odor management plan is less than or equal to that of the fiscal impact of implementing maximum feasible controls.

Additional changes to this rule were made to incorporate the requirements of S.L. 2017-108, which stated that “any facility that stores products that are (i) grown, produced, or generated on one or more agricultural operations and (ii) ‘renewable energy resources…’” is exempt from the 15A NCAC 02D .1806. There are approximately 6 existing facilities that are exempt from 15A NCAC 02D .1806 by S.L. 2017-108.

The Session Law requires the EMC to review and readopt 15A NCAC 02D .1806 and determine the criteria under which the exemption would be made permanent. The proposed rule language in 15A NCAC 02D .1806 (d)(11) would exempt these facilities from this rule, reduce the regulatory burden for these facilities, and allow for cost avoidance by exempting them from implementing odor management plan or installing and implementing maximum feasible control for which the cost will vary on a case-by-case basis.

The proposed rule establishes the criteria under which this exemption should be made permanent. The facility, in consultation with DEQ, must identify the sources of potential odor emissions and specify odor management practices in their permit to minimize objectionable odor beyond the property lines. The facility will most likely use their annual permit development or modification consulting budget These additional costs are minimal and vary on a case-by-case basis. The fiscal impact for the State are also minimal because these facilities are already required to hold air quality permits and any permit modification, review and regulatory enforcement is built into the States day-to-day schedule.

15A NCAC 02D .1902, Definitions. The changes to this rule include the removal of the following three definitions: Air Quality Forecast Area, HHCU, and RACM. The Air Quality Forecast Area definition is being removed because the DAQ is moving to a county-level air quality forecasting, therefore this definition is no longer needed. The definition for HHCU is being removed because it is only referenced once in the rule (.1903) and therefore was spelled out in that section. The definition for RACM is being removed because it is not referenced anywhere in the rules. In addition, the term “right of way maintenance” was removed from the definition of “land clearing” and defined separately. This was done to avoid confusion with the last part of the land clearing definition which states that land clearing does not include routine maintenance. No fiscal impact is expected as a result of the changes. Most of the changes were to delete obsolete or unneeded language and to clarify some of the definitions in the rule. Even though the change to county-level air quality forecasting may increase the number of days available for open burning, the amount of yard waste that is generated will remain the same. Therefore, there are no expected changes to open burning practices or locations.

15A NCAC 02D .1903, Open Burning Without an Air Quality Permit. The rule was revised to remove the reference to an air quality forecast area and replace with county, and to clarify that an ozone action day represented a 24-hour period. There were also some clarifications to what type of lumber could be burned and the burning of materials from multiple residences was not allowed. The requirement for a
smoke management plan from the NC Forest Service for forest management practices was revised to clarify that this plan is required for certified burners and for all fires set by NC Forest Service, but is voluntary for non-certified burners. Additional revisions include: the paragraph that listed the factors for the regional supervisor for approving fire fighter training was reworked to list the factors out individually, and removed the requirement for following the requirements in Paragraph (b)(2) for open burning during a natural disaster. Because the changes to this rule are intended to clarify the existing requirements, there are no fiscal impacts expected from these changes.

15A NCAC 02D .1904, Air Curtain Burners. The changes to this rule are the result of the promulgation of federal requirements and emission guidelines for Commercial and Industrial Solid Waste Incinerators (CISWI) and Other Solid Waste Incinerators (OSWI). These rules and emission guidelines include an exclusion for air curtain burners, now defined as air curtain incinerators. This exclusion requires air curtain incinerators to obtain a Title V operating permit and meet opacity limits, in lieu of meeting the Clean Air Act (CAA) Section 129 requirements for solid waste incineration units.

The opacity limits in the proposed rule, based on the requirements in the emission guidelines, are set at 35 percent for the first 30 minutes of operation (e.g., startup) and 10 percent thereafter. Opacity in the federal regulations is determined by the average of three 1-hour blocks consisting of ten 6-minute average opacity values. The emission guidelines also require an initial opacity test and subsequent annual opacity testing thereafter for compliance with this requirement. The current opacity requirements in 15A NCAC 02D .1904 state that visible emissions shall not exceed 10 percent opacity when averaged over a 6-minute period with the exception of one 6-minute average of no more than 35 percent opacity for any 1-hour period. Visible emissions during startup limited to less than 35 percent opacity when averaged over a 6-minute period during the first 45 minutes of operation. The current 15A NCAC 02D .1904 regulation also requires a visible emissions reader onsite at all times during operation of the air curtain incinerator.

The DAQ analyzed the fiscal impacts of the proposed readoption of 15A NCAC 02D .1904 on the private sector and state government. The private sector directly affected by the rule are the owners and operators of air curtain incinerators and local businesses and towns that use the services. These impacts are discussed in the following subsections.

Private Sector Impacts of 15A NCAC 02D .1904

For this rulemaking, the private sector is defined as a facility that operates a new or existing air curtain incinerator or a new or existing temporary air curtain incinerator that burns either 100 percent wood waste, 100 percent yard waste, or a mixture of wood and yard waste. Air curtain incinerators that burn materials other than wood waste or yard waste are subject to the appropriate CISWI or OSWI requirements and are not discussed in this Regulatory Impact Analysis. Temporary-use air curtain incinerators are exempt from the requirements of this rule.

Currently there are six facilities that are permitted to operate air curtain incinerators in North Carolina. Each of these facilities has a single air curtain incinerator with capacities ranging from 10 to 20 tons per hour. Five of these facilities operate their air curtain incinerator intermittently throughout the year, and one of these facilities has not burned any materials in their air curtain incinerator over the past three years. Table 1 provides a list of the facilities that are permitted to operate an air curtain incinerator and a description of the system.
There are three possible compliance pathways for the six facilities that are currently permitted to operate permanent air curtain incinerators. These compliance options are:

- **Apply for and obtain a Title V permit** – the owner or operator of an existing air curtain burner would complete and submit a General Operating Permit application within 12 months after the effective date of this rule;
- **Submit a closure notification** – the owner or operator of an existing air curtain burner would submit a closure notification to the Director within 12 months after the effective date of this rule and cease burning operations; or
- **Operate as a temporary-use air curtain incinerator** – this exemption would only allow the owner or operator of an air curtain incinerator to burn 35 tons per day of debris within the boundaries of an area officially declared a state or federal disaster area. Operation of the air curtain incinerator would be limited to less than 16 weeks unless written approval is obtained from the Director to combust material for an additional time period.

### Table 1. Permitted Permanent Facilities Identified with an Air Curtain Incinerator

<table>
<thead>
<tr>
<th>Facility</th>
<th>County</th>
<th>Source Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Coastal River Investments LLC</td>
<td>Onslow</td>
<td>One air curtain burner blower unit (24 feet long, 20 ton/hr max burning capacity) and burning pit roughly 24 feet long, 10 feet wide, 10 feet deep.</td>
</tr>
<tr>
<td>Carolina Tree and Landscaping</td>
<td>Brunswick</td>
<td>One air curtain burner blower unit (30 feet long, 20 ton/hr max burning capacity) and burning pit roughly 30 feet long, 10 feet wide, 8 feet deep.</td>
</tr>
<tr>
<td>C &amp; H Construction, Inc.</td>
<td>Columbus</td>
<td>One air curtain burner blower unit (47 feet long, 20 ton/hr max burning capacity) and burning pit roughly 47 feet long, 10 feet wide, 10 feet deep.</td>
</tr>
<tr>
<td>Frank Horne Construction, Inc. 1</td>
<td>Columbus</td>
<td>One air curtain burner with forced air blowing over the fire pit (20 ton/hr burning capacity, 30 feet long x 10 feet wide x 8 feet deep)</td>
</tr>
<tr>
<td>Ike Williamson Sand Pit</td>
<td>Brunswick</td>
<td>One forced air curtain burner/blower (25 feet in length, 10 tons/hr max capacity) and burning pit 25 feet long, 8 feet wide, and 8 feet deep.</td>
</tr>
<tr>
<td>Green Acres Land Development</td>
<td>Currituck</td>
<td>One forced air curtain burner (30 feet in length, 12 feet wide and 12 feet deep, maximum rate of 14 tons/hr) powered by 94 HP diesel engine.</td>
</tr>
</tbody>
</table>

1 The facility has a permitted air curtain incinerator but has not operated the unit in the past three years.

There are costs to the facility associated with the closure and the temporary-use options. These costs include the loss of revenue from not accepting yard and wood waste from residential customers, local businesses and local governments. Based on inventory data submitted to the DAQ, the throughput for the permitted air curtain incinerators ranged from 0 to 3,500 tons per year with a total of 4,595 tons per year for all six permitted air curtain incinerators. However, the total loss of revenue from these facilities could not be determined, because no costs were available for disposing of yard and wood waste using an air curtain incinerator. There may also be loss of jobs at the facility, however an air curtain incinerator does
not require full-time personnel to operate and these personnel could potentially be moved to other jobs at the facility.

There are also costs associated with entities that use the air curtain incinerator facilities to dispose of yard and wood waste. These entities would need to find other methods for disposing of the yard and wood that may be higher in cost and require additional resources. Cost of disposing yard and wood waste at a landfill ranges from $18 to $43 per ton depending on the North Carolina county. However, we are unable to quantify the difference in cost between burning the yard and wood waste in an air curtain incinerator to the disposal of this waste in a landfill.

For the Title V option, the facilities listed in Table 1 are currently required to obtain a small permit, which costs $50 for the application fee and $250 for the annual permit fee. These facilities have been permitted before 1994, and therefore have only incurred the $250 annual fee over the last few years. The proposed rule will now require these facilities to obtain a General Operating Permit to comply with the Title V requirements. The General Operating Permit was devised to streamline the Title V process for minor emission sources. The streamlining of the permit process reduces the cost of obtaining the General Operating Permit to 50 percent of the otherwise applicable Title V fees, which are $947 for the permit modification application fee and $7,113 for the annual fee. In 2018, the General Assembly approved Session Law 2018-114 (see Section 13, Cap Certain Title V Air Quality Permit Fees) which caps the Title V air quality permit fees at 10 percent of the otherwise applicable fee for air curtain incinerators. The reduced costs for obtaining a General Operating Permit for an existing air curtain incinerator facility are shown in Table 2.

Table 2. Summary of General Operating Permit Costs for an Existing Air Curtain Incinerator Facility

<table>
<thead>
<tr>
<th>Facility Cost Items</th>
<th>Cost ($2018)</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Permit Application Fee</td>
<td>$94.70</td>
</tr>
<tr>
<td>Cost of Completing General Permit Application</td>
<td>$100.00</td>
</tr>
<tr>
<td>Annual General Permit Fee</td>
<td>$711.30</td>
</tr>
<tr>
<td>First Year Cost</td>
<td>$906.00</td>
</tr>
<tr>
<td>Annual Cost After First Year</td>
<td>$711.30</td>
</tr>
</tbody>
</table>

1 The general permit application fee is calculated as 10 percent of the Title V permit modification cost of $947.

2 The annual general permit fee for air curtain incinerators is calculated as 10 percent of the Title V annual permit fee of $7,113.

As shown in Table 2, the cost for an existing facility to obtain a General Permit would be $906 in the first year and $711.30 annually for years thereafter. For each of the six facilities, this would be an increase of $656 in the first year and $461.30 per year for the following years. The cost of obtaining a General Operating Permit for new facilities that want to operate an air curtain incinerator would be 10 percent of the new Title V permit application fee of $9,751 or $975.10 and 10 percent of the annual Title V permit fee of $7,113 or $711.30. First year cost for new facilities would be $1,786.40 with an annual cost of $711.30 for years thereafter.
There are no additional costs assumed to be incurred by the facility to meet the proposed rule requirements for opacity. As stated previously, the current rules require a person who is certified to read opacity be onsite at all times during operation of the air curtain incinerator. The proposed rule for air curtain incinerators requires an initial opacity performance test and annual opacity performance tests from then on. It is expected that the facility will continue to maintain a certified opacity reader to measure opacity from the air curtain incinerator. Therefore, no additional costs for measuring opacity are expected from the proposed rule. The costs for submitting the results of the initial and subsequent annual opacity performance tests to the DAQ are assumed to be negligible. In addition, the cost for maintaining copies of the initial and subsequent annual opacity performance tests onsite are also assumed to be negligible.

Based on the costs described above, the total private sector cost impacts ranges from $0 to $3,936 in the first year and $0 to $2,767.80 for subsequent years. The lower range assumes that all six facilities chose either the closure notification option or the temporary-use option. The higher range assumes that all six facilities apply for and receive General Permits to operate their air curtain incinerators.

With regard to temporary air curtain incinerators, the current 15A NCAC 02D .1904 rule does not require these units to obtain an air quality permit if they are located and operated at temporary land clearing or right-of-way maintenance sites for less than nine months. In the proposed rule, these units will be required to obtain a Title V permits. Because these units are not currently permitted, the DAQ does not have an inventory or count of these units. Therefore, the DAQ is unable to estimate the costs for obtaining Title V permits for these temporary air curtain incinerators. It is expected that the owner or operator of these temporary units would not obtain a Title V permit and would only operate as a temporary-use air curtain incinerator used in disaster recovery, which does not require an operating permit.

State and Local Government Impacts of 15A NCAC 02D .1904

The NC DAQ will not experience significant economic impacts due to these proposed rule changes. Any fees received from the issuance of a General Permit are offset by the costs of managing the General Permit program. Local governments that dispose of yard and wood waste using air curtain incinerator facilities may incur additional costs. These costs may be in the form of higher fees from air curtain incinerator facilities that choose to obtain a Title V permit or from using alternative methods for disposal. However, these additional costs are not expected to be significant. Therefore, the proposed air curtain incinerator rule would not impose additional costs to the state government and are expected to have a minimal cost impact on local governments.

VI. Environmental Impacts

15A NCAC 02D .0540, PARTICULATES FROM FUGITIVE DUST EMISSION SOURCES

The proposed changes to the rule are mostly administrative and will not have any effect on the environment.

15A NCAC 02D .1800, CONTROL OF ODORS

In Rule 02D .1806, Control and Prohibition of Odorous Emissions, the addition of a new section to provide an intermediary step to resolve odor issues prior to the required implementation of maximum
feasible controls (MFC), the environmental benefits can vary and are unquantifiable because it’s on a case by case basis, but the odor issue may be resolved more quickly than implementing MFC.

The environmental impact of the S.L. 2017-108 exemption will vary and are unquantifiable because the impacts are on a case-by-case basis. Under the proposed rule that includes criteria facilities must meet to qualify for a permanent exemption, DAQ, through our permitting actions, will work proactively with facilities to minimize potential for objectionable odor beyond the property line. Should objectionable odors occur beyond the property line in the future, DAQ will work facilities to modify their permit to minimize the impact from the odor.

Rule Alternative: If the EMC determines that no criteria is needed, then the rule modifications to implement S.L. 2017-108 would maintain the blanket exemption from the requirements in 15A NCAC 02D .1806. Under this alternative, the potential for objectionable odor beyond the property line is higher because DAQ would not be able to work with facilities proactively through permitting actions to identify sources of odor and specify odor management practices. Cost savings to facilities and the state are expected to be minimal. Should objectionable odors occur beyond the property line in the future, DAQ cannot impose any remedial action, and neighboring residents would bear negative impacts from the odor. The other rules in 15A NCAC 02D .1800 are not expected to have any effect on the environment.

15A NCAC 02D .1900, OPEN BURNING

With respect to the open burning rules, the changes to the rule are not expected to increase air pollutant emissions. The requirement for obtaining a Title V permit for air curtain incinerators may cause some facilities to shut down. If some facilities shut down, then yard or wood waste would be landfilled, mulched, or burned at the site of generation. Depending on the method of disposal, air emissions will either stay the same or decrease. The change in the opacity requirement is not expected to have any effect on air emissions. The opacity limits in the current rule and proposed rule are the same, with the only difference being that the proposed rule required a certified opacity reader on-site at all times, whereas the proposed rule requires an annual opacity test. This change in testing requirements is not expected to have an impact on air quality.

VII. Conclusion

The proposed readoptions consist of amendments that are of administrative nature to clean up and update the existing 14 rules and amendment of one rule. Overall, the proposed readoptions and amendment do not result in a significant state or local fiscal impact or substantial economic impact to the regulated community or other parties. As stated in Section V, only 15A NCAC 02D .1904 has an impact to the private sector in the form of increased fees for obtaining a General Permit. For existing facilities, this cost ranges from $0 to $3,936 in the first year and $0 to $2,767.80 for subsequent years depending on the compliance path that the facilities choose. Implementing the requirements of S.L. 2017-108 will exempt certain animal operations (estimated 6) from corrective action measures if verified objectionable odors occur beyond the property line. Should this event occur in the future, neighboring residents would bear negative impacts from the odor. We are unable to estimate the costs for temporary air curtain incinerators, because we do not have an inventory of these units. However, we expect the owner and operators of these units will not apply for a Title V permit and therefore will not incur any costs associated with the proposed rule.
15A NCAC 02D .0540 is proposed for readoption with substantive changes as follows:

15A NCAC 02D .0540 PARTICULATES FROM FUGITIVE DUST EMISSION SOURCES

(a) For the purpose of this Rule the following definitions apply:

(1) "Excess fugitive dust emissions" means:
   (A) Fugitive dust is visible extending beyond the facility's property line; or
   (B) Upon inspection of settled dust on adjacent property, the Division finds that the dust came from the adjacent facility.

(2) "Fugitive dust emissions" means particulate matter that does not pass through a process stack or vent and that is generated within plant property boundaries from activities such as unloading and loading areas, process areas, stockpiles, stock-pile working, plant parking lots, and plant roads (including access roads and haul roads).

(3) "Production of crops" means:
   (A) cultivation of land for crop planting;
   (B) crop irrigation;
   (C) harvesting;
   (D) on site curing, storage, or preparation of crops; or
   (E) protecting them from damage or disease conducted according to practices acceptable to the North Carolina Department of Agriculture and Consumer Services.

(4) "Public parking" means an area dedicated to or maintained for the parking of vehicles by the general public.

(5) "Public road" means any road that is part of the State highway system or any road, street, or right-of-way dedicated or maintained for public use.

(6) "Substantive complaints" means complaints that are verified by the Division with physical evidence of excess fugitive dust emissions.

(b) This Rule does not apply to:

(1) abrasive blasting covered under Rule 15A NCAC 02D .0541 of this Section;
(2) cotton ginning operations covered under Rule 15A NCAC 02D .0542 of this Section;
(3) non-production military base operations;
(4) land disturbing activities, activities that do not require a permit pursuant to 15A NCAC 02Q or are not subject to a requirement pursuant to 15A NCAC 02D, such as clearing, grading, or digging, and related activities such as hauling fill and cut material, building material, or equipment; or
(5) public roads, public parking, timber harvesting, or production of crops.

(c) The owner or operator of a facility required to have a permit under 15A NCAC 02Q or of a source subject to a requirement shall not cause or allow fugitive dust emissions to cause or contribute to substantive complaints, or visible emissions in excess of that allowed under Paragraph (e) of this Rule.
(d) If fugitive dust emissions from a facility required to comply with this Rule cause or contribute to substantive complaints, the owner or operator of the facility shall:

1. within 30 days upon receipt of written notification from the Director of a second substantive complaint in a 12-month period, submit to the Director a written report that includes the identification of the probable source(s) of the fugitive dust emissions causing complaints and what measures can be made to abate the fugitive emissions;
2. within 60 days of the initial report submitted under (1) of this Paragraph, submit to the Director a fugitive dust control plan as described in Paragraph (f) of this Rule; and
3. within 30 days after the Director approves the plan, be in compliance with the plan.

(e) If there is sufficient environmental benefit to justify a fugitive dust control plan, the Director shall require that the owner or operator of a facility covered by Paragraph (c) of this Rule develop and submit a fugitive dust control plan as described in Paragraph (f) of this Rule if:

1. ambient air quality measurements or dispersion modeling as provided in 15A NCAC 02D .1106(e) show that the excess fugitive dust emissions cause the violation or a potential for a violation of an ambient air quality standard for particulates in 15A NCAC 02D .0400 to be exceeded; or
2. the Division observes excessive fugitive dust emissions from the facility beyond the property boundaries for six minutes in any one hour using Reference Method 22 in 40 CFR 60, Appendix A.

(f) The fugitive dust control plan shall:

1. identify the sources of fugitive dust emissions within the facility;
2. describe how fugitive dust will be controlled from each identified source;
3. contain a schedule by which the plan will be implemented;
4. describe how the plan will be implemented, including training of facility personnel; and
5. describe methods to verify compliance with the plan.

(g) The Director shall approve the plan if he or she finds that:

1. the plan contains all required elements in Paragraph (f) of this Rule;
2. the proposed schedule contained in the plan will reduce fugitive dust emissions in a timely manner, in accordance with the timeliness for implementing the proposed method or equipment;
3. the methods used to control fugitive dust emissions are sufficient to prevent fugitive dust emissions from causing or contributing to a violation of the ambient air quality standards for particulates; and
4. the described proposed compliance verification methods are sufficient to verify compliance with the fugitive dust control plan.

If the Director finds that the proposed plan does not meet the requirements of this Paragraph, he or she shall notify the owner or operator of the facility of any deficiencies in the proposed plan. The owner or operator shall have 30 days after receiving written notification from the Director to correct the deficiencies or submit a schedule describing actions to be taken and the time by which they will be implemented.

(h) If after a plan has been implemented, the Director finds that the plan inadequately controls, or fails to control excess fugitive dust emissions, he or she shall require the owner or operator of the facility to correct the deficiencies in the
plan. Within 90 days after receiving written notification from the Director identifying the deficiency, the owner or operator of the facility shall submit a revision to his or her plan to correct the deficiencies.

History Note: Authority G.S. 143-215.3(a)(1); 143-215.107(a)(5); 143-215.108(c)(7);
Eff. July 1, 1998;
Amended Eff. July 10, 2010; August 1, 2007;
Readopted Eff. 

Appendix A – Proposed Rules
15A NCAC 02D .1801 is proposed for readoption without substantive changes as follows:

SECTION .1800 - CONTROL OF ODORS

15A NCAC 02D .1801  DEFINITIONS

For the purpose of this Section, the following definitions apply:

(1) "Animal operation" means animal operation as defined in G.S. 143-215.10B.
(2) "Child care center" means child care centers as defined in G.S. 110-86 and licensed under pursuant to G.S. 110, Article 7.
(3) "Construction" means any physical change (including fabrication, erection, installation, replacement, demolition, excavation, or other modification) at any contiguous area under in common control.
(4) "Control technology" means economically feasible control devices installed to effectively reduce objectionable odors from animal operations.
(5) "Existing animal operation" means an animal operation that is in operation or commences construction on or before February 28, 1999.
(6) "Historic properties" means historic properties acquired by the State pursuant to G.S. 121-9 or listed in the North Carolina Register of Historic Places pursuant to G.S. 121-4.1.
(7) "Modified animal operation" means an animal operation that commences construction after February 28, 1999, to increase the steady state live weight that can be housed at that animal operation. Modified animal operation does not include renovating existing barns, relocating barns, or replacing existing lagoons or barns if the new barn or lagoon is no closer to the nearest property and if the new barn or lagoon does not increase the steady state live weight that can be housed at that animal operation.
(8) "New animal operation" means an animal operation that commences construction after February 28, 1999.
(9) "Objectionable odor" means any odor present in the ambient air that by itself, or in combination with other odors, is or may be harmful or injurious to human health or welfare, or may unreasonably interfere with the comfortable use and enjoyment of life or property. Odors are harmful or injurious to human health if they tend to lessen human food and water intake, interfere with sleep, upset appetite, produce irritation of the upper respiratory tract, or cause symptoms of nausea, or if their chemical or physical nature is, or may be, detrimental or dangerous to human health.
(10) "Occupied residence" means occupied residence as defined in G.S. 106-802.
(11) "State Parks" means State Parks System as defined in G.S. 143B-44.9, 143B-135.44.
(12) "Technologically feasible" means that an odor control device or a proposed solution to an odor problem has previously been demonstrated to accomplish its intended objective, and is generally accepted within the technical community. It is possible for technologically feasible solutions to
have demonstrated their suitability on similar, but not identical, sources for which they are proposed
to control.

History Note:  
Authority G.S. 143-213; 143-215.3(a)(1); 143-215.107(a)(11);
Temporary Adoption Eff. April 27, 1999; March 1, 1999;
Eff. July 1, 2000;
Readopted Eff. ______.
15A NCAC 02D .1802 is proposed for readoption with substantive changes as follows:

15A NCAC 02D .1802  CONTROL OF ODORS FROM ANIMAL OPERATIONS USING LIQUID ANIMAL WASTE MANAGEMENT SYSTEMS

(a) Purpose. The purpose of this Rule is to control objectionable odors from animal operations beyond the boundaries of animal operations.

(b) Applicability. This Rule shall apply to all animal operations using liquid animal waste management systems.

(c) Required management practices. All animal operations shall be required to implement applicable management practices for the control of odors as follows:

1. The carcasses of dead animals shall be disposed of within 24 hours after becoming aware of the death of the animal according to the methods approved by the State Veterinarian for disposal of dead domesticated animals under G.S. 106-403; G.S. 106-403 and 02 NCAC 52C .0102. 02 NCAC 52C .0102 is hereby incorporated by reference and includes subsequent amendments or editions;

2. Waste from animal wastewater application spray systems shall be applied in such a manner and under such conditions to prevent drift from the irrigation field of the wastewater spray beyond the boundary of the animal operation, except waste from application spray systems may be applied in an emergency to maintain safe lagoon freeboard if the owner or operator notifies the Department and resolves the emergency with the Department as written in Section III.13 of the Swine Waste Operation General Permit;

3. Animal wastewater application spray system intakes shall be located near the liquid surface of the animal wastewater lagoon;

4. Ventilation fans shall be maintained according to the manufacturer’s specifications; and

5. Animal feed storage containers located outside of animal containment buildings shall be covered except when necessary to remove or add feed; removing or adding feed. This Subparagraph does not apply to the storage of silage or hay or to commodity boxes with roofs and roofs.

All animal operations shall be in compliance with this Paragraph by June 1, 1999.

(d) Odor management plan (OMP) for existing animal operations for swine. Animal operations for swine that meet the criteria in the table in this Paragraph shall submit an odor management plan to the Director according to the schedule in the table in this Paragraph. The odor management plan shall describe how odors are currently being controlled and how these odors will be controlled in the future. The odor management plan shall contain the elements described in Rule .1803(a) of this Section. The animal operation shall be required to submit its odor management plan only once. The odor management plan shall:

1. identify the name, location, and owner of the animal operation:
(2) identify the name, title, address, and telephone number of the person filing the plan;
(3) identify the sources of odor within the animal operation;
(4) describe how odor will be controlled from:
   (A) the animal houses;
   (B) the animal wastewater lagoon, if used;
   (C) the animal wastewater application lands, if used;
   (D) waste conveyances and temporary accumulation points; and
   (E) other possible sources of odor within the animal operation;
(5) contain a diagram showing all structures and lagoons at the animal operation, forced air directions, and approximate distances to structures or groups of structures within 3,000 feet of the property line of the animal operation; a recent or updated aerial photograph instead of a diagram provided the items required by this Subparagraph are shown;
(6) for existing animal operations, contain a schedule not to exceed six months by which the plan will be implemented;
(7) describe how the plan will be implemented, including training of personnel;
(8) describe inspection and maintenance procedures; and
(9) describe methods of monitoring and recordkeeping to verify compliance with the plan.

<table>
<thead>
<tr>
<th>100 pounds steady state live weight of swine</th>
<th>Distance in feet to the boundary of the nearest neighboring occupied property with an inhabitable structure, business, school, hospital, church, outdoor recreational facility, national park, State Park, historic property, or child care center</th>
<th>Date by when the odor management plan is to be submitted</th>
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<tr>
<td>at least but less than</td>
<td></td>
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</tr>
<tr>
<td>10,000</td>
<td>20,000</td>
<td>January 15, 2002</td>
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<tr>
<td>20,000</td>
<td>40,000</td>
<td>July 15, 2001</td>
</tr>
<tr>
<td>40,000</td>
<td></td>
<td>January 15, 2001</td>
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</table>

For the purposes of this Rule, the distance shall be measured from the edge of the barn or lagoon, whichever is closer, to the boundary of the neighboring occupied property with an inhabitable structure, business, school, hospital, church, outdoor recreational facility, national park, State Park, historic property, or child care center. All animal operations for swine that are of the capacity size in the table in this Paragraph shall submit by the date specified in this table either an odor management plan or documentation that no neighboring occupied property with an inhabitable structure, business, school, hospital, church, outdoor recreational facility, national park, State Park, historic property, or child care center is within the distances specified in the table as of the date that the submittal is due. Table.

After July 15, 2002, the Director may require existing animal operations for swine with a steady state live weight of swine between 1,000,000 to 10,000,000,000 pounds steady state live weight hundredweights to submit an odor management plan if the Director determines pursuant to Paragraph (g) of this Rule that these animal operations may cause or contribute to an objectionable odor. The Director may require an existing animal operation to submit a best
management plan (BMP) pursuant to 15A NCAC 02D .1803, under then submit the BMP pursuant to Paragraph (h) of this Rule if the existing animal operation fails to submit an odor management plan by the schedule in this Paragraph of this Rule.

e) Location of objectionable odor determinations.

(1) For an existing animal operation that does not meet the following siting requirements:
   (A) at least 1500 feet from any occupied residence not owned by the owner of the animal operation;
   (B) at least 2500 feet from any school, hospital, church, outdoor recreation facility, national park, State Parks, historic property, or child care center; and
   (C) at least 500 feet from any property boundary;

objectable odors shall be determined at neighboring occupied property not owned by the owner of the animal operation, such as businesses, schools, hospitals, churches, outdoor recreation facilities, national parks, State Parks, historic properties, or child care centers that are affected.

(2) For a new animal operation or existing animal operation that meets the siting requirements in Subparagraph (1) of this Paragraph, objectionable odors shall be determined beyond the boundary of the animal operation.

(f) Complaints. The Director shall respond to complaints about objectionable odors from animal operations as follows:

(1) Complaints shall be investigated to the extent practicable;

(2) Complaints may be used to assist in determination of a best management plan failure or a control technology failure;

(3) The Director shall respond to complaints within 30 days of receipt of the complaint;

(4) Complaint response shall at least include a written response of the Director's evaluation of the complaint;

(5) The investigation of a complaint shall be completed as expeditiously as possible considering the meteorology, activities at the animal operation, and other conditions occurring at the time of the complaint.

(g) Determination of the existence of an objectionable odor. In deciding if an animal operation is causing or contributing to an objectionable odor, the factors the Director may consider one or more of the following include:

(1) the nature, intensity, frequency, pervasiveness, and duration of the odors from the animal operation;

(2) complaints received about objectionable odors from the animal operation;

(3) emissions from the animal operation of known odor causing compounds, such as ammonia, total volatile organics, hydrogen sulfide, or other sulfur compounds at levels that could cause or contribute to an objectionable odor;

(4) any epidemiological studies associating health problems with odors from the animal operation or documented health problems associated with odors from the animal operation provided by the State Health Director; or
(5) any other evidence, including records maintained by neighbors, that show that the animal operation is causing or contributing to an objectionable odor.

(h) Requirement—Requirements for a best management plan for controlling control of odors from existing animal operations. If the Director finds determines that an existing animal operation is causing or contributing to an objectionable odor, the owner or operator of the animal operation shall:

(1) submit to the Director as soon as practical, but not to exceed 90 days after receipt of written notification from the Director that the animal operation is causing or contributing to an objectionable odor, a best management plan for odor control as described in Rule 15A NCAC 02D .1803; Rule .1803 of this Section; and

(2) be in compliance with the terms of the best management plan within 30 days after the Director approves the best management plan, or an approved compliance schedule by the Director.

(approved compliance schedule is an alternate schedule to 30 days. Compliance with an approved compliance schedule in the best management plan is deemed to be in compliance with the plan).

(i) Requirement for amendment to the best management plan. No later than 60 days from completion of a compliance schedule in an approved best management plan or if the best management plan contains no compliance schedule, no later than 60 days from the implementation date of the best management plan, the Director shall determine whether the plan has been properly implemented. If the Director determines at any time that a plan submitted under pursuant to Paragraph (h) of this Rule does not control objectionable odors from the animal operation, the Director shall require the owner or operator of the animal operation to amend the plan to incorporate additional or alternative measures to control objectionable odors from the animal operation. The owner or operator shall:

(1) submit a revised best management plan to the Director as soon as practical but not later than 60 days after receipt of written notification from the Director that the plan is inadequate; and

(2) be in compliance with the revised best management plan within 30 days after the Director approves the revisions to the best management plan. (approved compliance schedule is an alternate schedule to 30 days.) (compliance with an approved compliance schedule in the best management plan is deemed to be in compliance with the plan).

(j) Plan failure. Any of the following conditions shall constitute failure of a best management plan:

(1) failing to submit the initial best management plan required under Paragraph (h) of this Rule within 90 days of receipt of written notification from the Director that the animal operation is causing or contributing to an objectionable odor;

(2) failing to submit a revised best management plan required under Paragraph (i) of this Rule within 60 days of receipt of written notification from the Director that the animal operation is causing or contributing to an objectionable odor;

(3) failing to correct all deficiencies in a submitted best management plan under Rule .1803(c) of this Section within 30 days of receipt of written notification from the Director to correct these deficiencies;

(4) failing to implement the best management plan after it has been approved; or
finding by the Director, using the criteria under Paragraph (g) of this Rule, that, after the best
management plan has been implemented and revised no more than one time (voluntary revisions
and revisions made pursuant to 15A NCAC 2D .1803(c) shall not be counted as revisions under this
Subparagraph); the best management plan does not adequately control objectionable odors from the
animal operation and will not adequately control objectionable odors even with further amendments.

(j)(4) Requirements for control technology. After the best management plan has been implemented and revised no
more than one time excluding voluntary revisions and revisions made pursuant to 15A NCAC 2D .1803(c). If a A
plan failure occurs, shall constitute a finding by the Director, using the criteria pursuant to Paragraph (g) of this Rule.

If a plan failure occurs, the Director shall require the owner or operator of the animal operation to install control
technology to control odor from the animal operation. The owner or operator shall submit within Within 90 days from
receipt of written notification from the Director of a plan failure, the owner or operator shall submit a permit
application for control technology and an installation schedule. If the owner or operator demonstrates to the Director
that a permit application cannot be submitted within 90 days, the Director may extend the time for submittal up
to an additional 90 days if the owner or operator demonstrates the delay in submitting the application was beyond
his or her control. Control technology shall be determined according to Subparagraph (1) of this Paragraph. The
installation schedule shall contain the increments of progress described in Subparagraph (2) of this Paragraph. The
owner or operator may at any time request adjustments in the installation schedule and shall in his or her request
explain why the schedule cannot be met. If the Director finds that the request reason for not meeting the schedule is
valid, to be accurate, the Director shall revise the installation schedule as requested; however, the Director shall not
extend the final compliance date beyond 24 months from the date that the permit was first issued for the control
technology. The owner or operator shall comply with all terms and conditions in the permit.

(1) Control technology. The owner or operator of an animal operation shall identify control technologies
that are technologically feasible for his or her animal operation and shall select the control
technology or control technologies that results in the greatest reduction of odors considering human
health, energy, environmental, and economic impacts and other costs. The owner or operator shall
explain the reasons for selecting the control technology or control technologies. If the Director finds
that the selected control technology or control technologies will effectively control odors following
the procedures in 15A NCAC 2Q 02Q.0300 or .0500, he or she shall approve the installation of the
control technology or control technologies for this animal operation upon permit issuance. The
owner or operator of the animal operation shall comply with all terms and conditions in the permit.

(2) Installation schedule. The installation schedule for control technology shall contain the following
increments of progress:

(A) a date by which contracts for odor control technology shall be awarded or orders shall be
issued for purchase of component parts or materials;

(B) a date by which on-site construction or installation of the odor control technology shall
begin;
(C) a date by which on-site construction or installation of the odor control technology shall be
completed; and

(D) a date by which final compliance shall be achieved.

Control technology shall be in place and operating as soon as practical but not to exceed 12 months
from the date that the permit is issued for control technology.

(k) New or modified animal operations. This Paragraph does not apply to activities exempted from the moratorium
on construction or expansion of swine farms in S.L. 1997, c. 458, s. 1.1 provided that the owner or operator
demonstrates to the Director that the activity will not result in an objectionable odor. The following requirements shall
apply to new or modified animal operations:

(1) Before beginning construction, the owner or operator of a new or modified animal operation raising
or producing swine shall submit and have an approved best management plan and shall meet the
following setbacks. A house or lagoon that is a component of an animal operation shall
be constructed:

(A) at least 1,500 feet from any occupied residence not owned by the owner of the animal
operation;

(B) at least 2,500 feet from any school, hospital, church, outdoor recreation facility,
national park, State Park, historic property, or child care center; and

(C) at least 500 feet from any property boundary;

(2) Before beginning construction, the owner or operator of a new or modified animal operation other
than swine shall submit and have an approved best management plan.

(3) For new or modified animal operations raising or producing swine, the outer perimeter of the land
area onto which waste is applied that is a component of an animal operation shall be:

(A) at least 75 feet from any boundary of property on which an occupied residence not owned
by the owner of the animal operation is located; and

(B) at least 200 feet from any occupied residence not owned by the owner of the animal
operation.

(4) The Director shall either approve or disapprove the best management plan submitted under pursuant
to this Paragraph within 90 days after receipt of the plan. If the Director disapproves the plan, he or
she shall identify the plan’s deficiency.

History Note: Authority G.S. 143-215.3(a)(1); 143-215.107(a)(11); 143-215.108(a); 150B-21.6;
Temporary Adoption Eff. April 27, 1999; March 1, 1999;
Eff. July 1, 2000-2000;
Readopted Eff. ______.
15A NCAC 02D .1803 is proposed for readoption without substantive changes as follows:

**15A NCAC 02D .1803**  
**BEST MANAGEMENT PLANS FOR ANIMAL OPERATIONS**

(a) Contents of a best management plan. The best management plan for animal operations shall:

(1) identify the name, location, and owner of the animal operation;

(2) identify the name, title, address, and telephone number of the person filing the plan;

(3) identify the sources of odor within the animal operation;

(4) describe how odor will be controlled from:

(A) the animal houses;

(B) the animal wastewater lagoon, if used;

(C) the animal wastewater application lands, if used;

(D) waste conveyances and temporary accumulation points; and

(E) other possible sources of odor within the animal operation;

(5) contain a diagram showing all structures and lagoons at the animal operation, forced air directions, and approximate distances to structures or groups of structures within 3000 feet of the property line of the animal operation; a recent or updated aerial photograph may be submitted in place of a diagram provided the items required *under in accordance with* this Subparagraph of this Rule are shown;

(6) for existing animal operations, contain a schedule not to exceed six months by which the plan will be implemented. (A new animal operation *is to have* shall and be in compliance with its best management plan when it begins *operations. For* For an amended best management plan, the implementation schedule shall not exceed six months;

(7) describe how the plan will be implemented, including training of personnel;

(8) describe inspection and maintenance procedures; and

(9) describe methods of monitoring and recordkeeping to verify compliance with the plan.

(b) The Division shall review all best management plan submittals within 30 days of receipt of the submittal to determine if the submittal is complete or incomplete for processing purposes. To be complete, the submittal shall contain all the elements listed in Paragraph (a) of this Rule. The Division shall notify the person submitting the plan by letter stating that:

(1) the submittal is complete;

(2) the submittal is partially incomplete and identifying the missing elements and a date by which the missing elements need to be submitted to the Division; or

(3) the best management plan is incomplete and requesting that the person rewrite and resubmit the plan.

(c) Approval of the best management plan. The Director shall approve the plan if he or she finds that:

(1) the plan contains all the required elements in Paragraph (a) of this Rule;

(2) the proposed schedule contained in the plan will reduce objectionable odors in a timely manner;
the methods used to control objectionable odors are likely to prevent objectionable odors beyond the property lines of the animal operation. The Director shall not consider impacts of objectionable odors on neighboring property if the owner of the neighboring property agrees in writing that he or she does not object to objectionable odors on his or her property and this written statement is included with the proposed best management plan. This agreement becomes void if the neighboring property changes ownership. If the neighboring property changes ownership, the plan shall be revised, if necessary, to prevent objectionable odors on this property unless the new owner agrees in writing that he or she does not object to objectionable odors on his property); and

the described compliance verification methods are sufficient to verify compliance with the plan.

Within 90 days after receipt of a plan, the Director shall determine whether the proposed plan meets the requirements of this Paragraph of this Rule. If the Director finds that the proposed plan does not meet the requirements of this Paragraph, he or she shall notify the owner or operator of the animal operation in writing of the deficiencies in the proposed plan. The owner or operator shall have 30 days after receiving written notification from the Director to correct the deficiencies. If the Director finds that the proposed plan is acceptable, he or she shall notify the owner or operator in writing that the proposed plan has been approved.

History Note: Authority G.S. 143-215.3(a)(1); 143-215.65; 143-215.66; 143-215.107(a)(11);
Temporary Adoption Eff. April 27, 1999; March 1, 1999;
Eff. July 1, 2000-2000;
Readopted Eff.______.
15A NCAC 02D .1804 is proposed for readoption without substantive changes as follows:

**15A NCAC 02D .1804 REPORTING REQUIREMENTS FOR ANIMAL OPERATIONS**

If the Department receives an odor complaint about an animal operation, the Department may require the owner or operator of the animal operation to submit the following information if necessary to investigate the odor complaint:

1. the name and location of the animal operation;
2. the name, title, address, and telephone number of the person reporting the complaint;
3. the type and number of animals at the animal operation;
4. potential sources of odors, such as animal housing structures, lagoons, collection and handling devices, and storage containers, with a physical description of these sources;
5. waste water land application procedures; and
6. measures taken to reduce odors.

The owner or operator shall submit this information to the Division within 15 days after receipt of the request.

**History Note:** Authority G.S. 143-215.3(a)(1); 143-215.65; 143-215.66; 143-215-215.107(a)(11); 143-215.107(a)(11)

Temporary Adoption Eff. March 1, 1999;

Eff. July 1, 2000-2000;

15A NCAC 02D .1806 is proposed for readoption with substantive changes as follows:

15A NCAC 02D .1806  CONTROL AND PROHIBITION OF ODOROUS EMISSIONS

(a) Purpose. The purpose of this Rule is to provide for the control and prohibition of objectionable odorous emissions.

(b) Definitions. For the purpose of this Rule, the following definitions shall apply:

   (1) "Commercial purposes" means activities that require a state or local business license to operate.

   (2) "Temporary activities or operations" means activities or operations that are less than 30 days in duration during the course of a calendar year and do not require an air quality permit.

(c) Applicability. With the exceptions in Paragraph (d) of this Rule, this Rule shall apply to all operations that may produce odorous emissions that can cause or contribute to objectionable odors beyond the facility's boundaries.

(d) Exemptions. The requirements of this Rule do not apply to:

   (1) processes at kraft pulp mills identified in 15A NCAC 02D .0528 of this Section, and covered under Rule .0524 or .0528 of this Section, .0528;

   (2) processes at facilities that produce feed-grade animal proteins or feed-grade animal fats and oils identified in and covered under Rule .0539 of this Section, .0539;

   (3) motor vehicles and transportation facilities;

   (4) all on-farm animal and agricultural operations, including dry litter operations and operations covered under Rule .1804 of this Section, subject to 15A NCAC 02D .1804;

   (5) municipal wastewater treatment plants and municipal wastewater handling systems;

   (6) restaurants and food preparation facilities that prepare and serve food on site;

   (7) single family dwellings not used for commercial purposes;

   (8) materials odorized for safety purposes;

   (9) painting and coating operations that do not require a business license; or

   (10) all temporary activities or operations; or

   (11) any facility that stores products that are grown, produced, or generated on one or more agricultural operations and that are "renewable energy resources," as defined in G.S.62-133.8(a)(8) if the facility identifies the sources of potential odor emissions and specifies odor management practices in their permit pursuant to 15A NCAC 02Q .0300 or .0500 to minimize objectionable odor beyond the property lines.

(e) Control Requirements. The owner or operator of a facility subject to this Rule shall not operate the facility without implementing management practices or installing and operating odor control equipment sufficient to prevent odorous emissions from the facility from causing or contributing to objectionable odors beyond the facility's boundary.

(f) Odor management plan. If the Director determines, pursuant to Paragraph (i) of this Rule, that a source or facility subject to this Rule is causing or contributing to objectionable odors beyond its property boundary by the procedures described in Paragraph (i) of this Rule, the owner or operator shall develop and submit an odor management plan.
within 60 days of receipt of written notification from the Director of an objectionable odor determination. The odor management plan shall:

(1) identify the sources of odorous emissions;

(2) describe how odorous emissions will be controlled from each identified source;

(3) describe how the plan will be implemented; and

(4) contain a schedule by which the plan will be implemented.

Upon receipt of an approval letter from the Director for the odor management plan, the source or facility shall implement the approved plan within 30 days, unless an alternative schedule of implementation is approved as part of the odor management plan submittal. If the Director finds that the odor management plan does not meet the requirements of this Paragraph or that the plan is insufficient to address the specific odor concerns, he or she shall notify the owner or operator of any deficiencies in the proposed plan. The owner or operator shall have 30 days after receipt of written notification from the Director to resubmit the odor management plan correcting the stated deficiencies with the plan or the schedule of implementation. If the owner or operator fails to correct the plan deficiencies with the second draft plan submittal or repeatedly fails to meet the deadlines set forth in this Paragraph or Paragraph (g) of this Rule, the Director shall notify the owner or operator in writing that they are required to comply with the maximum feasible control requirements in Paragraph (h) of this Rule.

(g) Odor management plan revision. If after the odor management plan has been implemented, the Director determines that the plan fails to eliminate objectionable odor emissions from a source or facility using the procedures described in Paragraph (i) of this Rule, he or she shall require the owner or operator of the facility to submit a revised plan. Within 60 days after receiving written notification from the Director of a new objectionable odor determination, the owner or operator of the facility shall submit a revision to their odor management plan following the procedures and timelines in Paragraph (f) of this Rule. If the revised plan, once implemented, fails to eliminate objectionable odors, then the source or facility shall comply with requirements in Paragraph (h) of this Rule.

(h) Maximum feasible controls. If an amended odor management plan does not prevent objectionable odors beyond the facility’s boundary, if the Director determines that a source or facility subject to this Rule is emitting an objectionable odor by the procedures described in Paragraph (g) of this Rule, the Director shall require the owner or operator to implement maximum feasible controls for the control of odorous emissions. (Maximum feasible controls shall be determined according to the procedures in Rule 1807 of this Section.) 15A NCAC 02D .1807. The owner or operator shall:

(1) within 180 days of receipt of written notification from the Director of the requirement to implement maximum feasible controls, complete the determination process outlined in 15A NCAC 2D .1807 and submit the completed maximum feasible control determination process along with a permit application for maximum feasible controls and a compliance schedule to the Division of Air Quality; the compliance schedule shall contain the following increments of progress: complete the process outlined in 15A NCAC 02D .1807 and submit a complete permit application according to 15A NCAC 02Q .0300 or 15A NCAC 02Q .0500, as applicable, within 180 days of receipt of written
notice from the Director requiring implementation of maximum feasible controls. The application shall include a compliance schedule containing the following increments of progress:

(A) a date by which contracts for the odorous emission control systems and equipment shall be awarded or orders shall be issued for purchase of component parts;

(B) a date by which on-site construction or installation of the odorous emission control systems and equipment shall begin;

(C) a date by which on-site construction or installation of the odorous emission control systems and equipment shall be completed; and

(D) a date by which final compliance shall be achieved.

(2) install and begin operating maximum feasible controls within 18 months after receiving written notification from the Director of the requirement to implement maximum feasible controls, have installed and begun operating maximum feasible controls. The owner or operator may request an extension to implement maximum feasible controls. The Director shall approve an extension request if he or she finds that the extension request is the result of circumstances beyond the control of the owner or operator.

The owner or operator shall certify to the Director within five days after the deadline for each increment of progress in this Paragraph whether the required increment of progress has been met.

Determinations of the existence of an objectionable odor. A source or facility is causing or contributing to an objectionable odor when:

(1) An member of the Division staff determines by field investigation that an objectionable odor is present by taking into account the nature, intensity, pervasiveness, duration, and source of the odor and other pertinent factors;

(2) The source or facility emits known odor-causing compounds such as ammonia, total volatile organics, hydrogen sulfide, or other sulfur compounds at levels that cause objectionable odors beyond the property line of that source or facility; or

(3) The Division receives from the State Health Director epidemiological studies associating health problems with odors from the source or facility, or evidence of documented health problems associated with odors from the source or facility provided by the State Health Director.

History Note: Authority G.S. 143-215.3(a)(1); 143-215.107(a)(5);
Eff. April 1, 2001;
Readopted Eff.
15A NCAC 02D .1807 is proposed for readoption without substantive changes as follows:

15A NCAC 02D .1807  DETERMINATION OF MAXIMUM FEASIBLE CONTROLS FOR ODOROUS EMISSIONS

(a) Scope. This Rule sets out procedures for determining maximum feasible controls for odorous emissions. The owner or operator of the facility shall be responsible for providing the maximum feasible control determination.

(b) Process for maximum feasible control determinations. The following sequential process shall be used on a case-by-case basis to determine maximum feasible controls:

(1) Identify all available control technologies. In the first step, all available options for the control of odorous emissions shall be listed. Available options include all possible control technologies or techniques with a practical potential to control, reduce, or minimize odorous emissions. For the purposes of this document, in some specific cases a comprehensive, effective odor control plan may be listed among the possible odor control technologies as a viable and satisfactory maximum feasible control technology option. All available control technologies shall be included on this list regardless of their technical feasibility or potential energy, human health, economic, or environmental impacts.

(2) Eliminate technically infeasible options. In the second step, the technical feasibility of all the control options identified under pursuant to Subparagraph (b)(1) of this Rule shall be evaluated with respect to source specific factors. A demonstration of technical infeasibility shall be clearly documented and shall show, based on physical, chemical, or engineering principles, that technical difficulties preclude the successful use of the control option under review. Technically infeasible control options shall then be eliminated from further consideration as maximum feasible controls.

(3) Rank remaining control technologies by control effectiveness. All the remaining control technologies, which have not been eliminated under pursuant to Subparagraph (b)(2) of this Rule, shall be ranked and then listed in order of their ability to control odorous emissions, with the most effective control option at the top of the list. The list shall present all the control technologies that have not been previously eliminated and shall include the following information:

(A) control effectiveness;

(B) economic impacts (cost effectiveness);

(C) environmental impacts: this shall include any significant or unusual other media impacts (for example, water or solid waste), and, at a minimum, the impact of each control alternative on emissions of toxic or hazardous air pollutants;

(D) human health impacts; and

(E) energy impacts.

However, an owner or operator proposing to implement the most stringent alternative, in terms of control effectiveness, need not provide detailed information concerning the other control options. In such cases, the owner or operator shall only document, to the satisfaction of the Director, provide
documentation to the Director that the proposed control option is indeed the most efficient, in terms of control effectiveness, and provide a review of collateral environmental impacts.

(4) Evaluate most effective controls and document results. Following the delineation of all available and technically feasible control technology options under pursuant to Subparagraph (b)(3) of this Rule, the energy, human health, environmental, and economic impacts shall be considered in order to arrive at the maximum feasible controls. An analysis of the predicted and associated impacts for each option shall be conducted. The owner or operator shall present an objective evaluation of the impacts of each alternative. Beneficial and adverse impacts shall be analyzed and, if possible, quantified. If the owner or operator has proposed to select the most stringent alternative, in terms of control effectiveness, as maximum feasible controls, he or she shall evaluate whether impacts of unregulated air pollutants or environmental impacts in other media would justify selection of an alternative control technology. If there are no concerns regarding collateral environmental impacts, the analysis is ended and this proposed option is selected as maximum feasible controls. In the event the most stringent alternative is inappropriate, due to energy, human health, environmental, or economic impacts, the justification for this conclusion shall be fully documented, and the next most stringent option, in terms of control effectiveness, becomes the primary alternative and is similarly evaluated. This process shall continue until the control technology evaluated cannot be eliminated due to source-specific environmental, human health, energy, or economic impacts.

(5) Select maximum feasible controls. The most stringent option, in terms of control effectiveness, that is not eliminated under pursuant to Subparagraph (b)(4) of this Rule shall be selected as maximum feasible controls.

History Note: Authority G.S. 143-215.3(a)(1); 143-215.107(a)(5);
Eff. April 1, 2001; 2001;
Readopted Eff.
15A NCAC 02D .1808 is proposed for readoption without substantive changes as follows:

**15A NCAC 02D .1808 EVALUATION OF NEW OR MODIFIED SWINE FARMS**

(a) Purpose. The purpose of this Rule is to specify the methods for evaluating new or modified swine farms for compliance with the performance standard in G.S. 143-215.10I (b)(3).

(b) Applicability. This Rule applies to new or modified swine farms required by G.S. 143-215.10I to meet the performance standard in G.S. 143-215.10I (b)(3).

(c) Requirements. New or modified swine farms subject to this Rule shall comply with the requirements in this Section.

(d) Evaluation of new or modified swine farms. For the purpose of evaluating odor at new or modified swine farms for compliance with the performance standard in G.S. 143-215.10I (b)(3), the following shall apply:

1. When a field olfactometry method and instrumentation is used to determine odor intensity at the designated evaluation location, as specified in Rule .1802(e) of this Section, the measured dilution-to-threshold ratio shall be less than or equal to 7:1 as determined using the manufacturer’s instrument procedures and instructions; or

2. When odor intensity is determined using an Odor Intensity Referencing Scale (OIRS) as specified in ASTM 544-99, the instantaneous observed level shall be less than the equivalent of 225 parts per million n-butanol in air. In addition, the average of 30 consecutive observations conducted over a minimum of 30-minutes at designated evaluation locations shall be less than the equivalent of 75 parts per million n-butanol in air and a minimum of four readings out of the minimum 30 readings shall be less than or equal to the equivalent 25 parts per million n-butanol in air.

*History Note:* Authority G.S. 143-215.10I; 143-215.3(a)(1); 143-215.107(a)(11); 143-215.108(a);

*Eff. January 1, 2009; Readopted Eff.*
15A NCAC 02D .1901 is proposed for readoption without substantive changes as follows:

SECTION .1900 – OPEN BURNING

15A NCAC 02D .1901  OPEN BURNING: PURPOSE: SCOPE

(a) Open Burning Prohibited. A person shall not cause, allow, or permit open burning of combustible material except as allowed by Rule 15A NCAC 02D .1903 and Rule .1904 of this Section.

(b) Purpose. The purpose of this Section is to control air pollution resulting from the open burning of combustible materials and to protect the air quality in the immediate area of the open burning.

(c) Scope. This Section applies to all operations involving open burning. This Section does not authorize any open burning that is a crime under G.S. 14-136, G.S. 14-137, G.S. 14-138.1 and G.S. 14-140.1, or affect the authority of the North Carolina Forest Service to issue or deny permits for open burning in or adjacent to woodlands as provided in G.S. 106-940 through G.S. 106-950. This Section does not affect the authority of any local government to regulate open burning through its fire codes or other ordinances. The issuance of any open burning permit by the North Carolina Forest Service or any local government does not relieve any person from the necessity of complying with this Section or any other air quality rule.

History Note:  Authority G.S. 143-215.3(a)(1); 143-215.107(a)(5);
Eff. July 1, 1996;
Amended Eff. January 1, 2015; July 1, 2007; June 1, 2004; 2004;
Readopted Eff. 2015.
15A NCAC 02D .1902 is proposed for readoption with substantive changes as follows:

15A NCAC 02D .1902  DEFINITIONS

For the purpose of this Section, the following definitions apply:

(1) "Air Curtain Burner" means a stationary or portable combustion device that operates by directing a plane of high velocity forced draft air through a manifold head into a pit onto an open chamber, pit, or container with vertical walls in such a manner as to maintain a curtain of air over the surface of the pit and a recirculating motion of air under the curtain. These incinerators can be built above or below ground and be constructed with or without refractory walls and floors. These shall not include conventional combustion devices with enclosed fireboxes or controlled air technology such as mass burn, modular, or fluidized bed combustors.

(2) "Air Quality Action Day Code 'Orange' or above" means an air quality index of 101 or greater than 100 as defined in 40 CFR Part 58, Appendix G. This includes Codes Orange, Red, Purple, and Maroon.

(3) "Air quality forecast area" means for:

(a) Asheville air quality forecast area: Buncombe, Haywood, Henderson, Jackson, Madison, Swain, Transylvania, and Yancey Counties;

(b) Charlotte air quality forecast area: Cabarrus, Gaston, Iredell South of Interstate 40, Lincoln, Mecklenburg, Rowan, and Union Counties;

(c) Hickory air quality forecast area: Alexander, Burke, Caldwell, and Catawba Counties;

(d) Fayetteville air quality forecast area: Cumberland and Harnett Counties;

(e) Rocky Mount air quality forecast area: Edgecombe and Nash Counties;

(f) Triad air quality forecast area: Alamance, Caswell, Davidson, Davie, Forsyth, Guilford, Randolph, Rockingham, and Stokes Counties; and

(g) Triangle air quality forecast area: Chatham, Durham, Franklin, Granville, Johnston, Person, Orange, Vance, and Wake Counties.

(4)(3) "Dangerous materials" means explosives or containers used in the holding or transporting of explosives.

(5)(4) "Initiated" means to start or ignite a fire or reignite or rekindle a fire.

(6) "HHCU" means the Health Hazards Control Unit of the Division of Public Health.

(7) "Land clearing" means the uprooting or clearing of vegetation in connection with construction for buildings, right-of-way maintenance, agricultural, residential, commercial, institutional, or industrial development; mining activities; or the initial clearing of vegetation to enhance property value; but this term does not include regularly scheduled maintenance or property clean-up activities.

(8)(6) "Log" means any limb or trunk whose diameter exceeds six inches.

(9)(7) "Nonattainment area" means an area designated in 40 CFR 81.334 as nonattainment.
"Nuisance" means causing physical irritation exacerbating a documented medical condition, visibility impairment, or evidence of soot or ash on property or structure other than the property on which the burning is done.

"Occupied structure" means a building in which people may live or work, can be reasonably expected to be present or one intended building used for housing farm or other domestic animals.

"Off-site" means any area not on the premises of the land-clearing activities.

"Open burning" means the burning of any matter in such a manner that the products of combustion resulting from the burning are emitted directly into the atmosphere without passing through a stack, chimney, or a permitted air pollution control device.

"Operator" as used in .1904(b)(6) and .1904(b)(2)(D) of this Section, means the person in operational control over the open burning.

"Permanent site" means for an air curtain burner, a place where an air curtain burner is operated for more than nine months.

"Person" as used in 15A NCAC 02D .1901(c), .1901 means:
(a) the person in operational control over the open burning; or
(b) the landowner or person in possession or control of the land when he or she has directly or indirectly allowed the open burning or the Division determined that the landowner has benefited from it.

"Pile" means a quantity of combustible material assembled together in a mass, one place.

"Public pick-up" means the removal of refuse, yard trimmings, limbs, or other plant material from a residence by a governmental agency, private company contracted by a governmental agency, or municipal service.

"Public road" means any road that is part of the State highway system or any road, street, or right-of-way dedicated or maintained for public use.

"RACM" means regulated asbestos containing material as defined in 40 CFR 61.142.

"Refuse" means any garbage, rubbish, or trade waste.

"Regional Office Supervisor" means the supervisor of personnel of the Division of Air Quality in a regional office of the Department of Environment and Natural Resources.

"Right-of-way maintenance" means vegetation management, including grass cutting, weed abatement, tree trimming and tree/brush removal of existing streets, highways, and public places.

"Salvageable items" means any product or material that was first discarded or damaged and then all, or part, all or part was saved, recovered for future use, use, and Examples of these items include insulated wire, electric motors, and electric transformers.

"Smoke management plan" means the plan developed following the North Carolina Forest Service's smoke management program and approved by the North Carolina Forest Service. The purpose of the smoke management plan is to manage smoke from prescribed burns of public and private forests to minimize the impact of smoke on air quality and visibility.
"Synthetic material" means man-made material, including tires, asphalt materials such as shingles or asphaltic roofing materials, construction materials, packaging for construction materials, wire, electrical insulation, and treated or coated wood.

History Note: Authority G.S. 143-212; 143-213; 143-215.3(a)(1);
Eff. July 1, 1996;
Amended Eff. January 1, 2015; July 1, 2007; December 1, 2005; June 1, 2004; July 1, 1998;
Readopted Eff.
15A NCAC 02D .190

OPEN BURNING WITHOUT AN AIR QUALITY PERMIT

(a) All open burning is prohibited except open burning allowed under [paragraph (b) of this Rule or] Rule 1904 of this Section 15A NCAC 02D .1904. Except as allowed under Paragraphs, pursuant to Subparagraphs (b)(3) through (b)(9) of this Rule, open burning shall not be initiated in an air quality forecast area a county that the Department or the Forsyth County Office of Environmental Assistance and Protection Environmental Affairs Department for the Triad air quality forecast area, has forecasted to be in an Air Quality Action Day Code "Orange" or above during the 24-hour time period covered by that forecast Air Quality Action Day.

(b) The following types of open burning are permissible without an air quality permit:

(1) The open burning of leaves, logs, stumps, tree branches, or yard trimmings, if the following conditions are met:
   (A) The material burned originates on the premises of private residences and is burned on those premises and does not include material collected from multiple private residences and combined for burning;
   (B) There are no public pickup services available;
   (C) Non-vegetative materials, such as household garbage, lumber, treated or coated wood, or any other synthetic materials are not burned;
   (D) The burning is initiated no earlier than 8:00 a.m. and no additional combustible material is added to the fire between 6:00 p.m. on one day and 8:00 a.m. on the following day;
   (E) The burning does not create a nuisance; and
   (F) Material is not burned when the North Carolina Forest Service or other government agencies have banned burning for that area.

The burning of logs or stumps of any size shall not be considered to create a nuisance for purposes of the application of the open burning air quality permitting exception described in this Subparagraph.

(2) The open burning for land clearing or right-of-way maintenance if the following conditions are met:
   (A) The wind direction at the time that the burning is initiated and the wind direction as forecasted by the National Weather Service at the time that the burning is initiated are away from any area, including public roads within 250 feet of the burning as measured from the edge of the pavement or other roadway surface, which may be affected by smoke, ash, or other air pollutants from the burning;
   (B) The location of the burning is at least 500 feet from any dwelling, group of dwellings, or commercial or institutional establishment, or other occupied structure not located on the property on which the burning is conducted. The regional office supervisor may grant exceptions to the setback requirements if:
(i) A signed, written statement waiving objections to the open burning associated with
the land clearing operation is obtained and submitted to, and the exception granted
by, the regional office supervisor before the burning begins from a resident or an
owner of each dwelling, commercial or institutional establishment, or other
occupied structure within 500 feet of the open burning site. In the case of a lease
or rental agreement, the lessee or renter shall be the person from whom permission
shall be gained prior to any burning; or

(ii) An air curtain burner incinerator that complies with Rule .1904 of this Section, 15A
NCAC 02D.1904 is utilized at the open burning site.

Factors that the regional supervisor shall consider in deciding to grant the exception
include: all the persons who need to sign the statement waiving the objection have signed
it; the location of the burn; and the type, amount, and nature of the combustible substances.
The regional supervisor shall not grant a waiver if a college, school, licensed day care,
hospital, licensed rest home, or other similar institution is less than 500 feet from the
proposed burn site when such institution is occupied;

(C) Only land-cleared plant growth is burned. Heavy oils, asphaltic materials such as shingles
and other roofing materials, items containing natural or synthetic rubber, synthetic
materials, or any materials other than plant growth shall not be burned; however, kerosene,
distillate oil, or diesel fuel may be used to start the fire;

(D) Initial burning begins only between the hours of 8:00 a.m. and 6:00 p.m., and no
combustible material is added to the fire between 6:00 p.m. on one day and 8:00 a.m. on
the following day;

(E) No fires are initiated or vegetation added to existing fires when the North Carolina Forest
Service or other government agencies have banned burning for that area; and

(F) Materials are not carried off-site or transported over public roads for open burning unless
the materials are carried or transported to:

(i) Facilities permitted in accordance with 15A NCAC 02D.1904 (Air Curtain
Burners) for the operation of an air curtain burner incinerator at a permanent site;
or

(ii) A location, where the material is burned not more than four times per calendar
year, that meets all of the following criteria:

(I) At least 500 feet from any dwelling, group of dwellings, or commercial
or institutional establishment, or other occupied structure not located on
the property on which the burning is conducted;

(II) There are no more than two piles, each not more than 20 feet in
diameter, being burned at one time; and
(III) The location is not a permitted solid waste management facility.

camp fires and fires used solely for outdoor cooking and other recreational purposes, or for
ceremonial occasions, or for human warmth and comfort and which do not create a nuisance and
do not use synthetic materials or refuse, or salvageable materials for fuel;

fires purposely set to public or private forest land for forest management practices for which burning
is currently acceptable to the North Carolina Forest Service and which follow the smoke
management plan as outlined in the North Carolina Forest Service's smoke management program;

fires purposely set to agricultural lands for disease and pest control and fires set for other agricultural
or apicultural practices for which burning is currently acceptable to the Department of Agriculture;

fires purposely set for wildlife management practices for which burning is currently acceptable to
the Wildlife Resource Commission;

fires for the disposal of dangerous materials when the Divisions has determined that it is the safest
and most practical method of disposal;

fires purposely set by manufacturers of fire-extinguishing materials or equipment, testing
laboratories, or other persons, for the purpose of testing or developing these materials or equipment
in accordance with a standard qualification program;

fires purposely set for the instruction and training of fire-fighting personnel at permanent fire-
fighting training facilities;

fires purposely set for the instruction and training of fire-fighting personnel when conducted under
the supervision of or with the cooperation of one or more of the following agencies:

(A) the North Carolina Forest Service;

(B) the North Carolina Insurance Department;

(C) the North Carolina technical institutes;

(D) the North Carolina community colleges, including:

(i) the North Carolina Fire College;

(ii) the North Carolina Rescue College;

fires not described in Subparagraphs (9) or (10) of this Paragraph, purposely set for the instruction
and training of fire-fighting personnel, provided that:

(A) The regional office supervisor of the appropriate regional office and the HHCB have

been notified according to the procedures and deadlines contained in the notification
appropriate regional notification form and the regional office supervisor has granted
permission for the burning. The information required to be submitted in the form include:

(i) the address of the fire department that is requesting the training exercise;

(ii) the location of the training exercise;

(iii) a description of the type of structure or object and amount of materials to be

burned at the location of the training exercise;
(iv) the dates that the training exercise will be performed; and

(v) an inspection from a North Carolina Asbestos Inspector that the structure being burned is free of asbestos.

The form shall be submitted 10 days prior to commencement of the burn. This form may be obtained in electronic format at https://deq.nc.gov/about/divisions/air-quality/air-quality-enforcement/open-burning/firefighter-information or by writing the appropriate regional office at the address in Rule 15A NCAC .1905 of this Section and requesting it.

(B) The regional office supervisor has granted permission for the burning. Factors that the regional office supervisor shall consider in granting permission for the burning include: type, amount, and nature of combustible substances. The regional office supervisor shall not grant permission for the burning of salvageable items, such as insulated wire and electric motors or if the primary purpose of the fire is to dispose of synthetic materials or refuse. The regional office supervisor of the appropriate regional office shall not consider previously demolished structures as having training value. However, the regional office supervisor of the appropriate regional office may allow an exercise involving the burning of motor vehicles burned over a period of time by a training unit or by several related training units. Any deviations from the dates and times of exercises, including additions, postponements, and deletions, submitted in the schedule in the approved plan shall be communicated verbally to the regional office supervisor of the appropriate regional office at least one hour before the burn is scheduled; and

(i) type, amount, and nature of combustible substances. The regional office supervisor shall not grant permission for the burning of salvageable items or if the primary purpose of the fire is to dispose of synthetic materials or refuse;

(ii) the burning of previously demolished structures. The regional office supervisor shall not consider these structures as having training value;

(iii) the burning of motor vehicles. The regional office supervisor may allow an exercise involving the burning of motor vehicles burned over a period of time by a training unit or by several related training units if he or she determines that they have training value; and

(iv) the distance from the location of the fire training to residential, commercial, or institutional buildings or properties.

Any deviations from the dates and times of exercises, including additions, postponements, and deletions, submitted in the schedule in the approved plan shall be communicated verbally to the regional office supervisor at least one hour before the burn is scheduled.

(12) fires for the disposal of material generated as a result of a natural disaster, such as tornado, hurricane, or flood, if the regional office supervisor grants permission for the burning. The person desiring to
do the burning shall document and provide written notification to the regional office supervisor of the appropriate regional office that there is no other practical method of disposal of the waste.

Factors that the regional office supervisor shall consider in granting permission for the burning include type, amount, location of the burning, and nature of combustible substances. The regional office supervisor shall not grant permission for the burning if the primary purpose of the fire is to dispose of synthetic materials or refuse or recovery of salvageable materials. Fires authorized under this Subparagraph shall comply with the conditions of Subparagraph (b)(2) of this Rule.

(c) The authority to conduct open burning under pursuant to this Section does not exempt or excuse any person from the consequences, damages, or injuries that may result from this conduct. It does not excuse or exempt any person from complying with all applicable laws, ordinances, rules or orders of any other governmental entity having jurisdiction even though the open burning is conducted in compliance with this Section.

History Note: Authority G.S. 143-215.3(a)(1); 143-215.107(a)(5); S.L. 2011-394, s.2;
Eff. July 1, 1996;
Amended Eff. June 13, 2016; March 19, 2015; July 3, 2012; July 1, 2007; December 1, 2005; June 1, 2004; July 1, 1998-1998;
Readopted Eff.________________.
15A NCAC 02D .1904 is proposed for readoption with substantive changes as follows:

15A NCAC 02D .1904 AIR CURTAIN BURNERS/INCINERATORS

(a) Applicability. Air quality permits are required for air curtain burners subject to 40 CFR 60.2245 through 60.2265, 60.2810 through 60.2870, 60.2970 through 60.2975, or 60.3062 through 60.3069 or located at permanent sites or where materials are transported in from another site. Air quality permits are not required for air curtain burners located at temporary land clearing or right-of-way maintenance sites for less than nine months unless they are subject to 40 CFR 60.2245 through 60.2265, 60.2810 through 60.2870, 60.2970 through 60.2975, or 60.3062 through 60.3069. The operation of air curtain burners in particulate and ozone nonattainment areas shall cease in any area that has been forecasted by the Department, or the Forsyth County Environmental Affairs Department for the Triad air quality forecast area, to be in an Air Quality Action Day Code "Orange" or above during the time period covered by that forecast.

(1) This Rule applies to all new and existing air curtain incinerators subject to 40 CFR 60.2245 through 60.2265, 60.2810 through 60.2870, 60.2970 through 60.2975, or 60.3062 through 60.3069 that combust the following materials:
   (A) 100 percent wood waste;
   (B) 100 percent yard waste; or
   (C) 100 percent mixture of only wood waste and yard waste.

(2) This Rule applies to new and existing temporary air curtain incinerators used at industrial, commercial, institutional, or municipal sites where a temporary air curtain incinerator is defined in Subparagraph (b)(5).

(3) Air curtain incinerators that combust materials other than those listed in Parts (a)(1)(A) through (C) are subject to the following requirements:
   (A) 40 CFR 60 Subpart CCCC or 40 CFR 60 Subpart DDDD, for air curtain incinerators that have a charge rate of greater than or equal to 35 tons per day; or
   (B) 40 CFR 60 Subpart EEEE or 40 CFR 60 Subpart FFFF, for air curtain incinerators that have a charge rate of less than 35 tons per day.

(b) Definitions. For the purpose of this Rule, the following definitions apply:

(1) “Malfunction” means any unavoidable failure of air pollution control equipment, process equipment, or a process to operate in a normal or usual manner. Failures caused entirely or in part by poor maintenance, careless operations or any other upset condition within the control of the emission source are not considered a malfunction.

(2) “New air curtain incinerator” means an air curtain incinerator that began operating on or after the effective date of this Rule.

(3) "Operator" means the person in operational control over the open burning.

(4) “Permanent air curtain incinerator” means an air curtain incinerator whose owner or operator operates the air curtain incinerator at one facility or site during the term of the permit.
(5) “Temporary air curtain incinerator” means an air curtain incinerator whose owner or operator moves the air curtain incinerator to another site and operates it for land clearing or right-of-way maintenance at that site at least once during the term of its permit.

(6) “Temporary-use air curtain incinerator used in disaster recovery” means an air curtain incinerator that meets all of the following requirements:

(A) combats less than 35 tons per day of debris consisting of the materials listed in Parts (a)(1)(A) through (C);
(B) combats debris within the boundaries of an area officially declared a disaster or emergency by federal, state or local government; and
(C) combats debris for less than 16 weeks unless the owner or operator submits a request for additional time at least 1 week prior to the end of the 16-week period and provides the reasons that the additional time is needed. The Director will provide written approval for the additional time if he or she finds that the additional time is warranted based on the information provided in the request.

Examples of disasters or emergencies include tornadoes, hurricanes, floods, ice storms, high winds, or acts of bioterrorism.

(7) “Wood waste” means tree stumps (whole or chipped), trees, tree limbs (whole or chipped), bark, sawdust, chips, scraps, slabs, millings, and shavings. Wood waste does not include treated or untreated wood products, construction waste, renovation waste, or demolition waste.

(8) “Yard waste” means bushes, shrubs, and clippings from bushes and shrubs. Yard waste comes from residential, commercial/retail, institutional, or industrial sources as part of maintaining yards or other private or public lands. This does not include grass, grass clippings, or collected leaves.

(b)(c) Air curtain burners-in-cinerators shall comply with the following conditions and stipulations:

(1) The operation of air curtain incinerators in particulate and ozone nonattainment areas shall cease in a county that the Department or the Forsyth County Office of Environmental Assistance and Protection has forecasted to be an Air Quality Action Day Code “Orange” or above during the 24-hour time period covered by that Air Quality Action Day;

(2) The wind direction at the time that the burning is initiated and the wind direction as forecasted by the National Weather Service during the time of the burning shall be away from any area, including public roads within 250 feet of the burning as measured from the edge of the pavement or other roadway surface, which may be affected by smoke, ash, or other air pollutants from the burning;

(2) Only collected land clearing and yard waste materials may be burned. Heavy oils, asphaltic materials, items containing natural or synthetic rubber, tires, grass clippings, collected leaves, paper products, plastics, general trash, garbage, or any materials containing painted or treated wood materials shall not be burned. Leaves still on trees or brush may be burned;
(3) **No** fires shall be started or material added to existing fires when the North Carolina Forest Service, Fire Marshall, or other governmental agency has banned burning for that area;

(4) **Burning** shall be conducted only between the hours of 8:00 a.m. and 6:00 p.m. No combustible materials shall be added to the air curtain incinerator prior to or after this time period;

(5) The air curtain burner shall not be operated more than the maximum source operating hours per day and days per week. The maximum source operating hours per day and days per week shall be set to protect the ambient air quality standard and prevention of significant deterioration (PSD) increment for particulate. The maximum source operating hours per day and days per week shall be determined using the modeling procedures in Rule .1106(b), (c), and (f) of this Subchapter.

This Subparagraph shall not apply to temporary air curtain burners;

(6) An air curtain burner with an air quality permit shall have onsite at all times during operation of the burner a visible emissions reader certified according to 40 CFR Part 60, Method 9 to read visible emissions, and the facility shall test for visible emissions within five days after initial operation and within 90 days before permit expiration;

(7) Air curtain burners incinerators shall meet manufacturer's specifications for operation and upkeep to ensure complete burning of material charged into the pit. Manufacturer's specifications shall be kept on site and be available for inspection by Division staff;

(8) Except during start-up, visible emissions shall not exceed ten percent opacity when averaged over a six-minute period except that one six-minute period with an average opacity of more than ten percent but no more than 35 percent shall be allowed for any one-hour period. During start-up, the visible emissions shall not exceed 35 percent opacity when averaged over a six-minute period. Start-up shall not last for more than 45 minutes, and there shall be no more than one start-up per day. Instead of complying with the opacity standards in this Subparagraph, air curtain burners subject to:

(A) 40 CFR 60.2245 through 60.2265 shall comply with the opacity standards in 40 CFR 60.2250;

(B) 40 CFR 60.2810 through 60.2870 shall comply with the opacity standards in 40 CFR 60.2860;

(C) 40 CFR 60.2970 through 60.2975 shall comply with the opacity standards in 40 CFR 60.2971; or

(D) 40 CFR 60.3062 through 60.3069 shall comply with the opacity standards in 40 CFR 60.3066;

(9) The owner or operator of an air curtain burner shall not allow ash to build up in the pit to a depth higher than one-third of the depth of the pit or to the point where the ash begins to impede combustion, whichever occurs first. The owner or operator of an air curtain burner incinerator shall allow the ashes to cool and water the ash prior to its removal to prevent the ash from becoming airborne;
(10) The owner or operator of an air curtain burner shall not load material into the air curtain burner such that it will protrude above the air curtain;

(11) Only distillate oil, kerosene, diesel fuel, natural gas, or liquefied petroleum gas may be used to start the fire; and

(12) The location of the burning shall be at least 300 feet from any dwelling, group of dwellings, or commercial or institutional establishment, or other occupied structure not located on the property on which the burning is conducted. The regional office supervisor may grant exceptions to the setback requirements if a signed, written statement waiving objections to the air curtain burning is obtained from a resident or an owner of each dwelling, commercial or institutional establishment, or other occupied structure within 300 feet of the burning site. In case of a lease or rental agreement, the lessee or renter, and the property owner shall sign the statement waiving objections to the burning. The statement shall be submitted to and approved by the regional office supervisor before initiation of the burn. Factors that the regional supervisor shall consider in deciding to grant the exception include: all the persons who need to sign the statement waiving the objection have signed it; the location of the burn; and the type, amount, and nature of the combustible substances.

Compliance with this Rule does not relieve any owner or operator of an air curtain burner from the necessity of complying with other rules in this Section or any other air quality rules.

(d) Exemptions. Temporary-use air curtain incinerators used in disaster recovery are excluded from the requirements of this Rule if the following conditions are met:

(1) the air curtain incinerator meets the definition of a temporary-use air curtain incinerators used in disaster recovery as specified in Subparagraph (d)(5) of this Rule;

(2) the air curtain incinerator meets all the requirements pursuant to 40 CFR 60.2969 or 60.3061, as applicable; and

(3) the air curtain incinerator is operated in a manner consistent with the operations manual for the air curtain incinerator and the charge rate during all periods of operation is less than or equal to the lesser of 35 tons per day or the maximum charge rate specified by the manufacturer of the air curtain incinerator.

(e) Permitting. Air curtain incinerators shall be subject to 15A NCAC 02Q .0500.

(1) The owner or operator of a new or existing permanent air curtain incinerator shall obtain a General Operating Permit pursuant to 15A NCAC 02Q .0509.

(2) The owner or operator of a new or existing temporary air curtain incinerator shall obtain a General Operating Permit pursuant to 15A NCAC 02Q .0510 Permitting of Facilities at Multiple Temporary Sites.

(3) The owner or operator of an existing permanent or temporary air curtain incinerator shall complete and submit a permit application no later than 12 months after the effective date of this Rule.
(4) The owner or operator of a new permanent or temporary air curtain incinerator shall complete and submit a permit application 60 days prior to the date the unit commences operation.

(5) The owner or operator of an existing permanent or temporary air curtain incinerator that is planning to close rather than obtaining a permit pursuant to 15A NCAC 02Q .0509 or 15A NCAC 02Q .0510 shall submit a closure notification to the Director no later than 12 months after the effective date of this Rule.

(f) Opacity limits.

(1) The owner or operator of an existing air curtain incinerators shall meet the following opacity limits:

(A) Maintain opacity to less than or equal to 35 percent opacity (as determined by the average of 3 1-hour blocks consisting of 10 6-minute average opacity values) during startup of the air curtain incinerator, where startup is defined as the first 30 minutes of operation.

(B) Maintain opacity to less than or equal to 10 percent opacity (as determined by the average of 3 1-hour blocks consisting of 10 6-minute average opacity values) at all times, other than during startup or during malfunctions.

(2) The owner or operator of a new air curtain incinerator shall meet the opacity limits specified in Subparagraphs (f)(1) of this Rule within 60 days after air curtain incinerator reaches the charge rate at which it will operate, but no later than 180 days after its initial startup.

(g) Performance tests.

(1) All initial and annual opacity tests shall be conducted using 40 CFR 60 Appendix A-4 Test Method 9 to determine compliance with the opacity limitations specified in Subparagraph (f)(1) of this Rule.

(2) The owner or operator of an existing air curtain incinerator shall conduct an initial performance test for opacity as specified in 40 CFR 60.8 on or before 90 days after the effective date of this rule.

(3) The owner or operator of a new air curtain incinerator shall conduct an initial performance test for opacity as specified in 40 CFR 60.8 within 60 days after achieving the maximum charge rate at which the affected air curtain incinerator will be operated, but not later than 180 days after initial startup of the air curtain incinerator.

(4) After the initial test for opacity, the owner or operator of a new or existing air curtain incinerator subject to this Rule shall conduct annual opacity tests on the air curtain incinerator no more than 12 calendar months following the date of the previous test.

(5) The owner or operator of an existing air curtain incinerator that has ceased operations and is restarting after more than 12 months since the previous test shall conduct an opacity test upon startup of the unit.

(h) Increments of Progress and Compliance Requirements.
(1) The owner or operator of an air curtain incinerator subject to this Rule that has a charge rate of greater than 35 tons per day shall meet the increments of progress according to 40 CFR 60.2815 through 60.2845.

(2) The owner or operator of an air curtain incinerator subject to this Rule shall demonstrate compliance with the emission limits in Subparagraph (f)(1) of this Rule.

(e)(1) Recordkeeping and Reporting Requirements. The owner or operator of an air curtain incinerator subject to this Rule that has a charge rate of greater than 35 tons per day shall meet the increments of progress according to 40 CFR 60.2815 through 60.2845.

(e)(2) The owner or operator of an air curtain incinerator subject to this Rule shall demonstrate compliance with the emission limits in Subparagraph (f)(1) of this Rule.

(c)(i) Recordkeeping and Reporting Requirements. The owner or operator of an air curtain burner at a permanent site shall keep a daily log of specific materials burned and amounts of material burned in pounds per hour and tons per year. The logs at a permanent air curtain burner site shall be maintained on site for a minimum of two years and shall be available at all times for inspection by the Division of Air Quality. The owner or operator of an air curtain burner at a temporary site shall keep a log of total number of tons burned per temporary site. Additionally, the owner or operator of an air curtain burner subject to:

(1) 40 CFR 60.2245 through 60.2265 shall comply with the monitoring, recordkeeping, and reporting requirements in 40 CFR 60.2245 through 60.2265;

(2) 40 CFR 60.2810 through 60.2870 shall comply with the monitoring, recordkeeping, and reporting requirements in 40 CFR 60.2810 through 60.2870;

(3) 40 CFR 60.2970 through 60.2975 shall comply with the monitoring, recordkeeping, and reporting requirements in 40 CFR 60.2970 through 60.2975; or

(4) 40 CFR 60.3062 through 60.3069 shall comply with the monitoring, recordkeeping, and reporting requirements in 40 CFR 60.3062 through 60.3069.

(1) Prior to commencing construction of an air curtain incinerator, the owner or operator of a new air curtain incinerator shall submit the following information to the Director:

(A) a notification of intent to construct an air curtain incinerator;

(B) the planned initial startup date of the air curtain incinerator; and

(C) the materials planned to be combusted in the air curtain incinerator.

(2) The owner or operator of a new or existing air curtain incinerator shall do the following:

(A) keep records of results of all initial and annual opacity tests onsite in either paper copy or electronic format for five years;

(B) make all records available for submission to the Director or for an inspector's onsite review;

(C) report the results of the initial and annual opacity tests as the average of 3 1-hour blocks consisting of 10 6-minute average opacity values;

(D) submit initial opacity test results to the Division no later than 60 days following the initial test and submit annual opacity test results within 12 months following the previous report;

(E) submit initial and annual opacity test reports to the Division as electronic or paper copy on or before the applicable submittal date; and

(F) keep a copy of the initial and annual reports onsite for a period of five years.
(d) Title V Considerations. Burners that have the potential to burn 8,100 tons of material or more per year may be subject to Section 15A NCAC 02Q-.0500, Title V Procedures.

(e) Prevention of Significant Deterioration Consideration. Burners that burn 16,200 tons per year or more may be subject to 15A NCAC 02D-.0530, Prevention of Significant Deterioration.

(f) A person may use a burner using a different technology or method of operation than an air curtain burner as defined under Rule .1902 of this Section if he demonstrates to the Director that the burner is at least as effective as an air curtain burner in reducing emissions and if the Director approves the use of the burner. The Director shall approve the burner if he finds that it is at least as effective as an air curtain burner. This burner shall comply with all the requirements of this Rule.

(g)(j) In addition to complying with the requirements of this Rule, an air curtain burner incinerator subject to:

(1) 40 CFR Part 60, Subpart CCCC that commenced construction after November 30, 1999, or that commenced reconstruction or modification on or after June 1, 2001, shall also comply with 40 CFR 60.2245 through 60.2265; or 60.2265;

(2) 40 CFR Part 60, Subpart EEEE that commenced construction after December 9, 2004, or that commenced reconstruction or modification on or after June 16, 2006, shall also comply with 40 CFR 60.2970 through 60.2975; or

(3) 40 CFR Subpart FFFF shall also comply with 40 CFR 60.3062 through 60.3069.

History Note: Authority G.S. 143-215.3(a)(1); 143-215.107(a)(5), (10); 143-215.65; 143-215.66; 143-215.107(a)(5); 143-215.107(a)(10); 143-215.108; 40 CFR 60.2865; S.L. 2011-394, s.2; Eff. July 1, 1996;
Readopted Eff.
15A NCAC 02D .1905 is proposed for amendment as follows:

15A NCAC 02D .1905  REGIONAL OFFICE LOCATIONS

Inquiries, requests, and plans shall be handled by the appropriate Department of Environment and Natural Resources regional offices. They are:

1. Asheville Regional Office, 2090 U.S. 70 Highway, Swannanoa, North Carolina 28778;
2. Winston-Salem Regional Office, 585 Waughtown Street, Winston-Salem, North Carolina 27107;
3. Mooresville Regional Office, 610 East Center Avenue, Mooresville, North Carolina 28115;
4. Raleigh Regional Office, 3800 Barrett Drive, Raleigh, North Carolina 27611;
5. Fayetteville Regional Office, Systel Building, 225 Green Street, Fayetteville, North Carolina 28301;

History Note: Authority G.S. 143-215.3(a)(1);
Eff. July 1, 1996;
Amended Eff. December 1, 2005;
15A NCAC 02D .1906 is proposed for readoption without substantive changes as follows:

**15A NCAC 02D .1906 DELEGATION TO COUNTY GOVERNMENTS**

(a) The governing body of any county or municipality or group of counties or municipalities may establish a partial air pollution control program to implement and enforce this Section provided that the program complies with G.S. 143-215.112.

1. It has the administrative organization, staff, financial and other resources necessary to carry out such a program;
2. It has adopted appropriate ordinances, resolutions, and regulations to establish and maintain such a program; and
3. It has otherwise complied with G.S. 143-215.112 "Local Air Pollution Control Programs."

(b) The governing body shall submit to the Director documentation demonstrating that the requirements of Paragraph (a) of this Rule have been met. Within 90 days after receiving the submission from the governing body, the Director shall review the documentation to determine if the requirements of Paragraph (a) of this Rule have been met and shall present his or her findings to the Commission. If the Commission determines that the air pollution program is adequate, meets the requirements in G.S. 143-215.112, it shall certify the local air pollution program to implement and enforce this Section within its area of jurisdiction.

(c) County and municipal governments shall not have the authority to issue permits for air curtain burners incinerators at a permanent site as defined in 15A NCAC 02D .1904.

(d) The three certified local air pollution programs, the Western North Carolina Regional Air Quality Control Agency, the Forsyth County Office of Environmental Assistance and Protection Environmental Affairs Department, and Mecklenburg County Air Quality, a Division of Land Use and Environmental Services Agency, shall continue to enforce open burning rules and have the authority to issue permits for air curtain incinerators as part of their local air pollution programs.

**History Note:** Authority G.S. 143-215.3(a)(1); 143-215.112;
Eff. July 1, 1996;
Amended Eff. December 1, 2005; June 1, 2004; Readopted Eff. _____.
15A NCAC 02D .1907 is proposed for readoption without substantive change as follows:

**15A NCAC 02D .1907  MULTIPLE VIOLATIONS ARISING FROM A SINGLE EPISODE**

(a) Multiple violations arising from a single episode of open burning may result in multiple civil penalties being assessed multiple penalties using the procedures set forth in G.S. 143-215.3(a)(9). Factors the Director shall consider in determining the number of violations per episode of open burning include:

   (1) the type of material burned;
   (2) the amount of material burned;
   (3) the location of the burn; and
   (4) any necessary costs incurred by the State in removing, correcting or abating any adverse effects upon the air quality resulting from the unauthorized discharge, other factors relevant to air pollution control or air quality.

(b) Each pile of land clearing or road right-of-way maintenance debris that does not comply with the specifications of 15A NCAC 02D .1903(b)(2) shall constitute a separate violation.

*History Note:* Authority G.S. 143-215.3(a)(1); 143-215.107(a)(5);

Eff. July 1, 2007;

Readopted Eff. ____________.
AN ACT TO AMEND CERTAIN LAWS GOVERNING AGRICULTURAL MATTERS.

The General Assembly of North Carolina enacts:

AGRICULTURE AND FORESTRY AWARENESS STUDY COMMISSION STUDIES

SECTION 1.(a) The Agriculture and Forestry Awareness Study Commission shall study all of the following matters:

(1) Any updates it deems advisable to Article 44 of Chapter 106 of the General Statutes governing unfair practices by handlers of fruits and vegetables, including applicable definitions and requirements under the Article.

(2) The advisability of providing property tax abatement to aging farm machinery. In conducting this study, the Commission shall consider all of the following: (i) whether farm machinery 10 years or older, or other time period the Commission deems appropriate, should be designated as a special class under Section 2(2) of Article V of the North Carolina Constitution and be excluded from property tax; (ii) if such farm machinery should be excluded from property tax, whether an eighty percent (80%) property tax exclusion is an appropriate exclusion amount, or another amount the Commission deems appropriate; and (iii) the fiscal impact on local governments if such machinery were to be excluded from property tax. The Commission may request any information necessary to complete the study from any county tax office in this State and from the Department of Revenue.

(3) The type of activities that constitute agritourism when conducted on a bona fide farm and other relevant matters relating to agritourism activities.

SECTION 1.(b) The Agriculture and Forestry Awareness Study Commission shall complete the studies required by subsection (a) of this section and report its findings and recommendations, including any legislative proposals, to the General Assembly by March 1, 2018.

EXPAND FACILITIES EXEMPT FROM EMC RULE

SECTION 2.(a) Rule. – Until the effective date of the revised permanent rule that the Environmental Management Commission is required to adopt pursuant to subsection (c) of this section, the Commission shall implement 15A NCAC 02D .1806, as provided in subsection (b) of this section.

SECTION 2.(b) Implementation. – Notwithstanding subsection (c) of 15A NCAC 02D .1806, any facility that stores products that are (i) grown, produced, or generated on one or more agricultural operations and (ii) "renewable energy resources," as defined in G.S. 62-133.8(a)(8), shall be exempt from the requirements of 15A NCAC 02D .1806 until the Environmental Management Commission reviews and readopts the Rule pursuant to subsection (c) of this section and determines the criteria under which the exemption should be made permanent.
SECTION 2.(c) Additional Rule-Making Authority. – The Commission shall adopt rules to amend 15A NCAC 02D .1806 consistent with subsection (b) of this section.

SECTION 2.(d) Effective Date. – Subsection (b) of this section expires on the date that rules adopted pursuant to subsection (c) of this section become effective. The remainder of this section is effective when it becomes law.

PRESENT-USE VALUE CHANGE
SECTION 3.(a) G.S. 105-277.3 reads as rewritten:

"§ 105-277.3. Agricultural, horticultural, and forestland – Classifications.
(a) Classes Defined. – The following classes of property are designated special classes of property under authority of Section 2(2) of Article V of the North Carolina Constitution and must be appraised, assessed, and taxed as provided in G.S. 105-277.2 through G.S. 105-277.7.
(1) Agricultural land. – Individually owned agricultural land consisting of one or more tracts, one of which satisfies the requirements of this subdivision. For agricultural land used as a farm for aquatic species, as defined in G.S. 106-758, the tract must meet the income requirement for agricultural land and must consist of at least five acres in actual production or produce at least 20,000 pounds of aquatic species for commercial sale annually, regardless of acreage. For all other agricultural land, the tract must meet the income requirement for agricultural land and must consist of at least 10 acres that are in actual production. Land in actual production includes land under improvements used in the commercial production or growing of crops, plants, or animals.

To meet the income requirement, agricultural land must, for the three years preceding January 1 of the year for which the benefit of this section is claimed, have produced an average gross income of at least one thousand dollars ($1,000). Gross income includes income from the sale of the agricultural products produced from the land, grazing fees for livestock, the sale of bees or products derived from beehives other than honey, any payments received under a governmental soil conservation or land retirement program, and the amount paid to the taxpayer during the taxable year pursuant to P.L. 108-357, Title VI, Fair and Equitable Tobacco Reform Act of 2004.

...."

SECTION 3.(b) This section is effective when it becomes law.

ABANDONED LIVESTOCK AMENDMENTS
SECTION 4. G.S. 68-17 reads as rewritten:

"§ 68-17. Impounding livestock at large; right to recover costs and damages; abandoned livestock.
(a) Any person may take up any livestock running at large or straying and impound the same; and such impounder may recover from the owner the reasonable costs of impounding and maintaining the livestock as well as damages to the impounder caused by such livestock, and may retain the livestock, with the right to use with proper care until such recovery is had. Reasonable costs of impounding shall include any fees paid pursuant to G.S. 68-18.1 in order to locate the owner.

(b) Livestock is deemed to be abandoned when (i) it is placed in the custody of any other person for treatment, boarding, or care; (ii) the owner of the livestock does not retake custody of the animal within two months after the last day the owner paid a fee to the custodian for the treatment, boarding, or care of the livestock; and (iii) the custodian has made reasonable attempts to collect any past-due fees during the two-month period. If, after the end of the
AN ACT TO PROVIDE FURTHER REGULATORY RELIEF TO THE CITIZENS OF NORTH CAROLINA.

The General Assembly of North Carolina enacts:

ELECTRONIC DELIVERY OF DECISION DOCUMENTS IN CONTESTED CASES
SECTION 1. G.S. 150B-23 reads as rewritten:
"§ 150B-23. Commencement; assignment of administrative law judge; hearing required; notice; intervention.

... (f) Unless another statute or a federal statute or regulation sets a time limitation for the filing of a petition in contested cases against a specified agency, the general limitation for the filing of a petition in a contested case is 60 days. The time limitation, whether established by another statute, federal statute, or federal regulation, or this section, shall commence when notice is given of the agency decision to all persons aggrieved who are known to the agency by personal delivery, electronic delivery, or by the placing of the notice in an official depository of the United States Postal Service wrapped in a wrapper addressed to the person at the latest address given by the person to the agency. The notice shall be in writing, and shall set forth the agency action, and shall inform the persons of the right, the procedure, and the time limit to file a contested case petition. When no informal settlement request has been received by the agency prior to issuance of the notice, any subsequent informal settlement request shall not suspend the time limitation for the filing of a petition for a contested case hearing.

..."

ALLOW TEMPORARY FOOD ESTABLISHMENTS TO OPERATE FOR UP TO 30 DAYS AND OPERATE AT AGRITOURISM BUSINESSES
SECTION 2. G.S. 130A-247 reads as rewritten:
The following definitions shall apply throughout this Part:

... (8) "Temporary food establishment" means an establishment not otherwise exempted from this part pursuant to G.S. 130A-250 that (i) prepares or serves food, (ii) operates for a period of time not to exceed 30 days in one location, and (iii) is affiliated with and endorsed by a transitory fair, carnival, circus, festival, or public exhibition, or agritourism business. For purposes of this subdivision, "agritourism" means the same as in G.S. 153A-340(b)(2a). Notwithstanding the time limit set out in this subdivision, a local health department may, upon the request of a temporary food establishment, grant a one-time, 15-day extension of the establishment's permit if the establishment continues to meet all of the requirements of its permit and applicable rules."
(h) Accepted Wastewater Dispersal Systems. – A manufacturer of an innovative wastewater dispersal system or other approved trench dispersal system that has been in general use in this State for a minimum of five years may petition the Commission to have the system designated as an accepted wastewater system as provided in this subsection. The manufacturer shall provide the Commission with the data and findings of all prior evaluations of the performance of the system in this State and other states referenced in the petition, including disclosure of any conditions found to result in unacceptable structural integrity, treatment, or hydraulic performance. In addition, the manufacturer shall provide the Commission with information sufficient to enable the Commission to fully evaluate the performance of the system in this State for at least the five-year period immediately preceding the petition. The Commission shall designate a wastewater system as an accepted wastewater system only if it finds that there is clear, convincing, and cogent evidence (i) to confirm the findings made by the Department at the time the Department approved the system as an innovative wastewater system or wastewater dispersal system and (ii) that the system performs in a manner that is equal or superior to a conventional wastewater system under actual field conditions in this State. The Commission shall specify the circumstances in which use of the system is appropriate and any conditions and limitations related to the use of the system.

CAP CERTAIN TITLE V AIR QUALITY PERMIT FEES

SECTION 13.(a) Definitions. – "Permit and Application Fees Rule" means 15A NCAC 02Q .0203 (Permit and Application Fees) for purposes of this section and its implementation.

SECTION 13.(b) Permit Fee Rule. – Until the effective date of the revised permanent rule that the Environmental Management Commission is required to adopt pursuant to subsection (d) of this section, the Commission and local air permitting programs shall implement the Permit and Application Fees Rule as provided in subsection (c) of this section.

SECTION 13.(c) Implementation. – With respect to air curtain burner facilities with emissions below the Title V major source threshold that are subject to the Title V permitting program due to regulations in 40 C.F.R. Part 60 that require facilities to obtain a Title V permit regardless of actual or potential emissions, the Permit and Application Fees Rule shall be implemented to provide that the annual permit fee and permit application fee for a general permit for these facilities shall be ten percent (10%) of the otherwise applicable fee.

SECTION 13.(d) Additional Rule-Making Authority. – The Commission shall adopt a rule to amend the Permit and Application Fees Rule consistent with subsection (c) of this section. Notwithstanding G.S. 150B-19(4), the rule adopted by the Commission pursuant to this section shall be substantively identical to the provisions of subsection (c) of this section. Rules adopted pursuant to this section are not subject to Part 3 of Article 2A of Chapter 150B of the General Statutes. Rules adopted pursuant to this section shall become effective as provided in G.S. 150B-21.3(b1) as though 10 or more written objections had been received as provided in G.S. 150B-21.3(b2).

SECTION 13.(e) Sunset. – This section expires when permanent rules adopted as required by subsection (d) of this section become effective.

ENVIRONMENTAL MANAGEMENT COMMISSION TO REVIEW LOCAL GOVERNMENT IMPLEMENTATION OF CERTAIN WATER QUALITY LAWS

SECTION 14. The Environmental Management Commission shall review the delegated stormwater management programs implemented by local governments to determine (i) which local governments are enforcing stormwater regulations that exceed the requirements of State law, including requirements for inspection and maintenance of stormwater controls and